



REPUBLIC OF MONTENEGRO
GOVERNMENT OF THE REPUBLIC OF MONTENEGRO

EUROPEAN PARTNERSHIP IMPLEMENTATION ACTION PLAN

Podgorica, 17 May 2007

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I. POLITICAL CRITERIA

1. DEMOCRACY AND RULE OF LAW

No.	Priority	Responsible Authority/ Institution	Necessary Activity	State of Implementation	Financial aspect	Deadline
					A.Total B. Budget C . CARDS (IPA) and other external resources	

a) Short term priorities

1.1. Constitutional issues

1	Adopt a new Constitution, based on broad consensus, in line with European standards, in particular in the areas of human and minority rights, organisation of the judiciary, audit, defence and security structures.	Parliament of the Republic of Montenegro	<p>1) Adopt a Constitution, which will be in line with European standards, on the basis of <u>a broad consensus as soon as possible</u>.</p> <p>2) Through the new Constitution, establish the Protector of Human Rights and Freedoms, as well as the Supreme Audit Institution</p>	<p>1) On the fourth meeting of the second regular session in 2006, the Constitutional Assembly of the Republic of Montenegro adopted the Decision on appointment of the Constitutional Committee's President and members. With the view of rationalisation of the Committee's work, there have been established three sub-committees:</p> <p>a) sub-committee for organisation of government, constituency and legitimacy;</p> <p>b) sub-committee for human rights and freedoms;</p> <p>c) sub-committee for economic system and public finances.</p> <p>Sub-committees have completed their tasks.</p> <p>An Editorial Committee has been established, with the task to harmonise texts submitted by three sub-committees in legal and technical aspects. Some members of the Committee, due to the standpoints of their Parties, have offered alternatives for certain issues. In the part related to human rights and freedoms, a Protector of Human Rights and Freedoms has been introduced, as well as a Supreme Audit Institution in the part related to economic system.</p> <p>On 26 March 2007, the Constitutional Assembly of the Republic of Montenegro adopted the DRAFT CONSTITUTION OF THE REPUBLIC OF MONTENEGRO, and pursuant to Article 9 of the Law on Procedure for Adoption and Proclamation of the Constitution of the Republic of Montenegro adopted the following CONCLUSIONS:</p> <p>1. Public hearing on the draft Constitution will not be opened until 28 May 2007.</p> <p>2. Public hearing on the draft Constitution starts on the day of its publication in daily newspapers and last for 30 days.</p> <p>3. Proposals, opinions and suggestions given during the public</p>	<p>B. Budget</p> <p>Regular financing resources</p>	III Q 2007
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				<p>hearing will be submitted to the Constitutional Committee of the Constitutional Assembly of the Republic of Montenegro within the deadline determined in the Conclusions.</p> <p>2) Permanent cooperation in drafting the Constitution has been established with the Venice Commission and the Council of Europe;</p> <p>3) In cooperation with the Council of Europe, the round table "Constitutional Reform in Montenegro" was organised on 28 November 2006.</p> <p>4) The Declaration on accepting minimum principles that should be incorporated into the Constitution was adopted 8 February 2007, with the view of Montenegro's accession to the Council of Europe.</p>		
2	<p>Complete the establishment of the legal and institutional set-up required for an independent country including the signature and ratification of the international instruments that the State Union of Serbia and Montenegro had adhered to.</p>	<p>- Ministry of Foreign Affairs in cooperation with other Ministries</p> <p>- Parliament of the Republic of Montenegro</p>	<p>Accession to relevant international instruments is initiated by the Ministries of the Government of Montenegro.</p> <p>1) Pursuant to Articles 3 and 4 of the Decision on Proclamation of Independence of the Republic of Montenegro (3 June 2006):</p> <p>a) The Republic of Montenegro shall apply and adhere to International Treaties and Agreements that the State Union of Serbia and Montenegro was party to and that relate to the Republic of Montenegro and are in conformity with its legal order.</p> <p>b) Pending adoption of respective regulations of the Republic of Montenegro, regulations that were effective as regulations of the State Union of Serbia and Montenegro on the day of the entry into force of this Decision shall apply as the regulations of the Republic of Montenegro, provided that they are not in collision with the legal order and interests of the Republic of Montenegro.</p> <p>2) The Ministry of Defence of the Republic of Montenegro has been established.</p> <p>3) The Republic of Montenegro was admitted as the 192nd member of the United Nations on 28 June 2006.</p> <p>4) On 22 June 2006, the Republic of Montenegro was confirmed continuity in</p>	<p>- All conventions and protocols deposited with the UN Secretary General, as well as a number of conventions deposited with other countries (Russia, Great Britain) have been joined.</p> <p>- On the basis of succession, Montenegro has become a party to all open conventions as well as to a part of closed conventions of the Council of Europe.</p> <p>- On 18 January 2007, Montenegro became a full member of IMF and WB.</p> <p>- The process of ratifying a whole set of international conventions is under way as well as the process of acceding various international organisations.</p> <p>- The following draft Laws have been ratified: Agreement on Amendment of and Accession to the Central European Free Trade Agreement CEFTA 2006, Kyoto Protocol to the United Nations Framework Convention on Climate Change, and United Nations Convention to Combat Desertification in Those Countries Experiencing Serious Drought and/or Desertification, Particularly in Africa.</p> <p>- Diplomatic relations have been established with over than 90 countries in the world.</p> <p>- A number of Montenegro's diplomatic missions and consular posts have been established, along with permanent missions to international organisations.</p> <p>1) 2) 3) 4)</p> <p>Establishment of new institutions will not require additional expenses exceeding those provided for under the 2007 budget (according to the defined methodology, before adopting regulations (laws, decrees, decision) as well as before</p>	<p>B. Budget</p> <p>Regular financing resources (funds from the Republic of Montenegro's Budget for 2007 and 2008)</p>	<p>2007 onwards</p>

			OSCE, at the same time initiating the process of Montenegro's accession to various international organisations, as well as the process of ratifying international conventions.	establishing new institutional frameworks, public administration bodies are obliged to fill in a form on the fiscal impact of a law, strategy or other document to the Republic of Montenegro's Budget for the current year as well as for the following two years (e.g. 2006/2007)). <u>NOTE:</u> <u>Annex I:</u> A list of international organisations and international conventions that the Republic of Montenegro has acceded by 17 May 2007, as well as of international conventions that are currently in the process of signing or ratification.		
1.2. Elections						
1	In line with the recommendations of the Office for Democratic Institutions and Human Rights, de-politicise the election administration, improve its functioning, in particular regarding announcement of results, codify election legislation, establish rules for media coverage of campaigns and introduce rules guaranteeing transparency for the allocation of seats in line with European standards	- Parliament of the Republic of Montenegro, with the support of the civil society initiatives	1) The <u>Project "Improvement of Electoral Legislation in Montenegro: Public Advocacy Campaign"</u> – the aim of this project is enhance electoral legislation through establishment of an adequate base for adoption of a new election law in the Montenegrin Parliament. Public hearing has been organised with the view to draft a new Law on Election of MPs and Aldermen. NGO CEMI prepares a model of the Law, incorporating international standards and recommendations, which will be presented by the end of June 2007. Public hearings are organised in order to create a broader social consensus on some of the most important issues of political representation – women and minorities representation, election system types (majority and proportional), imperative or free mandate, monitoring of costs and financial flows in election campaigns, media freedom in the process of reporting on election process. 2) In accordance with OSCE ODIHR recommendations, NGO CEMI has prepared a model of the Law on State Electoral Commission, aimed at depoliticisation and professionalism of the electoral administration. The model will be presented within the first half of 2007, after which a public hearing will be organised as well.	1) NGO CEMI has initiated a public hearing by organising a series of round tables focused on issues of particular importance to improvement of electoral legislation. 2) A model of the Law on State Electoral Commission has been prepared by NGO CEMI. Furthermore, public hearings, aimed at depoliticisation and professionalism of the electoral administration, have been organised.	C . CARDS (IPA) and other external resources 1) National Endowment for Democracy - NED and Norwegian People's Aid - NPA. 2) National Endowment for Democracy - NED and Norwegian People's Aid - NPA.	2007 /08

2	Set up a transparent framework for campaign financing	- Parliament of the Republic of Montenegro	<p>1) Within the Programme against Corruption and Organised Crime in SEE (PACO) - Implementation of Anti-Corruption Plans in South-Eastern Europe (IMPACT), the Council of Europe, its Department of Crime Problems, the Directorate General of Legal Affairs (DG I) has drafted the "Evaluation of legislation related to funding of political parties in Montenegro, and recommendations for modification of legal framework". On the basis of this document, NGO CEMI has prepared a model of the Law on Funding of Political Parties, which will be submitted to the Parliament for adoption during the IV Q2007.</p> <p>2) It is necessary to establish a permanent working body of the Parliament of Montenegro, which will be in charge of monitoring political parties funding as well as campaigns funding.</p>	<p>1) A model of the Law on Funding of Political Parties has been prepared by NGO CEMI. It provides for more efficient control systems, improving transparency in funding of political parties. During the third quarter, NGO CEMI will organise a strong campaign of public advocacy, with the view of adopting this Law. After the adoption, it is planned to organise an education of the electoral administration and political parties, aimed at better implementation of this law.</p> <p>2) Political Parties financing in the Republic of Montenegro is regulated by the Law on Funding of Political Parties¹ ("Official Gazette of RM", No. 21/04 of 31.03.2004, 33/05 of 3.06.2005 and 47/06 of 25.07.2006). Starting from 2007, parliamentary political parties will be paid out of the Budget of the Republic of Montenegro, through the Ministry of Finance (budget for 2007 totals € 2,35 mil). Pursuant to the Law on the Funding of Political Parties, the Parliament is obliged to deliver information with a list of political parties eligible for allocation of funds, along with allocated sums.</p> <p>- Activities focused on establishment of a permanent working body of the Parliament of Montenegro, in charge of monitoring political parties funding as well as campaigns funding, are under way.</p>	<p>A. Total 2) € 2,35 mil</p> <p>B. Budget 2) € 2,35 mil.</p> <p>C. CARDS (IPA) and other external resources FOSI Montenegro</p>	<p>1) 2007</p> <p>2) 2007/08</p>
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¹ Pursuant to this Law, resources for funding the political parties are provided out of the Budget of the Republic of Montenegro. These resources are used for regular functioning of a party (i.e. party's work, work of MPs club in the Parliament of the Republic of Montenegro and aldermen clubs in municipal assemblies, campaigns for parliamentary, local and presidential elections). The funds are regularly distributed to political parties by the fifth day of the month for the current month.

By the end of 2006, upon the request of the Parliament of the Republic of Montenegro, funds for the work of political parties have been provided from the Parliamentary Budget. For that purpose, a decision has been adopted on the amount of funds allocated to political parties for their work.

As it could be understood, the Law on the Funding of Political Parties was adopted on 31 March 2004, and amended twice: on 3 June 2005 and on 25 July 2006. These amendments were initiated by the Parliament, with the view of resolving disputable issues related to funding of political parties. According to the amendments adopted in 2005, that came into force on 1 January 2006, i.e. its Article 5, budgetary funds allocated to political parties, for covering their work expenses, must total at least 0,4% of the total budget for the year the budget is adopted for.

Furthermore, it could be added that none of the political parties represented at the Parliament of the Republic of Montenegro has made a complaint on payment and amount of funds allocated to the political parties.

1.3. Parliament

1	Strengthen parliamentary control over defence and security structures	- Parliament of the Republic of Montenegro	<p>1) Drafting of <u>strategic and doctrinaire documents</u> (such as: National Security Strategy, and Defence Strategy and Military Doctrine) is under way.</p> <p>2) Drafting of the <u>Law on the Army of Montenegro</u> as well as of the Defence Law is under way. These laws will foster parliamentary control over defence and security structures (draft laws have been submitted to the DICAF)</p> <p>3) Drafting of the <u>Security and Defence Committee's</u> work plan is under way.</p> <p>4) <u>Education</u> of the Committee's members and the Service's representatives in the area of parliamentary control over work of the Army and the Police, participation in seminars, round tables, workshops on specific topics;</p> <p>5) <u>The Law on Police</u> provides for, <i>inter alia</i>, solutions significantly contributing to greater transparency of work, i.e. <u>three types of control over the Police's work</u> (internal, parliamentary and civil control).</p> <p>Therefore, it is necessary to <u>further strengthen civil and parliamentary control over the police's work</u> as a continuous task.</p>	<p>PARLIAMENTARY CONTROL:</p> <p>1) The National Security Strategy has been adopted.</p> <p>- According to the Rules of Procedure of the Parliament of RM, the <u>Security and Defence Committee</u>², as a permanent committee in charge of: carrying out parliamentary control over the work of the Police as well as of the National Security Agency; monitoring exercise of human rights and freedoms determined by the Constitution with regard to exercise of powers of the Police and of the National Security Agency; considering draft laws, regulations, general acts, strategies, and other issues related to security and defence of the Republic and its citizens; considering proposals for appointment of senior police officers as well as for appointment of the National Security Agency's Director.</p> <p>The <u>Rules of Procedure</u> provides for: parliamentary investigation, control interrogation and consultative interrogation³;</p> <p>CIVIL CONTROL:</p> <p>The <u>Council for Civil Control of the Police's Work</u> has been established with the view of improving civil control over the police's work. The council is composed of 5 members appointed by: Law Chamber of Montenegro, Medical Chamber of Montenegro, Association of Lawyers of Montenegro, University of Montenegro and NGOs dealing with human rights. The Council represent a body in charge of assessing use of police powers with the view of protecting human rights and freedoms. The Council can be addressed by citizens and police officers. Introduction of civil control into the Law on Police contributes to a higher degree of citizens' trust in the police. Members of the Council have taken part in seminars, round tables and workshops organised by OSCE, Institute for Execution of Criminal Sanctions, US Department of Justice (ICITAP)</p> <p>The Council is competent for assessing exercise of police powers, as regards protection of human rights and freedoms. The Parliament of the Republic of Montenegro confirms appointment of the Council's members and constitutes the</p>	<p>B. Budget</p> <p>Regular financing resources</p>	Cont
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² During the previous period, the Committee has dealt with the following issues: informing on the police's work in the case of murder of Slavoljub Scekic; consideration of statements given by candidates for police superiors; consideration of a draft resolution on protection of citizens of Republic of Montenegro from misuse in political purposes by the Police and by the National Security Agency; control of legitimacy of the decision on deployment of police officers to working positions out of their hometowns; in the mandate 2006-2010, adoption of a decision scheduling control interrogation regarding giving of two airplanes, owned by the former Military Aviation of the Army of Serbia and Montenegro, as a present and adoption of a decision on scheduling control interrogation regarding the tender announced by the Ministry of Interior Affairs and Public Administration for issuing new personal identification documents;

				Council. The Council can be addressed by citizens and police officers, thus contributing to a higher degree of cooperation and trust between the public and the police.		
2	Strengthen the overall legislative and control capacity of the Parliament in	- Parliament of the Republic of Montenegro	The new Rules of Procedure has introduced three control procedures and new institutes for strengthening legislative branch of power		B. Budget Regular financing resources	Cont

³ At the session of the Security and Defence Committee, two consultative interrogations have been done so far: interrogation of the Director of the Agency for National Security, and interrogation of the Director of Police

<p>particular through the implementation of the newly adopted Rules of Procedure.</p>	<p>The new Rules of Procedure provides for a significant improvement giving a control function to the Parliament, reflected through three control procedures: consultative interrogation, control interrogation and parliamentary investigation.</p> <p>1) Consultative interrogation In order to perform activities falling under its scope of competences (consideration of draft acts, drafting acts or consideration of particular issues) and with the view of obtaining necessary information and expert opinions regarding draft acts and other issues of interest to citizens and the public, the Committee, if necessary or for a certain period, engage scientist and experts in particular areas (scientific and expert consultants), representatives of governmental bodies and non-governmental organisations that do not have right of decision. Decision on engagement of scientific and expert consultants is passed by the Committee.</p> <p>2) Control Interrogation In order to obtain information and expert opinion on particular issues falling within its scope of competences, as well as on certain issues related to defining and enforcement of policies and laws or other activities of the Government or public administration bodies that cause vagueness, with the view of clarifying these issues, the competent committee can invite an authorised representative of the Government or other public administration body to a meeting, and as him/her to declare upon these issues(control interrogation). Decision on control interrogation is passed by the committee by a majority vote of total number of members. During the control interrogation, the Committee's members can ask questions to the invitee if related to the particular issue. The Committee elaborates a report on the control interrogation, containing essential information, and submits it to the Parliament.</p> <p>3) Parliamentary Investigation Parliamentary investigation can be launched for the purpose of getting insight into the situation in a particular field and considering issues of public interest, and could serve to the Parliament as a base for taking procedures from its scope of competences. Proposal for launching parliamentary investigation and creation of inquiring committee can be submitted by a committee or by ¼ of total number of MPs. The proposal is submitted in written form, it must contain justification and data such as: name of the committee; subject, purpose and objective of the parliamentary investigation; tasks and composition of the inquiring committee; and deadline for task completion. The inquiring committee's president is appointed out of the opposition MPs. The Parliament's President informs the Minister of Justice and requires information whether there is a court proceedings in progress for the same facts or issues. If the Minister of Justice confirms that there is a court proceedings in progress, the President will postpone deciding upon launching parliamentary investigation until the court proceedings is validly concluded. In case that the court proceedings is launched after the inquiring committee is established, than the inquiring committee will stop operating until the court proceedings is validly concluded. After the parliamentary investigation is concluded, the inquiring committee submits a report to the Parliament, containing proposal of appropriate measures or acts, falling within the competence of the Parliament. The inquiring committee will stop operating on the day of the Parliament's deciding upon its report i.e. on the day of expiration of the period that the committee is established for.</p>
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		<p>The new Rules of Procedure of the Parliament of Montenegro, adopted on 19 July 2006 ("Official Gazette of RM", No. 51), provides for new institutes for strengthening legislative branch of power under the Parliament's competence, primarily related to consideration of draft laws, with significant role of the Committee for Constitutional Issues and Legislation. Those institutes are the following:</p> <p>- Consideration of a draft law within committees (first reading) Before being considered at the session of the Parliament, a draft law is also considered by competent committees (Committee for Constitutional Issues and Legislation, and Parent Committee). If a draft law cover issues under the competence of other committees, then the draft law could be considered by these committees as well. If a draft law creates obligations for the Budget of the Republic, then the draft law is considered by the committees competent for the budget. After the first reading of a draft law, competent committee must submit a report to MPs not later than 24 hours prior to the scheduled Parliamentary session. In the report, the competent committee can suggest to the Parliament to adopt a draft law entirely, to adopt it in an amended form compared to the original draft law, or not to adopt a draft law, while the Parent Committee considers opinions submitted by other committees.</p> <p>- Consideration of a draft law at the Parliament's session (second reading) Consideration of a draft law at the Parliament's session is initiated by a general discussion about the draft law. <u>General discussion</u> implies discussion about the following aspects: constitutional basis, reasons for adoption of the law, its compliance with the European legislation and international treaties, effects of the proposed provisions, and assessment of funds required for implementation of the law. If the draft law is not adopted in general, there will be no detailed discussion. If the draft law is adopted, the competent committee additionally considers the draft law with amendments, before detailed discussion, and submits a report to the Parliament. <u>An amendment</u> is submitted not later than on the day of closure of the general discussion, while the proposer of the law as well as competent committee can submit amendments before the detailed discussion is opened.</p> <p>- Detailed discussion about a draft law (third reading) After additional discussions organised within committees and submission of a report on those discussions, a draft law is subjected to detailed discussion about the following issues: provisions contained in the draft law, submitted but not harmonised amendments, and opinions and suggestions given by committees. At the beginning of detailed discussion, representative of a competent committee informs the Parliament on the results of discussions organised within committees, and provides explanation and justification of the committee's opinion and suggestion, after which MPs and representatives of the proposer of the law open a discussion. If a draft law has been submitted and but a majority of amendments, modifying the essence of the draft law, have not been harmonised, or if it is necessary to make a number of amendments to the draft law in order to improve it, the Parliament can, upon the proposal made by the committee and with the consent of the proposer of the law, decide to consider the draft law. The proposer of the law can withdraw the draft law until the detailed discussion is completed. The competent committee is obliged to suggest to the Parliament which amendments should be adopted and which not. Amendment submitted by the proposer of the law, and amendment accepted by the proposer of the law are integrated into the draft law, and the Parliament does not organise a special discussion about them.</p>				
3	Strengthen the capacity of the Parliament in new areas of competence	- Parliament of the Republic of Montenegro	New areas of the Parliament's competence are the following: <ol style="list-style-type: none"> 1. control over the Agency for National Security and the police 2. instrument of parliamentary interrogation and investigation 3. civil control over the Army, through the same modalities 	- MPs and representatives of the Parliament's services are constantly trained and educated in the area of new Parliament's competences, with the support provided by OSCE, NDI, CE, DCAF, etc. - Experts coming from various international organisations provide necessary assistance, through the daily work with MPs and the Parliament's employees.	B. Budget Regular financing resources C. CARDS (IPA) and other external resources Donors	Cont
4	Strengthen the functioning of the Committee on European Integration and provide appropriate administrative and	- Parliament of the Republic of Montenegro	1) Upgrade human resources in the professional service within the Committee (currently only one employee working) 2) Assistance of experts coming from various international organisations, provided through the daily work with MPs	1) The procedure of recruiting new employees has been completed (16 new civil servants and public employees has been recruited), out of which 3 persons are employed in the Committee for International Relations and European Integration. 2) During visits of foreign experts and delegations to the Parliament, discussions have been organised within the Committee or with the Committee's President and activities have been planned with the view of supporting and strengthening	B. Budget Regular financing resources C. CARDS (IPA) and other external resources	Cont

	expert support		and the Parliament's employees	<p>functionality of the Committee. During the visit of the State Secretary for European Affairs of the Republic of Slovenia, it has been agreed to found an inter-parliamentary working group, with the view of establishing direct cooperation between parliamentary committees.</p> <p>2) Several persons have been involved in the functioning of this Committee - assistance of experts from various international organisations, provided through the daily work with MPs and the Parliament's employees</p> <p>3) Constant cooperation with the CE, OSCE and with the European Parliament focused on training and education of MPS and the Parliament's employees in this area.</p> <p>4) Constant study visits to international organisation.</p>	<p>CDP</p> <p>2) Donors</p> <p>3) Donors</p>	
1.4. Public administration reform						
1	Continue efforts to implement the reform of the public administration, including the civil service pay system, to ensure transparent recruitment, professionalism and accountability.	- Ministry of Interior Affairs and Public Administration	<p>1) Continue the public administration reforms, in order to ensure professionalism, rationalisation, efficiency, depoliticisation and decentralisation</p> <p>2) Improve the civil service pay system, by making it correspond to new work positions, this stimulating the skilled personnel employed in the public administration</p> <p>3) Develop an efficient system of supervision over the civil service pay system</p> <p>4) Develop the civil service pay system in order to enable creation of a more efficient policy in the area of civil service pays, all in accordance with social and economic standards</p> <p>5) Improve mechanisms for adequate stimulation of civil servants and public employees</p>	<p>1) Acts for implementation of the Law on Salaries of Civil Servants and Public Employees and the Law on Public Administration have been passed.</p> <p>2) Drafting of the Law on Defence and the Law on the Army is in the final stage. These laws will define a new pay system due to the specific character of staff employed in the military and defence structures.</p> <p>3) The Government of the Republic of Montenegro has adopted acts on organisation and systematisation of all public administration bodies.</p>	B. Budget Regular financing resources	During 2007
2	Continue, in particular, to strengthen the European integration structures at all levels (including in the relevant ministries and in the Parliament) and the mechanisms	- College for European Integration - Cabinet of the Deputy Prime Minister for European Integration -	<p>1) Implement tasks contained in the Action Plan for Administrative Capacity Building for Implementation of the SAA</p> <p>2) Adopt systematisation acts in all Ministries</p> <p>3) Establish EU units in all Ministries</p> <p>4) Establish a new Council for European integration (chaired by the President of the Republic, and composed of representatives of the parliamentary</p>	<p>1) SEI established; Rulebook on Systematisation of the SEI adopted; New employees recruited and training organised;</p> <p>2) Functional analysis on European integration coordination mechanisms, hitherto used within the Government of RM, has been carried out. Composition and competences of the Commission for Coordination of the EU Accession Process have been redefined; College for European Integration established, chaired by the Prime Minister; Groups for European Integration founded (for future Sub-committees for SAA Implementation)</p> <p>3) EU sectors or units have been established in all line</p>	<p>B. Budget Regular financing resources</p> <p>C. CARDS (IPA) and other external resources Capacity Development</p>	<p>1) I Q 2007 - Cont</p> <p>2) I Q 2007</p> <p>3) I Q 2007</p>

	of coordination on EU matters	Commission for Coordination of the EU Accession Process - All line Ministries - Parliament of the Republic of Montenegro - SEI	opposition and the civil society); draft Amendments to the Declaration on EU Association adopted in June 2005 (legal basis for establishment of the Parliamentary Committee for European Integration)	Ministries, by adopting amendments to the existing systematisation acts	Program /CDP Twinning (CARDS 2004, and further through new twinning under IPA 2007)	4) III Q 2007
3	Strengthen the capacity to adopt and implement measures deriving from commitments negotiated under the Stabilisation and Association Agreement, in particular upgrade the capacity of customs to correctly apply the rules of origin and the methods of administrative cooperation	- Human Resources Management Authority - SEI - Commission for European Integration - Customs Administration	1) Implement tasks contained in the Action Plan for Administrative Capacity Building for Implementation of the SAA 2) Establish intergovernmental working groups, which will have the role of Stabilisation and Association Sub-committees 3) Develop a SAA implementation plan 4) Customs Administration: - Further realisation of the Plan for education of customs officers, employees from other governmental bodies and economic entities for monitoring of preferential treatment (for the period December 2006 – April 2007), in accordance with the Action Plan for Administrative Capacity Building for Implementation of the SAA adopted by the Government of RM. 5) Human Resources Management Authority: Continuous training in accordance with the 2007 Programme for professional training of civil servants and public employees	1) The Action Plan for Administrative Capacity Building for Implementation of the SAA was adopted on 30 November 2006. 2) Proposal for the new Commission for European Integration, College for European Integration and 7 groups for European Integration (future inputs for sub-committees) has been adopted. 3) In the pipeline. 4) Customs Administration: - In accordance with the Action Plan for Administrative Capacity Building for Implementation of the SAA adopted by the Government of RM within the EU accession process, the Customs Administration in cooperation with the EU CAFAO (EU Customs and Fiscal Assistance Office) and WCO has realised several seminars for customs officers and entrepreneurs. - TAXUD has organised a Monitoring Mission, in order to assess administrative capacities of the Customs Administration for application of the rules of origin. - Seminar with the subject “Strengthening Capacities for Preferential Treatment” was organised by the Customs Administration of Montenegro and the Centre for European Perspective from the Republic of Slovenia on 12-15 March 2007. 5) Under way.	B. Budget 1) Regular financing resources C. CARDS (IPA) and other external resources 1) Twinning CDP B. Budget 3) Regular financing resources 4) € 180.000 C. CARDS (IPA) and other external resources 3) CAFAO CEP 4) EAR through Parim CB Project	1) Cont 2) II Q 2007 3) IV Q 2007 2007
4	Continue the depoliticisation process of the public administration	- Ministry of Interior Affairs and Public Administration - Human Resources Management	1) Compliance with legal procedures and professional standards when employing civil servants 2) Full implementation of professional ethics standards and rules defined in the Code of Ethics for Civil Servants and Public Employees - employment in accordance with conditions and criteria determined in the public notice or competition, - workplaces nomenclature system	- Continue implementation of the Law on Public Administration and of the Law on Civil Servants and Public Employees - Announce vacancies through open competition - Adopt the Strategy for Training of Civil Servants and Public Employees 2007-2010 – This document will address all relevant issues related to improvement of civil servants’ knowledge, in accordance with EU standards.	B. Budget 2) Regular activity	Cont

		t Authority	(conditions, vocations and professions), - objective manner and procedure for evaluation and promotion – horizontal and vertical, - professional training to be organised (upon the proposal of certain bodies, the Human Resources Management Authority prepares training programmes), - protection of civil servants' rights by means of legal remedies, primarily appeals (to the central Commission within the Government of Montenegro) and claims (to the Administrative Court of Montenegro); with this regard, in the process of deciding upon rights and obligations, an adequate system of protection of employees has been developed in the form of an representative trade union, - accountability of civil servants and public employees (disciplinary and material)			
5	Strengthen the administrative capacity of the Ombudsman's Office	Ombudsman	- Amendments to relevant regulations on the basis of Ombudsman's recommendations - Creation of an information system serving the Office's needs - Public relations training for the Office's PR and all employees	- Amendments to the Decision on the number of deputies have been drafted – appointed Deputy for Human Rights. - Amendments to the Law on the Protector of Human Rights and Freedoms have been drafted. - Information system for the Office's needs has been developed. - OSCE PR Expert has conducted 6-month training	B. Budget Regular activity C. CARDS (IPA) and other external resources € 8.510,14 OSCE	Cont
6	Ensure proper follow-up of the Ombudsman's recommendations	Ombudsman	- The Ombudsman insists on full obedience to recommendations - The Ombudsman's recommendations related to public administration have been supported by the Government.	- Regular reporting to the Parliament of Montenegro - Continuous reporting about implementation of Ombudsman's recommendations to bodies at higher instances, to the Parliament of RM as well as to the public - Organisation of "Ombudsman's Day" out of the institution's headquarters - Regular updating of web site, including information in Albanian and English - Cooperation with Ombudsman Offices in the region	B. Budget Regular activity C. CARDS (IPA) and other external resources Donors	Cont
7	Continue to implement the decentralisation process and upgrade the capacities of municipalities	- Ministry of Interior Affairs and Public Administration - Local self-government units	Harmonise legislation with EU standards, with the view of decentralising powers and strengthening local self-government competences	- The Work Programme for Better Local Self-governance has been adopted. - Analysis on Local Self-government Financing, Analysis on Local Self-government Functioning and Analysis on Local Self-government Activities have been adopted. These analyses represent an analytic basis for drafting new legislation in this area. - The Committee for Coordination of Local Self-government Reform was established in February 2007.	B. Budget Regular activity	2007/08

1.5. Judicial reform

1	<p>Finalise plans to reform the judicial system;</p> <p>remove recruitment and career management from the Parliament, and</p> <p>establish transparent procedures based on professional and objective criteria for selection and career advancement</p>	<p>- Ministry of Justice</p> <p>- Parliament of the Republic of Montenegro</p>	<p>1) Adopt the Judicial Reform Strategy 2007-2012</p> <p>2) Elaborate an action plan for implementation of the Judicial Reform Strategy 2007-2012</p> <p><u>Note:</u> Until the new Constitution is adopted, governing <i>inter alia</i> the procedure for appointment of judges and prosecutors, we cannot precise the measures that the Ministry of Justice will take with the view of removing the appointment of judges and prosecutors from the Parliament's competence. Naturally, after adoption of the Constitution, drafting of new organisational regulations, such as Law on the State Prosecutor and Law on Courts, will be initiated, but the main solutions contained in these laws will depend on provisions of the new Constitution, primarily regarding the issue of appointment of judges and prosecutors, as well as human resources management.</p>	<p>1) A Draft Judicial Reform Strategy 2007-2012 has been submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe</p> <p>2) Action Plan prepared after adoption of the Strategy, and monitoring mechanism defined.</p>	<p>A. Total</p> <p>1) cca € 10.000</p> <p>2) cca € 10.000</p> <p>B. Budget</p> <p>1) and 2) partly financed by the Government</p> <p>C. CARDS (IPA) and other external resources</p> <p>1) and 2) activities supported by the Council of Europe and OSCE. These activities will be also covered by IPA 2007.</p>	<p>1) III Q 2007</p> <p>2) I Q 2008</p>
2	<p>Rationalise the court system and modernise proceedings and improve administration</p>	<p>- Ministry of Justice</p>	<p>1) After adoption of the Constitution, draft new organisational regulations such as: Law on Courts and Law on the State Prosecutor</p> <p>2) Adopt a new Law on Criminal Proceedings which will abolish the institute of investigative judge, since the investigation will be completely under the competence of the state prosecutor</p> <p>3) Adopt the Law on Protection of the Right to Trial within a reasonable period</p> <p>4) Adopt the Law on Misdemeanour</p>	<p>1) In progress.</p> <p>2) A working group in charge of drafting the Law on Criminal Proceedings was established at the end of January 2007.</p> <p>3) The Law on Protection of the Right to Trial has been prepared and, in February 2007, submitted to the Council of Europe for expertise.</p> <p>4) A working group in charge of drafting the Law on Misdemeanour was established in January 2007.</p>	<p>A. Total</p> <p>1) cca € 50.000</p> <p>2) cca € 50.000</p> <p>3) cca € 20.000</p> <p>4) cca € 30.000</p> <p>B. Budget</p> <p>1) 2) 3) and 4) partly financed by the Government</p> <p>C. CARDS (IPA) and other external resources</p> <p>1), 2), 3) and 4) partly supported by the EU, Council of Europe, OSCE, UNDP, etc.</p>	<p>1) 2008</p> <p>2) End of 2007</p> <p>3) IV Q 2007</p> <p>4) IV Q 2007</p>
			1) After adoption of the Constitution, draft	1) The new Law on Courts as well as the new Law on the State	A. Total	

3	Provide adequate and sustainable financing for the judicial system	<ul style="list-style-type: none"> - Ministry of Justice - Supreme Court - Ministry of Finance 	<p>new organisational regulations such as: Law on Courts and Law on the State Prosecutor</p> <p>2) Adopt the Law on Salaries and Other Incomes of Judges and State Prosecutors</p> <p>3) Implement the Law on Salaries and Other Incomes of Judges and State Prosecutors</p>	<p>Prosecutor have been drafted.</p> <p>2) The government has prepared the draft Law on Salaries and Other Incomes of Judges and State Prosecutors.</p>	<p>1) cca € 50.000</p> <p>2) cca € 10.000</p> <p>3) € 1.000.000</p> <p>B. Budget Regular activity</p> <p>3) additional funds from the 2008 budget</p> <p>C. CARDS (IPA) and other external resources 1) EU funds, Council of Europe, OSCE 3) IPA 2007</p>	<p>1) IV Q 2008</p> <p>2) 2007</p> <p>3) 2008</p>
4	Ensure implementation of the legislation on mandatory initial and continuous training for judges, prosecutors and court support staff, and continue to strengthen the Judicial Training Centre	Supreme Court / Judicial Training Centre	<p>1) Project of support to implementation of the Law on Education in Judicial Authorities</p> <p>2) Adopt the Programme for education of judges, prosecutors and court associates for 2007</p> <p>3) Implement the Programme for education of judges, prosecutors and court associates for 2007</p>	<p>1) A brochure "Law on Education in Judicial Authorities" has been published both in Montenegrin and in English.</p> <p>2) Draft Annual Programme for education of judges, prosecutors and court associates for 2007 has been submitted to the Council of Europe for expertise.</p> <p>3) In progress.</p>	<p>A. Total 1) € 4.000 2) cca € 10.000 3) € 202.990</p> <p>B. Budget 1) Regular activity 2) Regular activity 3) Regular activity</p> <p>C. CARDS (IPA) and other external resources 1) Foundation Open Society Institute 1) Checchi/ USAID and EAR</p>	<p>1) I Q 2007</p> <p>2) I Q 2007</p> <p>3) IV Q 2007</p>
5	Provide guarantees to strengthen the autonomy and efficiency of the prosecution system, including in relation to budget issues	<ul style="list-style-type: none"> - Ministry of Justice - State Prosecutor - Ministry of Finance 	<p>1) After adoption of the Constitution, draft new organisational regulations such as: Law on Courts and Law on the State Prosecutor (duration of the term of office)</p> <p>2) Adopt the Law on Salaries and Other Incomes of Judges and State Prosecutors</p> <p>3) Strengthen prosecution system capacities, with the view of full implementation of the future Law on Criminal Proceedings (entire investigation is entrusted with the prosecutor)</p>	<p>1) The new Law on Courts as well as the new Law on the State Prosecutor have been drafted.</p> <p>2) The government has prepared the draft Law on Salaries and Other Incomes of Judges and State Prosecutors.</p>	<p>A. Total 1) cca € 50.000</p> <p>B. Budget Regular activity</p> <p>C. CARDS (IPA) and other external resources 2) cca € 10.000 1) IPA, Council of Europe, OSCE Donors</p>	<p>1) 2008</p> <p>2) 2007</p> <p>3) 2007 - 2008</p>

6	Strengthen the office of the prosecutor for organised crime and upgrade the capacity in the area of anti-corruption policy	<ul style="list-style-type: none"> - Ministry of Justice - Special Prosecutor for Organised Crime 	<ol style="list-style-type: none"> 1) After adoption of the Constitution, draft new organisational regulations such as: Law on Courts and Law on the State Prosecutor 2) Adopt a new Law on Criminal Proceedings which will abolish the institute of investigative judge, since the investigation will be completely under the competence of the state prosecutor 3) Increase the number of prosecutors 4) Provide adequate salaries and working conditions for prosecutors 5) Continue with further education of prosecutors: <ul style="list-style-type: none"> - Make prosecutors acquainted with international standards in the area of fight against corruption and organised crime - Implement the Programme for prosecutors education with regard to criminal offences containing elements of corruption and organised crime (Criminal Code (CC) and Criminal Proceedings Code (CPC)) - Implement the Programme of education with regard to criminal offences addressed in Chapter XXIII of CC and Chapter XXVIII of CPC - Strategy for efficient prosecution (subjects, actions, measures, deadlines, pre-trial procedure and investigation) - Training on new manifestations of crime - Training on application of secret surveillance measures 6) Purchase equipment for the Department for Combating Organised Crime 7) Purchase professional literature 8) Create an information system and database, along with training of prosecutors 9) Specialise the prosecutors for prosecution of criminal offences with elements of corruption and organised crime 10) Upgrade material and human resources of the Department for Combating Organised Crime 11) Appoint a Deputy Special Prosecutor 	<ol style="list-style-type: none"> 1) The new Law on Courts as well as the new Law on the State Prosecutor have been drafted. 2) A working group in charge of drafting the Law on Criminal Proceedings was established at the end of January 2007 	<p>A. Total 1) cca € 50.000 2) cca € 50.000</p> <p>B. Budget Regular activity 3) Regular resources 4) Regular resources 5) Regular resources 6) Regular resources</p> <p>C. CARDS (IPA) and other external resources 1) OSCE and the Council of Europe 2) OSCE and the Council of Europe 6) IPA</p>	<ol style="list-style-type: none"> 1) 2008 2) IV Q 2007 3) IV Q 2007 4) 5) Cont 6) 2007/08
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			<p>for Organised Crime</p> <p>12) Technical staff of the Department for Combating Organised Crime</p> <p>13) Conclude multilateral and bilateral agreements on cooperation</p> <p>14) Adopt a Rulebook on internal functioning of the state prosecutor</p> <p>15) Study visits to similar organisations and offices in the neighbouring countries – organise working meetings</p>			
7	Upgrade the capacity of the Ministry of Justice for international judicial cooperation	- Ministry of Justice	<p>1) Adopt the Law on International Legal Assistance in Criminal Matters</p> <p>2) Strengthen administrative and technical capacities of the Ministry of Justice in the area of international legal assistance</p>	<p>1) The Law on International Legal Assistance in Criminal Matters has been drafted.</p> <p>2) In progress.</p>	<p>A. Total</p> <p>1) cca € 20.000</p> <p>2) cca € 300.000</p> <p>B. Budget</p> <p>1) Regular activity</p> <p>2) Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>1) Council of Europe</p> <p>2) IPA 2007</p>	<p>1) IV Q 2007</p> <p>2) IV Q 2008</p>

1.6. Anti-corruption policy

1	Enhance the fight against organised crime and corruption at all levels, including by setting up efficient institutional mechanisms for inter-agency cooperation and enhancing the operational capacity of law enforcement bodies	<p>- Ministry of Interior Affairs and Public Administration</p> <p>- Police Directorate</p> <p>- State Prosecution Office</p> <p>- Supreme Court</p> <p>- Agency for Anti-corruption Initiative</p> <p>- Ministry of</p>	<p>1) Adopt a new Law on Criminal Proceedings and a new Criminal Code</p> <p>2) Consistently implement the Action Plan for the Fight Against Corruption and Organised Crime</p> <p>3) Provide an adequate system of data exchange between relevant bodies, with the view of more efficient fight against corruption and organised crime</p> <p>4) Strengthen human resources capacity to implement measures planned in the area of fight against corruption and organised crime</p> <p>5) Adopt a Programme for the fight against corruption at the local level</p> <p>6) Strengthen mechanisms of coordination among various administrative authorities with the view of more efficient fight against corruption</p> <p>7) Develop a Programme for merging training of all entities involved in the fight against corruption</p> <p>8) Raise the level of public awareness on negative consequences of the corruption,</p>	<p>- The Programme and the Action Plan for Implementation of the Programme for the Fight against Corruption and Organised Crime have been adopted.</p> <p>- The Rulebook on Organisation and Systematisation of the Police Directorate has been adopted. The Rulebook provides for extending of operative structures capacities for the fight against corruption and organised crime.</p> <p>6) At its session held on 15 February 2007, the Government established the National Commission for the Fight Against Corruption and organised Crime. At the constitutive meeting held on 16 March 2007, the National Commission adopted its Rules of Procedure and defined the plan for regular monthly reporting to 30 competent bodies and institutions. Thus, <u>conditions have been created for continuous monitoring of implementation of the Action Plan</u>. Results achieved in implementation of the Action Plan will be comprised in semi-annual reports that the National Commission will submit to the Government, to Parliamentary Committees and to international institutions. In preparing monthly and semi-annual reports, the National Commission will be professionally supported by the Police Directorate (for organised crime) and by the Agency for Anti-corruption Initiative (for corruption).</p>	<p>A. Total</p> <p>7) cca € 100.000</p> <p>8) € 300.000</p> <p>9) € 3.000</p> <p>B. Budget</p> <p>1)2)3)4)5)6) Regular activity</p> <p>7) Regular activity</p> <p>11) Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>7) European Union, Council of Europe, OSCE,</p>	<p>1) Cont</p> <p>6) Cont</p> <p>7)2008</p> <p>8) 2007/8</p> <p>9)2007</p>
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		Justice	<p>through a continuous campaign</p> <p>9) Draft and sign a Memorandum on Cooperation between the Agency for Anti-corruption Initiative, Supreme State Prosecutor and the Police Directorate, as well as with other competent authorities</p> <p>10) Study visits to similar organisations and offices in the neighbouring countries – organise working meetings;</p> <p>11) Adopt the Law on Seizure of Illegally Obtained Property</p>		<p>UNDP</p> <p>8) IPA</p> <p>9) EU funds</p>	<p>10) 2007/8</p> <p>11) Cont</p>
2	Amend the law on conflict of interest and implement it in order to eliminate all possible cases of conflict of interests of officials	<p>- Commission for Determination of Conflict of Interest</p> <p>- Ministry of Interior Affairs and Public Administration</p>	<p>1) Amend the Law on Conflict of Interest in order to:</p> <p>1.1.) Precisely define the concept of public official, in accordance with the United Nations Convention against Corruption, the so-called "Merida Convention".</p> <p>1.2.) Intensify sanctions, in particular for MPs and aldermen, all in accordance with the United Nations Convention against Corruption and GRECO recommendations.</p> <p>1.3.) Clearly and precisely define ban to membership in managing committees, apart from companies, funds, public institutions, enterprises, institutions, etc.</p> <p>1.4.) Make the Law compliant with GRECO recommendations, primarily related to gifts, retirement of public officials, membership in managing committees without compensation, etc.).</p> <p>1.5.) Precisely define the value of movable property that a public official is obliged to report on – initiatives are expected to be launched by MPs as well as cooperation with NGOs.</p> <p>2) Draft Amendments to the Law on Conflict of Interest submit to the Government and the Parliament of the Republic of Montenegro for adoption (III Q2007)</p>	<p>1) Accomplished so far:</p> <p>1.1.) Education on the Law on Conflict of Interest for public officials at the local and republic level, in accordance with GRECO recommendations and the Government's Action Plan</p> <p>1.2.) Education of media and NGOs dealing with issues of corruption and conflict of interests</p> <p>1.3.) Research – A poll conducted among citizens</p> <p>1.4.) Extension of the database, and security of data on public officials (in cooperation with the Secretariat for Development)</p> <p>1.5.) Education of the Commission's members and services (in cooperation with the Human Resources Management Authority, the Commission has selected 12 seminars to be attended by the Commission's employees – 5 of these seminars have already been completed)</p> <p>1.6.) Creation of a website in English</p> <p>1.7.) Regional cooperation with Croatia, Slovenia, Bosnia and Herzegovina, FRY Macedonia, Serbia and Albania (delegation of the Central Electoral Commission of Bosnia and Herzegovina, which is <i>inter alia</i> competent for prevention of conflict of interest, has visited the Commission for Determination of Conflict of Interest in Podgorica. On that occasion, the counterparts have exchanged their experiences in hitherto activities and agreed upon future cooperation).</p> <p>1.8.) Establishment of the Association for fight against conflict of interest for Western Balkan countries, and organisation of an international conference (a letter submitted to OSCE, and approval obtained in principle)</p> <p>1.9.) The Report on the Commission's performance in 2006 has been submitted to the Parliament for consideration; the Report includes proposals for amendments to the Law, as well as UN and GRECO recommendations).</p>	<p>A. Total</p> <p>1.1.) 23 seminars envisaged for local public officials + 7 for republic officials, € 93.500</p> <p>1.2.) Organisation of 2 seminars = € 8.000</p> <p>1.3.) € 10.000</p> <p>1.4.) € 8.000</p> <p>1.5.) € 16.000</p> <p>1.6.) € 18.000</p> <p>1.7.) € 18.000</p> <p>1.8.) € 20.000</p> <p>B. Budget Regular activities</p> <p>C. CARDS (IPA) and other external resources</p> <p>1.1.) Candidated through IPA</p> <p>1.4.) Candidated through IPA</p>	<p>1.1.) 2007</p> <p>1.2.) 2007</p> <p>1.3.) 2007</p> <p>1.4.) 2007</p> <p>1.5.) 2007/08</p> <p>1.6.) 2007</p> <p>1.7.) 2007/08</p> <p>1.8.) 2008</p> <p>1.9.) III Q2007</p>
3	Upgrade efforts to implement the anti-corruption strategy, notably through providing adequate	<p>- Agency for Anti-corruption Initiative</p> <p>- Ministry of</p>	<p>1) Strengthen capacities of administrative bodies and institutions competent for implementation of the Action Plan</p> <p>2) Within the Agency for Anti-corruption Initiative, establish a special Department</p>		<p>A. Total € 3.000.000</p> <p>B. Budget Regular activity (partly)</p>	<p>Cont</p>

	financial and human resources to law enforcement bodies to ensure its implementation	Finance - Police Directorate - Customs Administration - Ministry of Interior Affairs and Public Administration - State Prosecutor	for contact and cooperation with citizens 3) Provide technical equipment for the Agency for Anti-corruption Initiative, necessary for execution of entrusted activities (purchase of IT equipment and office furniture) 4) Purchase, training and use of a special software for data processing in the Agency for Anti-corruption Initiative 5) Continuously implement the Action Plan on Integrity Development in the Customs Authority, aimed at implementation of procedures and standards promoting and stimulating integrity of customs authorities, simultaneously reducing the risk of corruption	5) Action Plan on Integrity Development in the Customs Authority, based on the WCO Arusha Declaration on Integrity in Customs (adopted on 7 October 2004)	C. CARDS (IPA) and other external resources IPA 2007	
4	Develop and fully implement the laws on political parties and the financing of political parties ensuring transparency and clarity	- Parliament of the Republic of Montenegro - Ministry of Finance	Further reform of the existing regulations on political parties and funding of political parties	The Law on Political Parties, adopted in 2004 ("Official Gazette of RM", No. 21/04), thoroughly regulates legal and normative framework for organisation and functioning of political parties in Montenegro, in accordance with standards applied in modern democracies, and with full obedience to fundamental international sources of the right to freedom of political association (Universal Declaration of Human Rights, European Convention on Human Rights and International Covenant on Civil and Political Rights).	B. Budget Regular activity	Cont
b) Medium term priorities (3 – 4 years)						
1.1. Constitutional issues						
1	Fully implement the new Constitution adopted in line with European standards	Parliament of the Republic of Montenegro	Full implementation and obedience to provisions of the new Constitution, adopted in accordance with European standards	Harmonisation of the Montenegrin with EU standards	B. Budget Regular activity	Cont
1.2. Elections						
1	Continue providing for high standards regarding the organisation of elections	Parliament of the Republic of Montenegro	Continue with good practice, through cooperation with relevant international organisations as well as with NGOs	During the referendum process and elections, a number of international observers have confirmed that both the referendum and elections had been fair and democratic, organised in accordance with European standards	B. Budget Regular activity	Cont
2	Enforce a transparent framework for campaign financing	- Ministry of Finance - Parliament of the Republic of Montenegro	Develop a transparent network for campaign financing	Regular monitoring and reporting to the Parliament and to the public	B. Budget Regular activity	Cont

1.3. Parliament						
1	Continue strengthening the capacity of the Parliament in all areas, in particular in relation to the adoption of the EU <i>Acquis</i>	Parliament of the Republic of Montenegro	<p>1) Further strengthen the Committee for European Integration – it is necessary to strengthen, as soon as possible, human resources and professional services of the Committee; at the Committee's meetings discuss general issues related to the process of European integration in Montenegro; monitor implementation of the Strategy on Montenegro's Accession to the EU and submit reports to the Parliament on the same issue; monitor the process of harmonisation of Montenegrin legislation with the EU legal system; coordinate activities and propose measures for acceleration of the harmonisation process (providing opinions, proposals, and warnings); inform the public on these issues;</p> <p>- cooperation with counterparts in other countries. In accordance with NDI recommendation, the Parliament, i.e. competent working body, should take active part in defining Montenegro's negotiation positions advocated by the Government in the EU institutions, and therefore it is necessary to find practical solutions for adjustment of the Parliament's work at the normative, organisational and other levels.</p> <p>2) Professional and financial assistance through EU programmes, further training and defining of cooperation mechanisms</p>	<p>1) The Committee for European Integration has been established.</p> <p>2) Cooperation has been agreed with experts coming from OSCE and the Parliament of Austria, resulting in their active work with MPs and the Parliament's employees on these issues.</p> <p>3) Training of MPs and the Parliament's employees in cooperation with the European Parliament – Directorate for Relations with National Parliaments as well as with the Council of Europe</p> <p>4) The new Rules of Procedure more clearly defines competences of the Committee for European Integration i.e. Committee for International Relations and European Integration. Namely, apart from considering issues in this area that are under the Parliament's competence with the view of giving approval to ratification of international treaties, the Committee proposes platforms for discussion with foreign delegations, considers reports on realised visits, participation in international meetings and study visits, and exchanges experience with relevant working bodies of other Parliaments, by harmonising standpoints on issues of common interest.</p>	<p>B. Budget Regular activity C. CARDS (IPA) and other external resources</p> <p>Donors</p> <p>Council of Europe OSCE</p>	<p>Cont</p> <p>Cont</p>
1.4. Public administration reform						
1	Further strengthen European integration units in the line ministries and coordination mechanisms on EU matters including on SAA and IPA	<ul style="list-style-type: none"> - Commission for Coordination of the EU Accession Process - SEI - Parliament of the Republic of Montenegro - All ministries 	<p>1) Strengthen capacities of the Commission for Aid Programmes Coordination</p> <p>2) Organise continuous training for newly employed in the SEI as well as in other Governmental structures</p> <p>3) Strengthen capacities of the Committee for International Relations and European Integration, and organise continuous training of the newly employed personnel</p>	<p>Activities in progress.</p> <p>Project candidated for IPA 2007 "Strengthening Capacities for the European Integration Process"</p> <p>€ 1,1 mil</p>	<p>A. Total 1) € 300.000 2) € 400.000 B. Budget 1) € 100.000 C. CARDS (IPA) and other external resources 1) € 200.000 2) Twining (CARDS 04), CARDS 2006,</p>	<p>1) 2007/08</p> <p>2) 2007/08</p>

					IPA 2007 3) CDP, OSCE	
2	Develop principles, procedures and relevant administrative capacity in view of establishing a decentralised implementation system for management of EU assistance in line with EU requirements	- Ministry of Finance - SEI	1) Establish all structures and develop procedures for DIS with additional training of employees 2) Realise the project on strengthening capacities of institutions in charge of European integration	Preparations for establishment of CFCU, and intensive training for managing IPA funds are under way.	A. Total € 600.000 B. Budget 1) € 100.000 2) Partly from the Budget C. CARDS (IPA) and other external resources 1) € 500.000 CARDS 2006 2) IPA 3 mil €	1) 2007/08 2) 2008/09
3	Further strengthen the Authority for Human Resources Management. Strengthen policy-making process. Continue implementing decentralisation reform	- Human Resources Management Authority - Ministry of Interior Affairs and Public Administration	- Strengthen capacities of the Human Resources Management Authority (adopt a new Rulebook on Internal Organisation and Systematisation of this Authority); - Sign an Agreement on Cooperation with the Faculty for State and European Studies, with the view of strengthening capacities for further implementation of the public administration reforms as well as for European integration	In progress.	B. Budget Regular activity	2007 and Cont
4	Further strengthen transparent recruitment, professionalism and accountability, among other with the instrument of Code of Ethics and guidelines	- Human Resources Management Authority - Ministry of Interior Affairs and Public Administration	- Organise continuous training for all civil servants and public employees with the purpose of strengthening professionalism and responsibility; - Develop the system of Central Personnel Records, with the view of improved management of human resources	Provide implementation of the Code of Ethics for civil servants and public employees, in order to provide impartiality and political neutrality in performing public administration authorities	B. Budget Regular activity	2007 onwards
5	Continue the process of restructuring and reform of the armed forces, including, as appropriate, downsizing	- Ministry of Defence	- Size of the Army has been defined – 2519 professional soldiers - Redundant labour is being taken care of. - Process of resolving the issue of surplus of weapons and military equipment is under way.	- The University "Mediteran" has organised retraining for 50 redundant workers, with the support provided by foreign donors. -The need for resolving the issue of surplus of weapons and military equipment has been reported to the Clearing House forum, with the support provided by foreign donors. - A part of surplus weapons and military equipment has been sold.	B. Budget € 3 mil C. CARDS (IPA) and other external resources € 1,2 mil	2007

1.5. Judicial reform						
1	Ensure adequate functioning of the Judicial Training Centre. Implement the IT strategy for the judiciary	- Ministry of Justice - Supreme Court / Judicial Training Centre	1) Implement the Judicial Reform Strategy 2007-2012, which contains special IT strategy 2) Engage foreign experts in education of judges and prosecutors	1) The Judicial Reform Strategy 2007-2012, containing special IT strategy, has been drafted and submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe. 2) Under way.	A. Total 1) cca € 20.000.000 B. Budget 1) 2) Regular activity C. CARDS (IPA) and other external resources 1) EU funds, Council of Europe, OSCE, UNDP 2) IPA 2007 (3 mil € for the area of justice and home affairs)	1) 2012 2) Cont
2	Complete the strategic framework for judicial reform	Ministry of Justice	1) Implement the Judicial Reform Strategy 2007-2012	1) The Judicial Reform Strategy 2007-2012 has been submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe	A. Total 1) cca € 20.000.000 B. Budget 1) Government C. CARDS (IPA) and other external resources 1) EU, Council of Europe, OSCE, UNDP	1) 2012
3	Implement the reform plans	Ministry of Justice	1) Implement the Judicial Reform Strategy 2007-2012 2) Implement the Law on Criminal Proceedings which will abolish the institute of investigative judge, since the investigation will be completely under the competence of the state prosecutor	1) The Judicial Reform Strategy 2007-2012, containing special IT strategy, has been drafted and submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe. 2) Under way.	A. Total 1) cca € 20.000.000 2) € 2.000.000 B. Budget 1) Government 2) Government C. CARDS (IPA) and other external resources 1) EU, Council of Europe, OSCE, UNDP 2) EU, Council of Europe, OSCE, UNDP	1) 2012 2) 2009

4	Implement transparent recruitment and career management procedures	<ul style="list-style-type: none"> - Ministry of Justice - Human Resources Management Authority - Supreme Court - State Prosecution Office 	After adoption of the Constitution and modification of the chapter related to judiciary, the Criminal Code, the Criminal Proceedings Code and the Law on State Prosecutor will be amended as well with regard to competences, functioning and organisation		B. Budget Regular activity	IV Q 2008
5	Continue upgrading the resources of the judicial system	<ul style="list-style-type: none"> - Ministry of Justice - Supreme Court / Judicial Training Centre 	<p>1) Implement the Judicial Reform Strategy 2007-2012</p> <p>2) Introduce audio and video recording of judicial proceedings in all courts</p>	<p>1) The Judicial Reform Strategy 2007-2012 has been submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe</p> <p>2) The system of audio and video recording has been developed in the High Court in Podgorica as well as in Courts of First Instance in Cetinje and Kotor</p>	<p>A. Total</p> <p>1) cca € 20.000.000</p> <p>2) cca € 600.000</p> <p>B. Budget</p> <p>1) Regular activity</p> <p>2) Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>1) EU, Council of Europe, OSCE, UNDP</p> <p>2) International partners (EU, CE, OSCE, USAID, UNDP)</p>	<p>1) 2012</p> <p>2) 2010</p>
6	Continue upgrading the efficiency of the prosecution system	<ul style="list-style-type: none"> - State Prosecutor - Ministry of Justice 	<p>1) Implement the new Criminal Proceedings Code and the Law on the State Prosecutor</p> <p>2) Implement the Judicial Reform Strategy 2007-2012</p>	2) The Judicial Reform Strategy 2007-2012 has been submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe.	<p>A. Total</p> <p>1) cca € 20.000.000</p> <p>B. Budget</p> <p>1) Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>IPA, Council of Europe, OSCE, UNDP</p>	<p>II Q 2008</p> <p>1) 2012</p>
7	Continue upgrading the capacity of the Ministry of Justice for international judicial cooperation	Ministry of Justice	<p>1) Implement the Judicial Reform Strategy 2007-2012</p> <p>2) Implement the Law on International Legal Assistance in Criminal Matters</p>	<p>1) The Judicial Reform Strategy 2007-2012 has been submitted for expertise within the CARDS Programme – module for establishment of independent, reliable and functional judiciary and intensifying judicial cooperation in the Western Balkans, financed by the EU and the Council of Europe.</p> <p>2) The Law on International Legal Assistance in Criminal</p>	<p>A. Total</p> <p>1) cca € 20.000.000</p> <p>2) € 500.000</p> <p>B. Budget</p> <p>1) 2) Regular activity</p>	<p>1) 2012</p> <p>2) 2009</p>

				Matters has been submitted for expertise within the CARDS Project.	C. CARDS (IPA) and other external resources 1) EU funds, Council of Europe, OSCE, UNDP 2) EU funds	
1.6. Anti-corruption policy						
1	Continue with determination the prevention and fight against corruption at all levels and provide increased means for prevention and suppression of corruption	- Agency for Anti-corruption Initiative - State Prosecutor - Ministry of Interior Affairs and Public Administration - Police Directorate	1) Increase the level of public awareness on negative consequences of the corruption, through a continuous campaign 2) Continuous implementation of the Action Plan for the Fight Against Corruption and Organised Crime; provide dynamics in timely implementation of the Action Plan, by harmonising measures and activities on the basis of progress achieved. 3) Provide financial support for accomplishing objectives contained in the Action Plan for the Fight Against Corruption and Organised Crime, by submitting project proposals to regional and international organisations		A. Total 1) € 300.000 2) € 3.000 C. CARDS (IPA) and other external resources 1) IPA /proposal/ 2) IPA /proposal/	Cont
2	Ensure full compliance with the UN Convention on the fight against corruption and with the relevant Council of Europe Convention	Agency for Anti-corruption Initiative in cooperation with other public administration authorities	1) Organise a visit by UNODC experts, in order to evaluate the situation and make an analysis on the degree of compliance of the national legislation with the UN Convention Against Corruption 2) Translate and publish a manual for Implementation of the UN Convention Against Corruption 3) Organise a conference at which the expert analysis on the degree of compliance of the national legislation with the UN Convention Against Corruption will be presented, as well as a manual for its implementation 4) Fulfil binding obligations contained in the GRECO Report, adopted by the Government of RM at the session held on 28 December 2006.		A. Total 1), 2), 3) \$15.000 C. CARDS (IPA) and other external resources 1), 2), 3) Project financed by UNDP and UNDEF.	1) 2008 2) 2008 3) 2008 4) II Q 2008
3	Establish effective procedures for the detection, treatment and follow-up of	- Police Directorate - State Prosecutor	Adopt a new Law on the Central Bank with the view of accession to banking data and disclosure of secret data owned by the Administration for the	Implementation of the <i>Acquis</i> in the area of public internal fiscal control (PIFC) Implementation of the <i>Acquis</i> in the area of controlling free capital flow		III and IV Q 2008

	cases of suspected fraud and other irregularities affecting national and international, including EU, funds	- Administration for the Prevention of Money Laundering	Prevention of Money Laundering	Implementation of international standards and European good practice in this area		
2. HUMAN RIGHTS AND PROTECTION OF MINORITIES						
No.	Priority	Responsible Authority/ Institution	Necessary Activity	State of Implementation	Financing	
					A. Total B. Budget C. CARDS (IPA) and other external resources	Deadline
a) Short-term priorities						
1	Ensure effective mechanisms for implementation of the obligations deriving from international instruments, notably with regard to the European Convention on Human Rights and Fundamental Freedoms and the European Convention for the Prevention of Torture	- Ministry for Protection of Human and Minority Rights - Ministry of Foreign Affairs - Ombudsman - Ministry of Justice	1) Join the European Convention on Human Rights and Fundamental Freedoms, after admission to the Council of Europe 2) Appoint a Montenegrin representative in the EC Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) 3) Ratify the main documents in the field of human and minority rights protection	1) Montenegro admitted to the Council of Europe on 11 May 2007. On 8 May 2006, the Council of Europe's Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) published its report on the official visit to Montenegro, with the comments provided by the Montenegrin side. 2) Procedure for appointment of an Montenegrin representative into the CE Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) is still in progress in the Parliament of Montenegro. 3) On 16 June 2005, the Montenegrin Government adopted the Report on measures taken for fulfilment of obligations from European Convention for the Protection of Human Rights and Fundamental Freedoms, as well as the European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment.	B. Budget Regular activity	11 May 2007
2	Take comprehensive and transparent action in all alleged cases of ill-treatment	- Ministry of Justice - Ministry of Interior Affairs and	1) Apply the Optional Protocol to the UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment (OPCAT) 2) The Ministry of Justice is in charge of	1) Montenegro, as the former member state of the State Union Serbia and Montenegro, ratified the Optional Protocol to the UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment in December 2005 (establishment of the National Mechanism for the Fight Against	B. Budget 1) Regular activity 2) Regular activity	1) Cont 2) 2007

⁴ The Law on Police ("Official Gazette of RM, No. 28/05) provides for three types of control: parliamentary, civil and internal control.

Article 95 of this Law defines that the internal control of police is performed by a special organisational unit within the Police. Internal control implies:

- 1) Control of legitimacy of police forces in performing their functions and control of exercising of powers by police officers;
- 2) Financial control;
- 3) Counterintelligence protection;
- 4) Other types of control important for efficient and legitimate work.

Report on the internal control results is submitted to the Director of the Police.

Furthermore, Article 96 defines the following:

		<p>Public Administration</p> <ul style="list-style-type: none"> - Police Directorate - Institute for Execution of Criminal Sanctions - Supreme Court - State Prosecutor 	<p>control (exterior control, supervision) of execution of prison penalties and security measures: obligatory psychiatric treatment and hospitalisation, psychiatric treatment of the outpatients, treatment of drug addicts and alcoholics</p> <p>3) The Police Directorate conducts regular analyses on treatments and implementation of the constraint means.</p> <p>4) Improve human resources capacities, provide adequate working conditions for the organisational unit of the Ministry of Interior Affairs and Public Administration that is competent for investigating the cases of police torture</p>	<p>Torture is under way, all in accordance with the UN Convention Against Torture).</p> <ul style="list-style-type: none"> - Education of the employees of the Institute for Execution of Criminal Sanctions on the following issues: set of minimum rules in treatment of prisoners; European imprisonment rules; UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment and additional Protocol; European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment, with special emphasis put on importance and competences of the Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) 2) In its report, the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) has emphasized that the delegation did not receive any complaint on maltreatment from convicted persons or detainees in the facilities during its visit, as well as that they had been informed about devotion of the medical personnel employed in the Institute for Execution of Criminal Sanctions. Compared to the more than fifty reports that the Committee has published after visits to other countries, it can be concluded, from the Ministry of Justice's point of view and responsibilities, that this report is very affirmative and stimulating for further work. 3) According to the analysis made by Police Directorate, it is concluded that there were no maltreatment cases or treatments that could indicate torture. However, there were individual cases where authority has been exceeded, but appropriate measures have been undertaken, i.e. criminal charges have been filed and disciplinary procedures initiated⁴. - The Act on organisation and systematisation of the Ministry of Interior Affairs and Public Administration has been adopted, providing for establishment of an Department for supervision, 			3) 2007
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"Each physical and legal person is entitled to file a complaint regarding the police work, if the person is of the opinion that a police officer, in exercising police powers, has violated some of their rights or caused damage. The complaint must be filed within 30 days from the day when the power had been exercised. The police is obliged to respond to the compliant, in the written form, not later than 60 days after the day when the complaint has been filed. Legal counsellor of the complainant is entitled to participate in the process of establishing facts that the complaint is related to. If the complainant is not satisfied with the response, he/she can address to the Minister within 15 days from the response receipt."

The President of the Parliament will launch an initiative for appointment of members of the Council for Civil Control of Police Work, not later than 60 days after the entry into force of this Law.

In accordance with this Law, the Rulebook on Internal Organisation and Systematisation of the Police Directorate provides for establishment of a special unit for internal control. This unit performs the following tasks: control, operative, instructive and other activities in the area of internal control over organisational units of the Police and counterintelligence protection; direct internal control over legitimacy of activities carried out by organisational units of the Police Directorate; direct control over exercising of powers by police officers; financial control of legitimacy in funds use; investigating citizens' complaints related to the work of police officers; initiating and taking measures for determining police officers' accountability for irregularities uncovered in the work; proposing measures for improving work methods; and other types of control important for efficient work. The 2006 Work report of the Internal Control Unit shows that adequate procedures have been initiated against police officers that had been working illegitimately or exceeded their authorisations. Namely:

- 80 criminal charges for criminal offences prosecuted *ex officio* (29 uniformed police officers, 3 officers from the crime intelligence police department, 35 border police officers, one officer from the special police forces) – majority of criminal procedures (33 procedures, i.e. 41,25% of the overall number) launched against police officers due to the founded suspicion that they had committed criminal offences against official duty.

In 2006, one criminal charge has been filed for maltreatment and torture (Article 167 of the Criminal Code of Montenegro) or 1,25% of the overall number of criminal procedures launched.

These data indisputably prove that there were no cases of torture or maltreatment of persons when they were "under the rule" of the police (detention, holding up to 48 hours, and bringing up).

- 28 misdemeanour procedures were launched against police officers in 2006;

- The Disciplinary Commission analysed disciplinary accountability of 240 police officers that have committed severe disciplinary offences. 189 officers were founded accountable – 19 officers were dismissed while in other cases a fine has been imposed.

				complaints and petitions, which will be in charge of police torture cases.		
3	Strengthen the internal control services dealing with ill-treatment by law enforcement agents	Ministry of Interior Affairs and Public Administration	<p>1) In cases of detention, supervision over detainees is under the competence of the High Court's President (there are two High Courts in Montenegro, one in Podgorica and the other in Bijelo Polje).</p> <p>2) Construct facilities for juvenile and female detainees, as well as for foreign detainees</p> <p>3) Improve human resource capacities, provide adequate working conditions for the organisational unit of the Ministry of Interior Affairs and Public Administration that is competent for investigating the cases of police torture</p>	<p>1) President of the High Court or a judge designated by him/her (but not an investigative judge) is obliged to visit detainees at least once a month, and to take adequate measures, if necessary, to eliminate irregularities identified during the visit.</p> <p>2) By the end of 2007, construction of special facilities for accommodation of juvenile detainees, female detainees and foreigners will be completed.</p> <p>3) The Act on organisation and systematisation of the Ministry of Interior Affairs and Public Administration has been adopted, providing for establishment of a Department for supervision, complaints and petitions, which will be in charge of police torture cases⁵.</p>	<p>B. Budget</p> <p>1) Regular activity</p> <p>2) Regular activity</p> <p>3) Regular activity</p>	<p>1) Cont</p> <p>2) By the end of 2007</p> <p>3) 2007</p>
4	Improve prison conditions, in particular as regards vulnerable groups such as juvenile offenders and those in need of psychiatric care; ensure appropriate monitoring of prison conditions for long-term inmates and for organised crime inmates, ensure further training of penitentiary staff and improvement of special needs facilities	<p>- Institute for Execution of Criminal Sanctions</p> <p>- Ombudsman</p> <p>- Ministry of Justice</p> <p>- Police Directorate</p> <p>- Ministry of Health, Labour and Social welfare</p>	<p>1) It is planned to construct facilities for juvenile and female detainees and a Reception Centre for Foreigners, as well as to construct a facility for short-term and misdemeanour penalties, thus providing conditions for categorization and classification of convicted persons, on the basis of penological categories and standards regulated by the "European Prison Rules"</p> <p>2) Construct a disciplinary department</p> <p>3) Establish cooperation with NGOs and international organisations regarding the education of personnel</p> <p>4) Appoint a Deputy Protector of Detainees,</p> <p>5) Provide capacities for accommodation of juvenile offenders and drug addicts</p> <p>6) Increase the number of employees in the Institute for Execution of Criminal Sanctions</p> <p>7) The Ministry of Justice is in charge of control (exterior control, supervision) of</p>	<p>1) Public procurement procedure for selection of the most suitable constructor has been initiated.</p> <p>2) Construction of facilities is in progress.</p> <p>3) Education of personnel in the Institute for Execution of Criminal Sanctions on: set of minimum UN rules in treatment of prisoners; European imprisonment rules; UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment and additional Protocol; European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment, with special emphasis put on importance and competences of the Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT)</p> <p>4) A proposal for the Protector of Detainees</p> <p>5) By the end of 2007, construction of special facilities for accommodation of juvenile detainees, female detainees and foreigners will be completed.</p> <p>6) The Rulebook on Internal Organisation and Systematisation of the Institute for Execution of Criminal Sanctions has been drafted and submitted to the governmental procedure. The Rulebook will increase the number of executives in the Institute, in order to promote more efficient, successful and legal functioning.</p>	<p>A. Total</p> <p>1) € 475.000,00</p> <p>2) € 166.000,00</p> <p>B. Budget</p> <p>1) Regular activity</p> <p>2) Regular activity</p> <p>3) Regular activity and donations</p> <p>4) Regular activity</p> <p>5) Regular activity</p> <p>6) Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>IPA 2007</p>	<p>1) III Q 2007</p> <p>2) April 2007</p> <p>3) 2007</p> <p>4) 2007</p> <p>5) 2007</p> <p>6) 2007</p>

⁵ The Law on Public Administration ("Official Gazette of RM", No. 38/03) i.e. its Article 25 provides for that ministries are competent for supervision over legitimacy of work of the public administration bodies. Concretely, the Police Directorate operation is supervised by the Ministry for Interior Affairs and Public Administration. In accordance with the Law, the Rulebook on Internal Organisation and Systematisation of the Ministry for Interior Affairs and Public Administration (adopted on 9 February 2007) provides for establishment of a unit for supervision, second-instance administrative procedure, complaints and petitions. This unit is responsible for: supervision over legitimacy and functionality of the Police Directorate work; suspension of acts adopted out of the administrative procedure if opposite to the law and other regulations; organising courses and seminars with the view of more complete implementation of regulations coming within the Police Directorate's competences; administrative settlement of claims filed against first-instance decisions; settlement of citizens' complaints and petitions related to violation of their fundamental rights and freedoms by the Police, etc.

From the above stated it could be concluded that all the legal and institutional mechanisms have been created for the internal control of police work, as well as for the prevention of torture and maltreatment of citizens in the procedure of exercising police powers. Mechanisms for preventing torture of prisoners serving their sentence or torture of detainees could be explained by a qualified and authorised official of the Institute for Execution of Criminal Sanctions.

			execution of prison penalties and security measures: obligatory psychiatric treatment and hospitalisation, psychiatric treatment of the outpatients, treatment of drug addicts and alcoholics			
5	Adopt comprehensive anti-discrimination legislation	<ul style="list-style-type: none"> - Ministry for Protection of Human and Minority Rights - Ministry of Health, Labour and Social Welfare - Ombudsman - Ministry of Interior Affairs and Public Administration - Ministry of Foreign Affairs - Gender Equality Office 	<ol style="list-style-type: none"> 1) The process of defining dynamics of submitting national reports to the UN contractual authorities (committees), which will be coordinated by the Ministry of Foreign Affairs, is under way. 2) Adopt the Anti-discrimination Law 3) Adopt the Law on Gender Equality 4) Adopt the Labour Law 	<ol style="list-style-type: none"> 1) Fundamental UN anti-discrimination conventions have been joined. 2) In progress 3) The Government has adopted draft Law on Gender Equality (3.5.2007) and submitted it to the Parliament for adoption. 4) Legislative initiative for drafting amendments to the Labour Law has been launched. 	B. Budget Regular activity	<ol style="list-style-type: none"> 1) Cont 2) End of 2008 3) Adopted by the Government 4) II Q 2007
6	Ensure implementation of the Law on access to public information. Continue the transformation of Radio and Television of Montenegro into a public service broadcaster and provide appropriate means for it	<ul style="list-style-type: none"> - Ministry of Culture, Sport and Media - Broadcasting Agency - Ministry of Finance - Human Resources Management Authority - Ombudsman - Radio Television of Montenegro 	<ol style="list-style-type: none"> 1) Draft a manual for practical implementation of the Law on Free Access to Information, intended for public employees, i.e. persons authorised for considering requests for free access to information 2) Present a manual for practical implementation of the Law on Free Access to Information 3) Monitor the drafting and implementation of a Guidebook for free access to information 4) The Human Resources Management Authority, in cooperation with OSCE, plans to continue organising seminars focused on enforcement of the Law on Free Access to Information. By the end of the II Q2007, it is planned to organise 8 seminars for employees in the local self-governance acting as persons 	<ol style="list-style-type: none"> 1) Activities under way 2) Activities under way 3) Activities under way 4) In the period from 11 to 13 October, the Human Resources Management Authority organised a three-day seminar on the "Enforcement of the Law on Free Access to Information", intended for public employees and civil servants acting as persons authorized in accordance with the aforementioned Law. <p>In the period from 4 to 6 December 2006, the Human Resources Management Authority, in cooperation with OSCE, organised "Training of Trainers" (Education of future lecturers on enforcement of the Law on Free Access to Information).</p> <p>The Human Resources Management Authority will continue to organise seminars for the public employees and civil servants.</p>	A.Total 1)2)3) 7800 € B.Budget 1)2)3) 3000 € C. CARDS (IPA) and other external resources 1)2)3) Institute for Open Society 4800 e	<ol style="list-style-type: none"> 1)April 2007 2) II Q 2007 3) II Q 2007 4) End of the II Q 2007 5) I Q 2007

			<p>authorized in accordance with the Law on Free Access to Information, primarily for the municipalities from the coastal region as well as from the northern region.</p> <p>5) Due to the lack of interest on the part of the Montenegrin Telecom for collection of broadcasting subscription after the second quarter 2007, it is necessary to find an alternative system of collection which will provide stable, continuous and sustainable source of incomes for the Radio Television of Montenegro, funds for transformation of local public broadcasters and assistance to commercial broadcasters and to the Broadcasting Agency. If these alternative solutions require amendments to the existing law, the solutions which will be in compliance with the above mentioned demands are to be found in the shortest possible period.</p> <p>6) Prepare an analysis of potential alternative solutions and deadlines for their adoption and implementation</p> <p>7) Improve the existing and introduce new programme formats which will confirm the character of a public service.</p>	<p>7) Preparation of modern programmes, aimed at motivating citizens to take part in the decision-making process, in promoting different cultures and nationalities and their cohabitation, is under way. Programmes will develop "watch dog role over the work of all institutions.</p>	<p>A.Total 7) 800.000 €</p>	<p>7) 2007-2008</p>
7	Implement the memorandum on cooperation between NGOs and governmental bodies	- Commission for Cooperation with the Non-governmental Sector	<p>1) Appoint the National Coordinator for cooperation with non-governmental organisations</p> <p>2) Systematize duties and responsibilities of the National Coordinator.</p> <p>3) Appoint contact persons for communication and cooperation with the NGOs.</p> <p>4) Establish an inter-ministerial working team, which will initiate drafting of the Strategy on Cooperation between the Government and NGOs. The inter-ministerial team will also include representatives of non-governmental organisations. Activities of the inter-ministerial team will be coordinated by the National Coordinator for cooperation with non-governmental organisations.</p>	<p>1) The National Coordinator for cooperation with non-governmental organisations has been appointed.</p> <p>2) Under way.</p> <p>3) Appointment of contact persons is in the final stage.</p> <p>4) Under way.</p>	<p>B.Budget 1)2)3)4) Regular activity</p>	<p>1)2)3)4) 2007</p>

8	Continue implementing the legislation on the restitution of property	- Ministry of Finance	Harmonisation of the legislation related to property restitution with the corresponding solutions of the majority of countries that have already conducted the restitution process, as well as with the EU standards	-- Information of so-far implementation of the Law was adopted on 16 February 2007. - Law on Amendments to the Law on Restitution of Expropriated Property Rights and Compensation, which provides for restriction of cash disbursement as well as permanent validity of restitution bonds is in the parliamentary procedure.	B. Budget Regular activity	II Q 2007
9	Provide an adequate framework, including at Constitutional level, for the protection of the rights of minorities	- Parliament of the Republic of Montenegro - Ministry for Protection of Human and Minority Rights - Ombudsman	1) Adopt the new Constitution 2) Law on Minority Rights and Freedoms 3) Harmonise regulations with the Law on Minority Rights and Freedoms 4) Adopt sub-legal acts 5) Adopt a Strategy on Minorities Policy	1) Adoption of the new Constitution is under way. 2) The Law on Minority Rights and Freedoms was adopted in May 2006. 3) In progress. 4) In progress. 5) In progress.	B. Budget 1)2)3)4)5) Regular activity	1) 2007 2) End of 2007 3) End of 2007 4) End of 2007 5) 2007/2008
10	Implement the Strategy and Action Plan relevant to the integration of Roma population and refugees	- Ministry for Protection of Human and Minority Rights - Ministry of Health, Labour and Social Welfare - Refugee Care Institute - Ministry of Foreign Affairs	1) Overall implementation of the National Strategy for the permanent resolution of issues regarding refugees and internally displaced persons in Montenegro 2) Construction of individual residential facilities 3) Draft a comprehensive Roma Strategy 4) Appoint a national coordinator for implementation of the Action Plan 5) Build capacities of Roma NGOs and provide support to projects in the area of language and culture identity protection	1) National Strategy for the permanent resolution of issues regarding refugees and internally displaced persons in Montenegro was adopted on March 3th, 2005. -Declaration on relations with the Republic of Serbia -- April 13th, 2006. -Decision on temporary maintenance of the status and the rights of displaced and internally displaced persons in Montenegro was reached (June 20th, 2006) -All documents refer to refugees and displaced persons, including the Roma population. -In Montenegro at the moment there are <u>8.474 refugees</u> from the former Yugoslav republics (data base of the Ministry of Interior Affairs and Public Administration) and <u>16.136 internally displaced persons from Kosovo UNMIK</u> (data base of the Refugee Care Institute), <u>4.400 of whom are Roma, Ashkali, and Egyptians</u> -The number of 4.400 displaced persons does not represent the real indicator of the actual situation, due to frequent migrational movements of these etnical groups. These groups never report the fact that they have moved away. It is supposed that the above mentioned data include a number of domiciled Roma people, who have taken advantage of the period of conflicts and registered themselves as displaced persons. Since the majority of people within these groups do not possess personal identification documents, at that moment it was impossible to verify with certainty if all of them were actually displaced persons or not. -Therefore, the Refugee Care Institute set forward the initiative	A.Total 2)10,000 3)24.000 B. Budget 1) Regular resources 2)10000 3)24000 4)Regular activity 5) Regular activity C.CARDS(IPA) and other external resources 1) Donors (FOSI, UNICEF, SAVE THE CHILDREN, WB)	1) 2007/2008 and Cont 2)Mid 2007. 3)2007 4)2007 5)Cont

				<p>to reopen the registration of displaced persons from Kosovo, since the last registration was concluded in 2003. At that occasion, the number of 25. 000 displaced persons decreased to 18. 500.</p> <p>- Reopening of registration would certainly revise the present number of 16.136 persons. The exact number would be determined and this would represent a relief not only for displaced persons but for the planning of future projects as well.</p> <p>2) In progress</p> <p>3) Action plan for the implementation of "Decade of Roma inclusion 2005-2015" (January 2005.) was adopted.</p> <p>Four priority fields have been identified: education, employment, health and housing.</p> <p>The work group responsible for elaboration of the Action Plan is also in charge of monitoring.</p> <p>4) National Coordinator was appointed, February 2006.</p> <p>5) In progress</p>	<p>2)donors</p> <p>3)donors</p> <p>4)donors</p> <p>5)donors (possible partly from IPA 07 for the civil society 1 mil €)</p>	
b) Medium term priorities (3 – 4 years)						
1	Implement the anti-discrimination legislation and legislation on minority rights	<ul style="list-style-type: none"> - Ministry for Protection of Human and Minority Rights - Ministry of Interior Affairs and Public Administration - Ministry of Foreign Affairs - Ombudsman 	<ol style="list-style-type: none"> 1) Establish Minority Councils 2) Establish the Fund for Minorities 3) Provide stimulative measures in fields of education, culture, information, political participation, etc. 4) Ensure the usage of language when issuing documents and IDs 	- In progress	<p>A. Total</p> <p>1)50000</p> <p>B.Budget</p> <p>1)50000</p> <p>2)3)4) Regular activity</p>	<ol style="list-style-type: none"> 1) end of 2007. 2) beginning of 2008. 3) Cont 4)continuously
2	Continue improving prison conditions	<ul style="list-style-type: none"> - Police Directorate - Institute for Execution of Criminal Sanctions 	<ol style="list-style-type: none"> 1) Construct accommodation premises for persons sentenced in misdemeanour procedure 2) Reconstruct the B and C pavilion 3) Construct the D pavilion 4) Construct a system for self-water-supply 5) Construct a boiler-room and connect it to the premises 	<ol style="list-style-type: none"> 1) Public procurement procedure for selection of the most suitable contractor has been initiated. 2) In progress. 3) The pavilion has been opened. 4) Realisation is under way. 5) In progress. <p>-Participation in all activities for improvement of prison conditions as well as in drafting legislation in this field.</p>	<p>A.Total</p> <p>1) 475.000€</p> <p>2) i 3) 1.053.852€</p> <p>4)cca 60.000€</p> <p>5)cca 350.000€</p> <p>B.Budget</p> <p>1) ,4),5) budget</p> <p>C.CARDS (IPA) and other external resources</p> <p>2) EAR</p> <p>3) EAR</p>	<ol style="list-style-type: none"> 1) III Q 2007 2) 2007 3)2007 4) I Q 2007 5) 2007
3	Prevent and address ill-treatment by	<ul style="list-style-type: none"> - Institute for Execution of Criminal 	<ol style="list-style-type: none"> 1) Perform internal control within the Police Directorate 2) Apply the Ethic Code 		<p>B.Budget</p> <p>Regular activity</p> <p>C.CARDS (IPA) and</p>	Cont

	enforcement agencies	Sanctions - Police Directorate - State Prosecutor -Ministry of Justice	3) Strengthen and improve the sanctioning policy		other external resources donors	
4	Ensure the inclusion of disabled or minority children in mainstream education; reform the childcare system	- Ministry of Health, Labour and Social Welfare - Ministry for Protection of Human and Minority Rights - Ministry of Education and Science - Employment Agency - Refugee Care Institute	- Strategy for Disabled Persons Inclusion - Establish daily centres for the children with special needs - Establish health protection centres for the children with special needs - Adopt a new Law on Family Relations - Create database on children with special needs that are educated in educational institutions in Montenegro (up to the University level) - Develop and adjust infrastructure in schools necessary for uninterrupted school attendance of handicapped students, and increase the number of teachers involved in training programmes for inclusive education - Enable all handicapped students, if they wish and are capable for, to enrol in regular schools - Meet educational objectives defined in the National Action Plan "Decade of Roma Inclusion 2005-2015" - Provide the quality educational system for all children - Procure free of charge textbooks for the Roma students attending reform courses - Higher rate of enrolment in pre-school institutions of different ethnic and language group, children from low income families and children from rural or distant areas , with the emphasis put on inclusion of handicapped children	- Daily centre has been opened in Bijelo Polje. - The Family Law has been adopted. - The Law on Education of Children with Special Needs has been adopted. - For the last three years, the number of Roma children participating in formal education system has been increased, up to 20% of the annual level. - The Government of Montenegro has adopted the Action Plan for the "Decade of Roma Inclusion 2005-2015", containing measures, activities and means for Roma inclusion in health care system, education system and employment system. - Teachers have been trained for work with Roma children. - The University of Montenegro in Podgorica has organised studies for teachers in Albanian language, with the view of obtaining qualified teaching personnel. - The Refugee Care Institute is in charge of taking care of people with special needs, who also require protection offered by specialized institutions. During 2006, this sort of care has been provided to 67 refugees and 17 displaced persons.	B.Budget Regular activity C.CARDS (IPA) and other external resources donors (possible partly from IPA 07 for the civil society 1 mil €)	Cont
5	Continue promotion of minorities integration and good inter-ethnic relations	Ministry for Protection of Human and Minority Rights	The Ministry promotes ethnic tolerance and minorities' integration through different programmes, projects, seminars, round tables, publications, etc.	In progress		Cont
				According to the Law on Public Administration ("Official	B.Budget	Cont

6	Continue cooperation with NGOs at governmental and municipal level	Commission for Cooperation with Non-governmental Sector	Achieve high quality cooperation with non-governmental organizations at the local and the national level	<p>Gazette of RM", no. 38/03), ministries and public administration bodies are obliged to ensure cooperation with non-governmental organisations, in particular by:</p> <ol style="list-style-type: none"> 1) consulting the non-governmental sector on laws, projects and regulations that govern the manner of exercising citizens' freedoms and rights; 2) enabling participation in working groups in order to consider issues of common interest or to discuss normative regulation of certain issues; 3) organising common public hearings, round tables, seminars and other types of joint activities; 4) providing information on the contents of the working programme as well as of reports on the public administration work. <p>According to the Law on Local Self-government ("Official Gazette of RM", no. 42/03, 28/04, 75/05, 13/06), cooperation with non-governmental organisation is established by:</p> <ol style="list-style-type: none"> 1) informing on all issues relevant to the non-governmental sector; 2) consulting the non-governmental sector on programmes for local self-government development and drafts legal acts adopted by the Parliament; 3) enabling participation in working groups dealing with preparation of normative acts or with elaboration of projects and programmes; 4) organising common public hearings, round tables, seminars, etc.; 5) financing of projects of non-governmental organisations, that are important to local population, under conditions and procedure regulated by general municipal acts; 6) providing necessary conditions for the functioning of non-governmental organisations, in accordance with local self-government capacities; 7) or in other manners prescribed by municipal statutes. 	Regular activity C.CARDS (IPA) and other external resources donors	
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3. REGIONAL ISSUES AND INTERNATIONAL OBLIGATIONS

No.	Priority	Responsible Authority / Institution	Necessary Activity	State of Implementation	Financial aspect	Deadline
					A.Total B.Budget C.CARDS (IPA) and other external resources	
a) Short term priorities						
1	Continue ensuring full cooperation with the International Criminal Tribunal for the former Yugoslavia (ICTY)	- Ministry of Foreign Affairs - Ministry of Interior Affairs and Public Administration - Ministry of Justice - Supreme Court	Continue cooperation with International Criminal Tribunal for the Former Yugoslavia	All obligations towards the International Criminal Tribunal for the former Yugoslavia have been accomplished. The local court responsible for cooperation with the Criminal Tribunal in Hague is the High Court in Podgorica.	B.Budget Regular activity	1)2007 and Cont
2	Continue strengthening regional cooperation and good neighbourly relations, with the perspective of inter alia, promoting reconciliation	- Ministry of Foreign Affairs - Secretariat for European Integration	- Membership in all regional initiatives and organisations - Sign bilateral agreements on cooperation - Implement projects on regional and cross border cooperation	- Montenegro has become the member of: Stability Pact for South Eastern Europe, Central European Initiative, MARRI and Igman Initiative. - The status of provisional observer has been achieved in: SEECP, Adriatic-Ionic Initiative, Danube Convention, Adriatic Charter (A3), SEDM - Activities on creation of a cross-border cooperation programme have been initiated.	B.Budget Regular activity C.CARDS (IPA) and other external resources donors	Cont
3	Implement free trade agreements with neighbouring countries, notably in the context of the new Central European Free Trade Agreement (CEFTA)	Ministry for Economic Development	1) Strengthen the administrative capacities with the view of implementing CEFTA 2006 provision 2) Active cooperation with competent institutions 3) Inform commercial entities on benefits and obligations deriving from CEFTA 2006 4) Establish an information point for the notification requirements of the CEFTA Joint Committee	1. CEFTA 2006 will enter into force on the thirtieth day of the deposition of the fifth instrument of ratification; 2. The Parliament of the Republic of Montenegro adopted the Law on ratification of Central European Free Trade Agreement on March 21th, 2007, and met, therefore the conditions for its implementation	B.Budget Regular activity C.CARDS (IPA) and other external resources IPA	1) Cont 2) I Q 2007 and Cont 3) Cont 4) 2007/8; 5) 2007/8
4	Upgrade cross-border cooperation in the areas of the fight against organised crime, trafficking and	- Ministry of Interior Affairs and Public Administration	1) Sign the agreement on cooperation between the Montenegrin border police and border police of neighbouring countries. 2) Sign protocols on implementation of all forms of cross-border cooperation	1) 2) Border Police, as a department of the Police Directorate, has prepared draft versions of these agreements. Harmonisation of the bilateral agreement on cooperation between the Republic of Montenegro and the Republic of Albania with the Protocol on joint patrols is under way.	B.Budget 1) Regular activity 2) Regular activity 3)4)5)6)7)8)9) Regular activity 7) 400.000 €	1) By the end of 2007. 2) By the

<p>smuggling, judicial cooperation, border management, environment, transport and energy</p>	<p>n - Ministry of Justice - Ministry for Economic Development - Ministry of Tourism and Environmental Protection - Ministry of Transport, Telecommunications and Maritime Affairs - Police Directorate - State Prosecutor - Supreme Court</p>	<p>(joint patrols, meetings at all management levels, joint centres - offices, joint border crossings "one stop controls", joint risk analysis, joint operations and investigations, national contact points, exchange of the liaison officers). 3) Sign an agreement among four authorities working at the border (border police - customs — phyto-sanitary inspection — veterinary inspection). 4) The Ministry of Justice will propose signing of bilateral agreements in the area of international criminal law assistance to third countries. 5) The Ministry of Tourism and Environmental Protection will propose signing of the Memorandum on Cooperation in the area of environmental protection with Croatia, Slovenia, Bosnia and Herzegovina and Serbia. 6) The Ministry of Tourism and Environmental Protection will realise activities provided for under the Memorandum on Cooperation with Albania related to Integrated Border Management of the Lake of Skadar, as well as with Italy, related to implementation of the Kyoto Protocol, air quality management, drafting of the National Strategy for Legislation Approximation, implementation of the National Strategy on Sustainable Development and the River Bojana and the Adriatic Sea protection (ADRICOSM –STAR) 7) Apply and ratify the inter-governmental agreement with Albania in the field of organising the cross-border railway transport and sign the Memorandum of understanding between Montenegro and Italy, with the aim of reconstructing of modernised railway line Belgrade-Bar 8) Conclude and implement agreements in the field of land transport with neighbouring countries (Croatia, Bosnia and Herzegovina, Italy, Albania, Serbia and Kosovo)</p>	<p>- Drafts of these agreements are in preparation. 3) In progress. 4) In progress. 5) The Ministry of Tourism and Environmental Protection signed the Memorandum on Cooperation in the area of environmental protection with Albania (2003), Italy (2004) and FRY Macedonia (2006). 6) The Ministry of Tourism and Environmental Protection participate in numerous regional initiatives (Adriatic-Ionic Initiative, Central-European Initiative, REC - REReP, MAP) within which cross-border cooperation in environmental protection is realised as well. 7) The Ministry of Transport signed the Agreement in May 2006: - developing measures necessary for safe and regular transport - technical and financial study of the railway line Belgrade-Bar was drafted 8) Transport with Croatia is carried out on the basis of the Agreement from 1997 and the Protocol on Cooperation from 29 May 2001. - The Agreement on International Land Transport with Bosnia and Herzegovina was signed in 2005. Transport is regulated through the licensing regime. - The Agreement on International Transport of Passengers and Goods was signed with Albania on 2 July 2004. Transport is regulated through the licensing regime. - The Agreement on International Land Transport with Serbia and Kosovo has been drafted. - Signing of the already drafted Agreement with Italy is in progress. 9) The Government of Montenegro has signed the Treaty</p>	<p>C.CARDS (IPA) and other external resources 7) 1 mil € (donation of the Republic of Italy)</p>	<p>end of 2007. 3) Cont 4.) Cont 5.) 2007/8. 6.) 2007/10 7) 2007 Cont 8) 2007/08</p>
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			<p>9) Participate in all activities of the Energy Community of the South East Europe (ECSEE)</p> <p>10) Implement the Memorandum of Understanding between the Republic of Albania and the Republic of Montenegro on construction of the 400 KW power transmission line.</p>	<p>establishing the Energy Community, afterwards ratified by the Parliament. Representatives of the Ministry for Economic Development as well as representatives of the energy regulatory agency participate in activities of all working bodies of the Community.</p> <p>10) The Memorandum of understanding on construction and functioning of the 400 KW power transmission line has been signed between the Council of Ministers of the Republic of Albania and the Government of the Republic of Montenegro</p>		
5	Ensure protection of the rights of refugees and internally displaced persons	<p>- Ministry of Health, Labour and Social Welfare,</p> <p>- Refugee Care Institute</p>	<p>1) Realise the National Strategy for resolving the problems of refugees and internally displaced persons</p> <p>2) Adopt the Law on Social Care for Asylum Seekers</p> <p>3) Construct the Centre for Asylum Seekers</p> <p>Retrieve donors who would continue the construction of the Centre for Asylum Seekers</p>	<p>1) Displaced persons⁶ in Montenegro are provided with free of charge health care. Health care costs from 2000 to 30 September 2006 are estimated at 13.255.130, 16, out of which 1.375.808, 45 relates to the nine months of 2006 (estimation of the Health Care Fund). The aim of the National Strategy for resolving the problems of refugees and internally displaced persons was to find an optimal solution for displaced persons, within international standards and principles, depending on economic capacities of Montenegro. Return to Kosovo is realised with the assistance of international organizations such as DRC, ICMC as well as in cooperation with the Commissariat for Displaced Persons. Visits to Kosovo are organised within the programme "Go and See", while a number of families have actually returned to their homes, since they had expressed a will to do so. Return to Bosnia is in the final stage, but there are still individual decisions to return home, without intermediation of international organisations. In January 2007, one housing facility in Berane was moved in, consisting of 24 housing units, 2 of which are equipped for families categorised as socially vulnerable ones. There is also an active collective centre in Niksic, which has the obligation to provide accommodation for 150 displaced persons categorised as the most socially vulnerable.</p> <p>2) Declaration on Relations with the Republic of Serbia 13 April 2006</p> <p>-The Decision on temporary maintenance of the status and the rights of displaced and internally displaced persons have been taken (on June 20th, 2006.)</p> <p>- The Law on Asylum was adopted (on July 10th, 2006, and came into force on 1 January 2007). It will render possible the solution of problems regarding refugees and displaced persons.</p> <p>- The Law on Citizenship and the Law on Foreign Nationals are in the pipeline.</p>	<p>B. Budget Financed partly from the Budget</p> <p>C: CARDS (IPA) and other external resources Donors</p>	Cont

⁶ The number of displaced persons in Montenegro has been declining. In September 2006, there were 24.840 displaced persons (4,0% of total population). The majority of displaced persons from Kosovo come from Pec, Decani, Djakovica, Klina and Istok (81%). The greatest concentration of displaced persons from Kosovo is in Podgorica, Berane and Bar (66,1%), and in Andrijevica (10%). In terms of nationality, majority of them are Montenegrins (33,1%), Serbs (25%) and Roma (18,3%). Montenegrins are mostly located in Podgorica (46,2%), Serbs in Bar and Berane (20,3%) and Roma in Podgorica (68,8%).

				<p>3) The construction of the Asylum Centre in Spuz was started. It will enable the creation of the overall asylum system and accommodation for persons who will request asylum on the territory of Montenegro. (Funds to the amount of 416.00 € are required for the completion of the pavilion B, major part of which has already been constructed, and 611.000 € is required for the construction of pavilion A and C according to the project, which is in total 1.027.000 €)</p> <ul style="list-style-type: none"> - A project was planned and a preliminary calculation was made by the German NGO HELP - This is one of the priorities regarding finding donations in order to meet technical conditions for complete implementation of Law on Asylum. 		
6	<p>Repeal all discriminatory provisions in the fields of labour, access to property rights, legal redress and access to citizenship; guarantee unhindered access to health services and personal documents</p>	<ul style="list-style-type: none"> - Ministry of Health, Labour and Social Welfare - Employment Agency - Ministry of Interior Affairs and Public Administration - Ministry of Finance 	<ol style="list-style-type: none"> 1) Revise the existing legislation, i.e. adopt new anti-discriminative legislation 2) Adopt the Law on Montenegrin Citizenship 3) Adopt by-laws on the basis of the Law on Asylum 	<p>1) The following laws have been adopted:</p> <ol style="list-style-type: none"> a) Law on Labour; b) Law on Employment; c) Law on Health Insurance; d) Law on Employment of Foreign Nationals; e) Law on Social Care and Protection of Children; f) Law on Inspection Control; g) Decree on tax relief for employment of certain categories of unemployed persons. <ul style="list-style-type: none"> - Drafting of the Law on National Professional Qualification is in progress. <p>2) The Law on Montenegrin Citizenship has been drafted and is in the parliamentary procedure.</p> <p>3) The Law on Asylum has been adopted.</p>	<p>B.Budget Regular activity</p>	<ol style="list-style-type: none"> 1) 2007/8 2) 2007 3) by the end of 2007
7	<p>Ensure the right of a real choice between sustainable return and integration and provide conditions for integration for those who choose the latter</p>	<ul style="list-style-type: none"> - Ministry of Health, Labour and Social Welfare - Refugee Care Institute 	<ul style="list-style-type: none"> - Continue with programmes for return, in line with implementation of regional documents and Montenegrin legislation as well - Continue with integration programmes in line with Montenegrin legislation - It is planned to create a Joint Matrix of all Road Maps, in line with the Sarajevo 	<p>Socio-economic integration has already been initiated in Montenegro. Return process has not been neglected either. So far, 1200 persons have returned to Kosovo.</p> <p>Activities regarding the return process are undertaken in direct cooperation with responsible institutions in the region (implementation of the Sarajevo Declaration and of the Protocol on Return to Kosovo). This bilateral cooperation has become even more active after the independence of Montenegro, all in accordance with the Government of</p>	<p>B.Budget Regular activity</p> <p>C:CARDS (IPA) and othe external resources Donors</p>	<p>2007/8</p>

		Care Institute - Ministry of Interior Affairs and Public Administration		the local integration depends on the readiness of refugees and displaced persons to accept gradual integration accomplishment, with respect of the Montenegrin legislation and on the interest of international community to assist the accomplishment of this process.	Donors	
2	Implement the National strategy on refugees as part of a comprehensive strategy on social inclusion and social integration	- Ministry of Interior Affairs and Public Administration - Ministry of Health, Labour and Social Welfare - Refugee Care Institute	<ul style="list-style-type: none"> - Realise the programme for providing basic accommodation - Realise the employment programme - Realise the health care programme - Realise the programme on inclusion in the educational system - Enable the access to the system of social care and children protection as well as to financial aid <p>Construction of the housing facilities; providing construction material for the adaptation of housing units inhabited by displaced persons, as well as for the construction of the new housing units; providing loans to the refugees</p> <p>Construction of a building for the needs of the Risan Nursing Home</p> <p>Establish inter-ministerial working group, which will set up priorities among the existing projects, covered by the National Strategy, and organise mini-conference for donors, with the purpose to collect funds. Donors conference is planned to be organised after the adoption of the Joint Matrix, when the Road Maps are finalised.</p> <p>Reopen the registration of persons displaced from Kosovo</p>	<p>With the aim of supporting the implementation of the National Strategy for Permanent Resolving of the Problems of Refugees and Displaced Persons in Montenegro, and upon initiative of the Refugee Care Institute, EAR has already allocated 2,4 mil to the German NGO HELP for the project entitled "Programme of Assistance to Displaced Persons in Montenegro, Through Finding Permanent Solutions. The programme will be realised in cooperation with the Refugee Care Institute, relevant Ministries, UNHCR and local authorities.</p> <p>In the National Strategy, it is estimated the integration of displaced people in Montenegro will require 100 million. To date, only EAR/EU applied as a donor of projects presented in the National Strategy. There were no other donors. Due to that and due to some new conditions produced in the time that had passed, Ministry of Health, Labour and Social Welfare reached the decision to form a Working group, which will revise projects presented in the National Strategy. Priority projects will be determined and mini donors conference will be organised in order to retrieve financial funds. Donors financial assistance is essential in this stage.</p> <p>Within financial evaluation, contained in the Montenegrin Road Map, envisages that repatriation of displaced people will require 200 million. We assess that quality implementation of both processes - -- repatriation and integration - requires inevitable support and financial assistance of international community and donors.</p>	<p>B:Budget Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>Donors</p>	Cont
3	Continue implementing regional cooperation arrangements	- Ministry of Foreign Affairs	Ensure permanent cooperation with the existing regional organisations engaged in these issues, as well as with neighbouring countries	- Membership in MARRI and the Sarajevo Declaration has been accomplished.	B:Budget Continuous resources	Cont

II. ECONOMIC CRITERIA

1. ECONOMIC SITUATION

No.	Priority	Responsible Authority / Institution	Necessary Activity	State of Implementation	Financial aspect	Deadline
					A.Total B. Budget C. CARDS (IPA) and other external resources	
a) Short term priorities						
1	Sustain macroeconomic stability by pursuing the necessary fiscal adjustment and consolidation	- Ministry of Finance	<p>- Develop a stimulating business environment that will enable development in accordance with the concept of sustainable development</p> <p>- Continue with: deregulation of the economic activities, reduction of the public expenditure and taxes, further privatisation and preserve already established stability of banking sector</p> <p>- Reduce unemployment (14, 6 % unemployment rate in December 2006.) and stimulate inflow of the FDIs. (over 642 million € in 2006.)</p> <p>- Macroeconomic indicators:</p> <p>1) Public expenditure share in GDP (2007) = 43, 08%.</p> <p>2) Public expenditure share in GDP (2008) = 40, 82%.</p> <p>3) Public debt share in GDP (2007)=36,8%</p> <p>4) Public debt share in GDP (2008) =36,2%</p> <p>5) GDP real growth of minimum 5%</p> <p>6) Inflation rate of maximum 3%</p>	<p>Macroeconomic stability has been achieved.</p> <p>Inflation rate in 2006 equals to 2.1%, GDP real growth totals 6.5%</p> <p>2) Public expenditure share in GDP (2006)=37,6%</p>	B. Budget Regular activity	<p>Cont</p> <p>1) 2007</p> <p>2) 2008</p> <p>3) end of 2007</p> <p>4) end of 2007</p> <p>5) 2008.</p> <p>6) 2008.</p>

			Budget deficit of maximum 2% of the total GDP	6) In 2006, budget surplus equalled 1.79% of GDP.		
2	Develop the institutional and analytical capacity necessary to draft and implement the "Economic and Fiscal Programme" proposed by the Commission of the European Communities	- Ministry of Finance	1) Incorporate the concept of Economic and Fiscal Programme (EFP) into the Economic Reform Agenda 2007-2011 for the purpose of assuring an easier access to necessary data. 2) Authorise an institution that will be in charge of conducting macroeconomic evaluations and analysing such estimations. 3) Establish an inter-sectoral group that will be in charge of preparing an annual EFP. 4) Finalise the activities related to preparation of the annual EFP.	1) In November 2006, the first EFP for Montenegro 2006-2008 was developed and sent to the European Commission in December 2006. Ecofin mission visited Montenegro on 29-30 January 2007. Regional presentation of the first EFT reports will be organised in Brussels.	B. Budget Regular activity C. CARDS (IPA) and other external resources Expert assistance - Twinning	1)2007) 2)2007 3) end of 2007 4) end of 2007
3	Implement the Public Expenditure Management System, notably programme budgeting, medium-term budgeting and the introduction of elements of accrual accounting	- Ministry of Finance	1) Introduce the medium-term budgetary framework, multi-annual capital budget and programming structure of the budget 2) Inclusion of extra budgetary funds into the budget and unique treasury account. 3) functional budget analysis for 2008.	Budget for 2007 is consisted of: 1) Capital budget, which is presented separately from the current budget; 2) Programming budget, which has been extended and implemented by 17 beneficiaries of the budget; 3) (MTEF) Medium Term Expenditure Framework for the next three years is presented within the context of the budget.	B. Budget Regular activity	End of 2008
4	Fully integrate capital budget into general government accounts, including local government capital expenditures	- Ministry of Finance	Implementation of the capital budget, with the extension of the capital budget to projects of limited range and consolidation of public expenditure	- Budget for 2007 contains capital budget that has been presented separately from the current budget and consolidated public expenditure in the budgetary explanation. - Units for monitoring of public companies and municipalities were formed within the budget sector.	B. Budget Regular activity	End of 2008.
5	Continue the restructuring and privatisation process of publicly owned enterprises	- Ministry for Economic Development -Agency for Economic	1) Continue the tender privatisation: - Thermo power plant - Pljevlja - "Centar"- Igalo - MMK Standard - Niksic Radvent-- Niksic - Factory of Specific Components and Factory of Metal Components —	The privatisation plan for 2006 has been largely implemented. Another privatisation of Ironworks Nikšić was conducted, tender privatisation of Adriatic Shipyard was announced and preparation for privatisation of the national paper Pobjeda was initiated.	A. Total 500.000 € B. Budget Regular activity	1) 2007

	<p>Restructuring and Foreign Investments</p> <p>- Privatisation Council</p> <p>- Development Fund</p>	<p>Mojkovac</p> <p>2) <u>Prepare the tender:</u></p> <ul style="list-style-type: none"> - Tobacco Plant - Institute - Igalo - Optel - Pljevlja - Adriatic Shipyard - Bijela - "HTP Boka"—H. Novi - Poliex— Berane - Montepranzo - Tivat - Mlin - Niksic - "HTP Budvanska rivijera"- Budva - Pobjeda - Podgorica <p>3) <u>Prepare strategies for privatisation of:</u></p> <ul style="list-style-type: none"> - "Plantaze - Podgorica - Port of Bar— Bar - Railways of Montenegro - Podgorica - "HTP Ulcinjska rivijera" <p>4) <u>Privatisation of the following companies will be initiated:</u></p> <ul style="list-style-type: none"> - "Lovcen" Insurance - "HI Obod" - Airports of Montenegro - Montenegroairlines - Podgorica <p>Within the process of restructuring, activities regarding restructuring and preparation of the process of privatisation of the Electric Power Industry of Montenegro and the "Montenegro Bonus" will be continued.</p> <p>5) <u>Development Fund of the Republic of Montenegro</u>, as one of the owners of the state property, will try to solve issues arising during the privatisation, through measures of active management in these companies. According to the privatisation plan, the Development Fund will set priorities, which will enable quicker privatisation and, if necessary, restructuring of the companies in which the Development Fund is one of the owners.</p> <p>6) Privatisation Council will prepare the Privatisation Plan, which will then be submitted to the Government for adoption and finally published in the</p>	<p>1) The process of privatisation of Thermo Power Plant Pljevlja and the Coal Mine AD Pljevlja is under way; furthermore, preparation for the privatization of five small hydroelectric power plants, owned by the Electric Power Industry of Montenegro is also in progress. Activities related to functional separation and preparation for the legal reorganisation of the Electric Power Industry of Montenegro are in the final stage.</p>		<p>2) 2007</p> <p>3) 2007</p> <p>4) 2007</p> <p>5) 2007</p> <p>6) II Q 2007</p> <p>7) end of 2007 / beginning</p>
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			Official Gazette. At that point, <u>the list of companies to be privatised will be official.</u> 7) Privatisation Plan for 2008 will be implemented by the end of 2007 or at the beginning of 2008, according to the procedure presented in the previous point.			of 2008
6	Adopt and implement the law on insurance supervision	- Ministry of Finance - Agency for insurance supervision	1) Insurance Law 2) Law on Mandatory Insurance in Traffic 3) Implementation of the Insurance Law: ▪ Adopt by-laws ▪ Establish an agency for insurance supervision	1) The Insurance Law was adopted by the Parliament on December 11 th , 2006, published in the "Official Gazette of the Republic of Montenegro" No. 78/06, and has been implemented since January 1 st , 2007. 2) Government has drafted the Law on May 3rd, 2007. 3) Activities of a regulatory body, until the official establishment of the agency, will be in charge of Ministry of Finance.	C. CARDS (IPA) and other external resources Bearing Point, USAID	2) II Q 2007 3) II Q 2007
7	Continue efforts to promote adaptability and skills of the labour force, with full engagement of employers and trade unions in that process	- Ministry of Health, Labour and Social Welfare -Ministry of Education and Science - Employment Agency -Human Resources Management Authority	1) adopt the National employment strategy (2007- 2010) and National employment action plan (2007-2008) 2) draft Law on National and Professional qualifications 3) promote active cooperation with employers through the following actions: - create a computer application as a way of cooperation with employers - organize seminars for employees who cooperate with employers (apply the new cooperation application and technology) - include employers into education, training and employment of trained persons - mutually evaluate latent unemployment within employers and reach an agreement regarding preventative measures - reach an agreement regarding employment of disabled persons and persons who experience difficulties finding an employment - define standards and training programmes for professions in great demand ⁷	1) National employment strategy and National employment action plan <u>were adopted</u> by the Government of Montenegro 2) According to the working plan of the Government, the adoption of the Law is expected in the III Q2007. To date a draft version of the Law has been developed. Working group is elaborating the final draft of the Law. 3) Active cooperation with employers regarding the rise of qualified workforce would be considered within the socio-economic consultation. Employment agency of Montenegro has created the way of cooperation with employers and a computer application. 4) Center for professional education has defined standards and programmes for education of the adults. 5) Tenders have been submitted, 155 contractors have been chosen. In the training were included: - for common employer 1.827 persons - for labour market 440.000 € - through training centre 1.200.000 € - through training centre 195.000 Programme for monitoring and evaluation of trainings has been developed.	B.Budget Regular activity C. CARDS (IPA) and other external resources Donors	2007/8

⁷ In 2007 through this activity 4.500 persons will be trained, 600 of whom for the common employer and 3.900 of whom for the labour market. Participants will attend three groups of programmes:
- Professional Qualification Training Programmes (in the field of agriculture and food processing, wood processing, civil engineering, tourism and catering, metal working and electrical engineering services) will include 2.000 unemployed persons, 500 of whom will attend professional training, 300 will attend additional training programmes and 1.200 will attend retraining programmes.

			<p>4) organize training and education for employment</p> <p>4.1. develop educational and training programmes for common employer</p> <p>4.2. develop educational and training programmes for labour market</p> <p>4.3. organize trainings in training centers (Employment agency of Montenegro)</p> <p>5) form centers for professional informing and consultation</p> <p>6) promote the importance of flexibility and qualifications of the workforce through the media</p> <p>7) promote private entrepreneurship through the media</p> <p>8) increase motivation of unemployed to start a private business</p> <p>9) influence the unemployed through the media to accept training for professions in deficit</p> <p>10) publish brochures, catalogues, informers with the aim of making popular less desired professions</p>	<p>7) Television broadcast „Make a move“ is transmitted on the national television of Montenegro and Radio Antena M, brochures are published as well.</p> <p>Loan users are provided with education on entrepreneurship and with „The Manual for Entrepreneurs“ within the Programme of self-employment for unemployed and employers</p> <p>8) Informer – Where to go after high school, Informer for future high school students and participation on fairs</p> <p>9) Weekly page in the national paper Pobjeda and publicity materials for elementary school pupils on work fields and lectures.</p> <p>10) Brochure – Informer for future high school students, publicity materials for elementary school pupils on work fields, Informer on enrolment in high school 2006.</p>	<p>A.Total 7)8)9)10) 448.000 €</p> <p>B.Budget 7)8)9)10 Regular activity from the Employment Agency's funds</p>	<p>7)8)9)10</p> <p>Cont</p>
8	Continue to make the necessary adjustments to the Montenegrin trade regimes, to render them compatible with the autonomous trade measures and the future Stabilisation and Association Agreement (SAA)	Ministry for Economic Development	<p>1) Amend the Foreign Trade Law</p> <p>2) Amend the Foreign Trade Law implementing decree</p> <p>3) Amend the Decision on the Control List</p> <p>4) Continue with accession to the WTO</p> <p>5) Implement CEFTA 2006 and establish an info-desk.</p>	1) The Law on Amendments to the foreign Trade Law is in parliamentary procedure.	B.Budget Regular activity	<p>1) beginning of 2007</p> <p>2) II Q 2007</p> <p>3) II Q 2007</p> <p>4) 2007 and Cont</p> <p>5) Cont</p>
b) Medium term priorities (3 – 4 years)						
1	Strengthen macroeconomic stability by continuing fiscal adjustment and consolidation to further reduce external imbalances	<p>- Ministry for Economic Development</p> <p>- Ministry of Finance</p>	<p>1) Improve competitiveness of national economy in order to reduce foreign trade imbalance.</p> <p>2) Continue with creation of a stimulating tax system (reduction of taxes to salaries, reduce income tax, tax relief for newly employed, etc.), i.e. their adjustment to the level that has been attractive in the region (ranging from</p>	1) A proportional system of taxation of salaries has been introduced instead of the progressive one. In 2007 and 2008, 15% tax rate shall be applied, in 2009 - 12% tax rate, while starting from 2010 - 9% tax rate.	B.Budget Regular activity	<p>2007</p> <p>2008/</p> <p>2009</p>

- Particular profession training Programmes (informatics, foreign languages, training for the seamen) include 2.500 persons.

		- Central Bank of Montenegro	50% to 60%). 3) Develop the Strategy for public debt management (for 2007-2009.) 4) Amend the Law on budget and include public debt management - Macroeconomic indicators: 1) Public expenditure share in the GDP (in 2009) = 38, 86%. 2) Public expenditure share in the GDP (in 2010) = 35, 0%. 3) Public debt share in the GDP (in 2009) =32,5% 4) Public debt share in the GDP (u 2010) =30%			
2	Increase efficiency of government expenditure, notably by improving the budgetary process and financial management at central and local government level. Increase capacity for budget preparation and execution to enable prioritisation	- Ministry of Finance	1) Apply the multi-annual capital budget and consolidate the public expenditure 2) Transfer from the line budget to the programming budget 3) Include in the budget all projects financed from abroad. 4) Introduce budgetary ceilings for budgetary expenditures.		B.Budget Regular activity C.CARDS (IPA) and other external resources Donor funds	1) 2010 - 2012 2) 2009 3) 2008 4) 2008
3	Ensure a more flexible labour market through a gradual liberalization	- Ministry of Health, Labour and Social Welfare - Ministry of Education and Science - Employment Agency	Innovate the employment legislation through: 1) adoption of the new Labour Law ⁸ , 2) amendments to the Law on Work Training and Employment of Disabled Persons, 3) amendments to the Law on National and Professional Qualification	1) Under way. 2) The Law on Work Training and Employment of Disabled Persons has been drafted. 3) Working version of the Law on National and Professional Qualification - Law on Certification System - Law on Profession Classification - Law on Labour - Law on Employment - Law on Employment of foreign Nationals - Law on Employment of Disabled Persons	A.Total 648.000 € B.Budget Regular activity C.CARDS (IPA) and other external resources CARDS/IPA	1) III Q 2007 2) IV Q 2007 3) 2008

⁸ Within further reform of the labour legislation for 2007, adoption of the new Law on Labour, which will revise particular legal institutes for labour and regulate new institutes in conformity with the EU legislation, is planned. The new Law will regulate the following: prohibition of discrimination, equal treatment of men and women regarding employment, professional education and promotion, equal treatment regardless racial and ethnic background, protection of employed when changing employer and in case of redundant labour, provide demand in case of bankruptcy of an employer, simplify

4	Strengthen the business environment to promote the development of the private sector and employment. In particular streamline judicial procedures in commercial matters, especially for bankruptcy cases	<ul style="list-style-type: none"> - Ministry of Finance - Ministry for Economic Development - Montenegrin Investment Promotion Agency MIPA - Agency for Development of Small and Medium-sized Enterprises - Commercial Court - Development Fund 	<p>1) Implement of the "Business Barriers" Project – the aim of the project is to gradually reduce and completely eliminate barriers to employment and business development in Montenegro, in order to create environment favourable to economic development.</p> <p>2) Development Fund of the Republic of Montenegro stimulates development of private business in Montenegro through credit policy focused on financing private SMEs as well as through cooperation with banks, aimed at simplifying procedures for obtaining credit funds.</p> <p>3) Realise the second phase of the project Central Register of Companies at the Commercial Court and transfer of its functions to greater centres of local self-government (Bar, Herceg Novi, Kotor, Niksic, Pljevlja, Bijelo Polje and Berane) and networking into the unique information system with the view of accelerating and simplifying the procedure for registration of companies</p> <p>4) Adopt the Law on Legal and Executive Proceedings</p>	<p>1) A working version of the analysis on business barriers has been drafted, and will be submitted to governmental bodies, private sector, professional associations and institutions for opinions and suggestions.</p> <p>3) Law on Amendments to the Law on Company Insolvency was adopted in December 2006.</p>	<p>A.Total 1) 1 mil. € 2) 7,5 mil €</p> <p>B.Budget 1) Regular activity 2) Regular activity</p> <p>C.CARDS (IPA) and other external resources Candidate for IPA</p> <p>A.Total 3)200 000 €</p> <p>B.Budget 3) Regular activity 4) Regular activity</p> <p>C.CARDS (IPA) and other external resources donors (USAID etc.)</p>	<p>1) IV Q 2007. Continuous monitoring of business barriers in all sectors</p> <p>2) 2007</p> <p>3) IV Q 2007</p> <p>4) 2008</p>
5	Design and start applying an integrated research policy to support research and development activities	Ministry of Education and Science	<p>1) Prepare a draft Strategy on Scientific and Research Activities</p> <p>2) Implement the Strategy on Scientific and Research Activities, in accordance with the Lisbon Strategy and Barcelona objectives (3% of GDP)</p> <p>3) Create a database on researchers and research institutions as a precondition for establishment of the</p>	<p>- The Government established the Council for Scientific and Research Activities on 31 August 2006.</p> <p>- By - laws, evaluation procedures, licensing of research institutions, financing norms in 2006</p> <p>- National Coordinator for the Seventh Framework Programme was appointed in March 2007.</p>	<p>A.Total 1. 20.000€ 2. Annual growth of GDP share will be defined in the Strategy 3. 5.000€ 9.1.</p>	<p>1.September 2007</p> <p>2. 2007/10</p>

procedures regarding becoming employed as well as firing employees due to restructuring of business entities, revise legal solutions of redundancy payment for employed who are fired for being redundant, revise decrees regarding calculation of minimal earnings, enforce decrees regarding major inclusion of social partners into the process of employment policy implementation, define negotiation institute at the expense of another employer, who is the service beneficiary (ceding of employees), revise decrees regarding inspection control in the field of work and safety at work, etc. In the reform of labour legislation 2003, Labour Law has been adopted in conformity with standards of MOR, which has been revised in 2004 in the field of free union of employers and trade union organizations, as well as in the field of defining major protection of disabled worker in case their work becomes redundant due to company transformation.

			<p>Innovation Relay Centre (IRC), and its connection to the European network</p> <p>4) Create a network of national contact persons for the Seventh Framework Programme, organise training for them, and promote and publish educational material (in progress)</p> <p>5) – 5.1. “Entry Ticket” for FP7 for 2007 from the Republic Budget</p> <p>5.2. “Entry Ticket” for FP7 for the period 2009-2013, 50% from the Republic Budget, 50% from IPA</p>	<p>- Letter of intention on accession to the Seventh Framework Programme (Montenegro as an associate country) has been submitted to the EC, deadline for completion – May 2007.</p> <p>- 9.1. “Entry Ticket” for FP7 for 2007 from the Republic Budget</p> <p>- Montenegrin Research and Education Network (MREN) was established and connected to GEANT.</p> <p>- Montenegro became member of the NATO Committee on Science for Peace and Security in November 2007.</p> <p>- Furthermore, the Parliament of Montenegro adopted the Law on Scientific and Research Activities on 22 November 2005.</p>	<p>2007-135.000</p> <p>5.1.</p> <p>2008 185.000€</p> <p>5.2.</p> <p>2.176.000€</p> <p>B. Budget</p> <p>1. 20.000€</p> <p>3. 5.000€</p> <p>9.1. 135.000€</p> <p>5.1.</p> <p>185.000€</p> <p>5.2.</p> <p>1.088.000€</p> <p>C. CARSD (IPA) and other external resources</p> <p>5.2.</p> <p>1.088.000€</p> <p>IPA</p>	<p>3. II Q 2007</p> <p>4. Implementation initiated in 2006</p> <p>5.1.2008</p> <p>5.2. 2009-2013</p>
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III. EUROPEAN STANDARDS

1. INTERNAL MARKET

No.	Priority	Responsible Authority/ Institution	Necessary Activity	State of Implementation	Financial aspects	Deadline
					A.Total B. Budget C. CARDS (IPA) and other external resources	
a) Short term priorities						
1.1. Free movement of goods						
1	Complete the establishment of the legal and institutional set-up on standardisation, market surveillance, certification, metrology, accreditation and conformity assessment in line with the European Community <i>acquis communautaire</i> to create conditions favourable to trade. Start adopting European standards.	-Ministry for Economic Development -Centre for Metrology -Institute for Standardization and Accreditation body (soon to be formed)	<p>Technical regulations:</p> <p>1) Revise the existing/adopt new Law on Technical Regulations and Conformity Assessment</p> <p>2) Form the register of EU technical regulations (cca 1000), technical regulations of Montenegro (cca 400) and obligatory technical standards (8000)</p> <p>3) Carry out the raising awareness activities regarding technical regulations and conformity assessment</p> <p>Standardization:</p> <p>4) Adopt new Law on Standardization</p> <p>5) Establish the National Institution for Standardization of Montenegro</p> <p>6) Implement the basic training of employees</p> <p>7) Construct an appropriate building</p> <p>8) Carry out the raising awareness activities regarding standardization</p> <p>9) Initiate the association procedure to international and European organizations</p> <p>The harmonization assessment system:</p> <p>10) Prepare the elaborate on the most convenient model of establishing the accreditation system in Montenegro</p> <p>11) Initiate the activities for realization of the accepted model</p> <p>12) Draft the legal act defining the mode</p>	5) The government has reached the decision to form the Institute for Standardization	<p>B. Budget Regular activity</p> <p>C. CARDS (IPA) and other external resources 2) CARDS+ PLAC project</p> <p>B. Budget Regular activity</p> <p>C. CARDS (IPA) and other external resources</p>	<p>1) I Q 2008.</p> <p>2) IV Q 2007.</p> <p>3) I Q 2008.</p> <p>4) I Q 2008.</p> <p>5) III Q 2007.</p> <p>6) IV Q 2007</p> <p>7) 2008.</p> <p>8) I Q 2008</p> <p>9) IV Q 2007</p> <p>10) II Q 2007</p> <p>11) III Q 2007</p> <p>12) IV Q 2007.</p>

			<p>of authorizing a body to perform the compliance assessment</p> <p><u>Metrology:</u></p> <p>13) Pass the sub-legal acts related to the Law on Metrology and harmonization with the European directives</p> <p>14) Prepare the National Metrology Strategy</p> <p>15) Improve the efficiency of the Sector for Legal Metrology</p> <p>16) Raise the public awareness of significance of metrology</p> <p>17) Involve other metrological potentials into metrological infrastructure</p> <p>18) Train the employees</p> <p>19) Equipment supply</p> <p>20) Build the appropriate building</p> <p>Note: The construction of a common building for the Institute for Standardization, Agency for Metrology, Accreditation Body and Intellectual Property Agency has been requested - IPA project</p>	<p>13) Several sub-legal acts have been adopted and published in the "Official Gazette of the Republic of Montenegro"</p> <p>14) The Centre for Metrology has been established</p> <p>15) Participation in regional and domestic seminars related to metrology and quality infrastructure</p> <p>16) Ongoing</p> <p>17) Preparatory activities</p> <p>18) Participation in regional and domestic seminars related to metrology and quality infrastructure</p> <p>19) The computer and office equipment has been supplied as well as a part of the new metrology equipment</p> <p>20) Redecorated the existing premises The Government has reached Decision on standardization (to be completed if necessary)</p>	<p>CARDS/IPA</p> <p>7) 315.000 € IPA</p> <p>A.Total</p> <p>13-20) 3,11 mil €</p> <p>B.Budget Regular activity 13-20) 0,330 mil €(2007)</p> <p>C. CARDS (IPA) and other external resources CARDS/IPA 12-19) 2,780 mi € (proposal for IPA)</p>	<p>13) I Q 2008</p> <p>14) I Q 2008</p> <p>15) IV Q 2008</p> <p>16) Cont 2008</p> <p>17) II Q 2008</p> <p>18) IV Q 2008</p> <p>19) IV Q 2008</p> <p>20) III Q 2008</p>
2	Establish internal consultation and notification mechanisms for new technical regulations prior to their adoption on measures having an impact on trade	Ministry for Economic Development	<p>1) Draft the legal act defining the procedure for adoption of technical regulations and keeping registers of these regulations</p> <p>2) Draft the legal act defining the management of WTO/TBT and WTO/SPS procedures on notification and technical rules and standards</p>	All legal regulations and drafts of new regulations have been harmonized with WTO agreements	<p>B.Budget Regular activity</p> <p>C.CARDS (IPA) and other external resources CARDS</p>	<p>1) IV Q 2007</p> <p>2) III Q 2007</p>
3	Establish a legal framework and administrative capacity for active consumer and health protection in line with EU consumer and health policy	<p>- Ministry for Economic Development</p> <p>-Centre for Consumer Protection</p> <p>-Chamber of Commerce</p> <p>- Ministry of Health, Labour and Social Welfare</p>	<p>1. Adopt the Law and draft the sub-legal acts</p> <p>2. Draft the National Programme for Consumer Protection (two years programme)</p> <p>3. Draft the Ministry regulation on out-of-court settlement of consumers disputes</p> <p>4. Raising awareness activities</p> <p>- According to provisions of the Law on Consumer Protection, under the Chamber of Commerce the Arbitrary Committee will be established for mutually consented settlement of disputes between tradesmen and</p>	<p>1) Government adopted the Law on Consumer Protection</p> <p>2-4) Ongoing</p>	<p>A.Total</p> <p>3) 40.000 €</p> <p>4) 50.000 €</p> <p>B.Budget 3)40.000 €</p> <p>C.CARDS (IPA) and other external resources</p>	<p>1)) Law I Q 2007, sub legal acts III Q 2007</p> <p>2) III Q 2007</p> <p>3) II Q 2007</p> <p>4) Cont 2007</p>

			consumers. The Chamber performs the professional and administrative activities for the needs of the Committee.		4) 50.000 € CARDS	
4	Continue the necessary reforms to comply with WTO rules and obligations in order to accelerate the WTO accession process.	- Ministry for Economic Development	<ol style="list-style-type: none"> 1. Personnel training 2. Coordination of the WTO accession process through the Commission for WTO 3. Active cooperation with the institutions involved in the preparation of documents for WTO accession (Revised proposal for goods and services, ACC/8) 4. Continue the necessary adjustment of Montenegrin trade regime with the view of making it more compatible to the WTO rules 5. Establish the authority for monitoring the adoption of laws and sub legal acts 6. Achieve the transparency of the WTO accession process (web portals, written material) 	<ol style="list-style-type: none"> 2) The Decision on establishing the Commission for the coordination of the WTO accession process has been passed (Official Gazette of the Republic of Montenegro 48/03) 4) The new Legislative Action Plan for accession has been drafted and adopted by the Government in December 2006 5) The competences of the Sector in the Ministry for Economic Development and the Commission for WTO accession 6) In cooperation with the Chamber of Commerce of Montenegro, numerous round tables have been organized. 	<p>B.Budget Regular activity</p> <p>C.CARDS (IPA) and other external resources CARDS</p> <p>USAID</p>	<ol style="list-style-type: none"> 1-3) Continuous process 4) 2007 5) Continuous 6) Continuous process

1.2. Customs and taxation

1	Further align customs legislation and procedures with the <i>acquis</i> . Continue to modernize the customs administrations in order to ensure a high level of administrative capacity and to fight against corruption, cross-border crime and fiscal evasion.	- Customs Administration -The Ministry of Finance	<ol style="list-style-type: none"> 1) Pass the Law on Amendments to the Law on Customs Tariffs with the view of its harmonization with the amendments to the International Convention on Harmonized Commodity Description and Coding System (HS 2007) and the EU Combined Nomenclature. 2) Revise the Customs Law and subsequent sub-legal acts with the view of their harmonization with the international standards 3) Continuously implement the Action Plan on Integrity Development in the Customs Service which aims to enforce procedures and standards that foster and promote Customs Service integrity and at the same time decrease the risk of corruption 4) Develop and implement the Programme on Integrity Development and Fight against Corruption 5) Apply the Business Strategy, as a base of modern mode of management in 	<ol style="list-style-type: none"> 1) The revision of Law on Customs Tariff has been undertaken in order to harmonize this law to HS 2007 2) The revision of the Customs Law has started to be implemented in cooperation with CEFTA0 3) The Action Plan for Implementation of the Integrated Border Management Strategy /7.12. 2007/ was adopted. The Decree on the amount and the procedure of collection for customs authorities services (January 2007) was adopted. - Rulebook on special customs surveillance and customs procedure measures, for commodities used for supply of conveyances in international transport, has been adopted and applied since 1st of January 2007 - Action Plan on Integrity Development in the Customs Service, based on the WCO Arusha Declaration concerning integrity in customs, was adopted on 7.10.2007 	<p>B.Budget 1) Regular activity 2) Regular activity 3) Regular activity 8) Regular activity 10) Regular activity</p> <p>C.CARDS(IPA) and other external resources 1) CAFAO 4) CARDS</p>	<ol style="list-style-type: none"> 1) I Q 2007. 2) IV Q 2007. 3) 2007 4) 2007
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		<p>public organizations, according to the methodology applied by the leading EU Customs Services</p> <p>6) The project for improvement of the Customs Information System which is to be realized through the implementation of new programme applications and which provides for the preparation of the Central System for keeping electronic registers of Customs Administration's claims and obligations</p> <p>7) Project Softer Module for monitoring the collection of customs debts and the state of bank guarantees</p> <p>8) Improving the electronic data exchange modules</p> <p>9) Project SEMS- "South East European Messaging System"- data exchange between the neighbouring countries</p> <p>10) Media promotion of the "Customs Open Line"</p> <p>11) Improving the security measures</p> <p>12) Build the border crossing Virpazar</p> <p>13) Reconstruct the border crossing Bozaj</p> <p>14) Building the joint border crossing "Muricani" with the Republic of Albania</p> <p>15) Prepare the project for modernization of border crossings at sea-ports: Port of Zelenika, Port of Risan and Port of Budva</p> <p>16) Prepare the project for video surveillance of border crossings and border branch offices</p> <p>17) Prepare projects for construction of the facilities at boarder crossings intended for detailed inspection of travellers and vehicles and the facilities for temporarily confiscated goods</p> <p>18) Prepare the projects for the construction of additional hard shoulders at boarder crossings</p> <p>19) Integrate the unconnected locations into the Customs Administration CIS.</p> <p>20) Initiate the World Customs Organization /WCO/ Columbus Programme</p>	<p>4) Programme for integrity development and fight against corruption /CAFTAO/</p> <p>5) First phase of the Business Strategy implementation has been completed</p> <p>6) The project is in the pipeline</p> <p>8) Project of the Electronic exchange of declarations. - Project for introduction of the Risk Analysis System has been tested and it is expected to become effective - Project for introduction of the Risk Analysis System has been carried out. - Implementation of The Risk Analysis Project has been initiated On March 23th, 2007.</p> <p>9) The agreement with the UNMIK Customs Service has been reached. The beginning of data exchange is expected soon The Project „Strategic Analysis of the custom region of Montenegro“ /CAFAO/ -The project is carried out.</p> <p>- The Project „Strategic Analysis of the custom region of Montenegro“ /CAFAO/ - The project is carried out and it is in print. - Open line was initiated in 2006. /CAFAO, Embassy of Great Britain/ 12) Nominated within IPA Project</p> <p>Border crossings Vracenovici, Ilino Brdo, Savine Vode and Scepan Polje have been reconstructed</p> <p>20) After Montenegro has become independent member of the WCO, the Customs Administration submitted the signed letter of intention for admission to the Framework standards for realization of the WCO Columbus Programme</p>	<p>9) CAFAO</p> <p>11) CAFAO</p>	<p>5) Cont</p> <p>6) Cont</p> <p>7)2007</p> <p>8-21) 2007 onwards</p>
			- Amendments to the Article 28 of the Customs Law provide that the	B. Budget	

2	Amend and implement legislation in the area of rules of origin in order to introduce a legal basis for the application of the EC rules of origin for the purposes of the Autonomous Trade Measures, for this purpose ensure the provision of information and training to operators and customs officers.	<ul style="list-style-type: none"> - The Ministry of Finance - Customs Administration 	<ul style="list-style-type: none"> - The Customs Administration will continue with the intensive trainings of the customs officers and entrepreneurs regarding this topic. 	<p>rules of origin, defined by the EC Autonomous Trade Measures, are applied in our legal system.</p> <ul style="list-style-type: none"> - In accordance with the Administrative Capacity Building Action Plan for the Implementation of the Stabilization and Association Agreement, adopted by the Government of Montenegro within the EU accession process, the Administration has realized several seminars for customs officers and economic entities in cooperation with EU CAFAO (Customs and Fiscal Assistance Office) and WCO 	<p>Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <p>In cooperation with CAFAO, Centre for European Perspective of the Government of the Republic of Slovenia (CEP), Government of Hungary, and WCO TAIEX.</p>	Cont
3	Further align tax legislation with the <i>acquis</i> . Improve implementation of tax laws, focussing on revenue collection and control in order to reduce tax fraud	<ul style="list-style-type: none"> - Ministry of Finance - Tax Administration 	<p>Efficient collection of contributions, taxes and other public revenues:</p> <ol style="list-style-type: none"> 1) increasing the qualification and proficiency level of the Tax Administration employees in accordance with the EU standards- English Language and elementary computer courses 2) Information System to be operational and in accordance with realization of a collection task 3) Well informed, educated and cooperative taxpayers- guidelines, informants <p>Seminars addressing tax topics</p> <ol style="list-style-type: none"> 4) Projects for harmonizing tax and customs regulations with the EU standards 5) Providing greater legal competences regarding the right to the investigation actions as well to the simplification of procedure 		<p>B. Budget</p> <p>Regular activity</p> <p>C. CARDS (IPA) and other external resources</p> <ol style="list-style-type: none"> 1) IPA 2) IPA 3) IPA 4) IPA 5) IPA 	<p>2007/08</p> <p>2007/08</p> <p>2007/08</p> <p>2007/08</p> <p>2007/08</p>
4	Apply the principles of the Code of Conduct for Business Taxation and ensure that new tax measures are in conformity with those	<ul style="list-style-type: none"> - Ministry of Finance - Tax Administration 	<ol style="list-style-type: none"> 1) Supply of software, hardware and the equipment necessary for taxation implementation 2) Implementation of the project for automatic selection of tax reports and automatic risk management 		<p>B. Budget</p> <ol style="list-style-type: none"> 1) Partly from the Budget 2) Partly from the Budget 	<p>2008</p> <p>2008</p>

	principles		3) New regulations harmonized with principles Concrete measures, which are in accordance with the EU Code principles, are planned to be introduced		C.Cards (IPA) and other external resources 1) IPA 2) IPA	
1.3. Competition						
1	Establish and provide adequate means for the operation of a competition authority with full functional independence	- Ministry for Economic Development	1) Amendments to the Law on Protection of Competition- establishing the operationally independent authority until 1.7.2007 2) Amendments to the sub-legal acts 3) Preliminary evaluation of the organization's efficiency; Preliminary analysis of the relations with the sector's regulators; Preliminary analysis of the application register 4) Draft the Strategy on Competition 5) Prepare the Application Register 6) Raising awareness activities	1. Amendments to the Law on Protection of Competition are in parliamentary procedure 2-6) Ongoing activities	A.Budget Partly from the Budget C. CARDS(IPA) and other external resources Continuation of PLAC, CARDS 20	1. II Q 2007 2. II Q 2007 3. end of 2007 4. III Q 2007 5. end of 2007. 6. Cont
2	Strengthen the state aid framework and increase transparency, as a first step towards state aid control in line with the requirements of the Stabilization and Association Agreement.	- Ministry of Finance	1) Adopt the Law on State Aid Control; 2) Adopt the sub-legal acts 3) Elaborate the report on state aid	1) Draft Law on State Aid Control is submitted to the Parliament for adoption	A.Budget Regular activity C. CARDS(IPA) and other external resources PLAC/CARDS 2006	1) I Q 2007. 2) III Q 2007. 3) III Q 2007.
1.4. Public procurement						
1	Implement an effective public procurement regime in line with EU principles, including in relation to remedies. Ensure full transparency of procedures,	- Ministry of Finance - Public Procurement Commission	1) Adopt the new Law on Public Procurement 2) Prepare the electronic register 3) Publications regarding the rights protection practices in public procurement procedures 4) Organize trainings 5) Engage foreign experts to provide assistance in building the State	1) Law on Public Procurement, which defines the institutional framework consisted of the authority competent for the public procurement activities and the Commission for Control of Public Procurement Procedures aligned with the EU directive 18/2004, has been adopted 2 - 5) Ongoing activities	A.Total 5) 300.000 C. CARDS (IPA) and other external	5) IV Q 2007

	regardless of the value of the contract concerned, and non-discrimination between Montenegrin and EU suppliers.		Commission's capacities and establish the competent authority 6) Transparency will be additionally enhanced by upgrading the existent web site of the Commission for Control of Public Procurement Procedures and creating the new one for Directorate for Public Procurement	6) Transparency of the procedures has been provided through calls for tenders at the www.nabavka.vlada.cg.yu as well as through delivering public statements on all the decisions and conclusions adopted at the sessions	resources 5)CARDS	
2	Ensure the establishment and functioning of the Public Procurement Agency and Review Body and upgrade their administrative capacity; provide appropriate training of staff in contracting entities responsible for implementing procurement rules	- Public Procurement Commission - Ministry of Finance	1) Establish the Commission for Control of Public Procurement Procedures with strong administrative capacities 2) Organize training for public procurement employees and bidders	1) Following the adoption of the Law on Public Procurement, the Public Procurement Commission continued its work as the Commission for Control of Public Procurement Procedures. The Government established the Directorate of Public Procurement 2) Commission for Control of Public Procurement Procedures, in cooperation with EAR, organized numerous trainings. First one was held on 8.2.2006 in Podgorica	A.Total 2) 300.000 C. CARDS (IPA) and other external resources 2) CARDS	2) Cont
1.5. Intellectual property						
1	Significantly strengthen the level of protection of intellectual property rights, in particular by adopting a comprehensive legal framework on intellectual property rights, including effective enforcement provisions, and by establishing an Intellectual Property Rights Office	--Ministry for Economic Development -Ministry of Culture, Sports and Media	1) Establish the Agency for Intellectual Property of Montenegro (including the construction of building amounting 400.000€) 2) Build the administrative capacities of the Agency for Intellectual Property, ministries, directorates and judiciary 3) Adopt the Law on Copyright and Related Rights of Montenegro 4) Organize the awareness raising campaigns to promote the significance of copyright and related rights	1) The Study on establishing the Agency for Intellectual Property of Montenegro has been prepared; Government's decision for Establishing the Agency has been adopted 2) Ongoing; Also, the Republic of Montenegro joined all WIPO Conventions 3) New legal framework has been provided for the continuity of intellectual property protection rights through the application of the Law on Copyright and Related Rights adopted by the State Union, as well as the significant, adopted national regulations in this area 4) Ongoing	A. Total 1) 1.070.000 € B. Budget 1) 170.000 € 2-4) Regular activity (partly) C. CARDS (IPA) and other external resources 1) 900.000 € IPA candidate 2-4) donors	1) II Q 2007 2) Cont. 3) IV Q 2008 4) Cont.
2	Strengthen implementation and enforcement capacity in this field, including in border services, law enforcement agencies and the judiciary.	-Ministry of Justice - Ministry for Economic Development - Ministry of Culture,	1) Assess the current regulations on Intellectual Property in order to provide the harmonization with the EU requirements 2) Introduce the interactive Intellectual Property data base for the needs of Customs Administration 3) Organize training for customs officers regarding Intellectual Property	1) Decree on procedure for goods in presence of a reasonable suspicion that their importation may breach intellectual property rights ("Official Gazette of the Republic of Montenegro", No. 25/05) is being enforced	B. Budget Regular activity C. CARDS (IPA) and other external resources In cooperation with CAFAO	Cont.

		Sports and Media - Customs Administration - Broadcasting Agency				
3	Formally confirm participation in the main international agreements in the field of intellectual property law.	- Ministry for Economic Development - Ministry of Foreign Affairs - Ministry of Culture, Sports and Media - Broadcasting Agency	In accordance with Annex VI SAA, Republic of Montenegro joined the process of accession to all conventions in the field of intellectual property protection which are necessary for full implementation of Interim SAA.	- The membership in World Intellectual Property Organisation (WIPO) is achieved, as well as in major conventions whose depository is the UN Secretary General	B. Budget Regular activity	2007

1.6. Financial services

1	Strengthen the regulatory and supervisory framework for financial institutions and markets, consistent with current EU practices, in particular concerning the banking sector	-- Ministry of Finance - Central Bank of Montenegro	1) Law on Central Bank of Montenegro on the bases of the analysis of the banking system functioning 2) Harmonize the existing legal solutions with the best international practice, taking into account the necessity of compliance to the economic environment and development plans of Montenegro 3) Draft the amendments to the Law on Banks in accordance with the need for harmonization and development of banking regulations with the view of providing the legal presumption for expanding the banking market by introducing the foreign banks' subsidiaries without the status of a legal person 4) Create the legal space for gradual transition towards the international standards (EU directives, recommendations, Basel II)		B. Budget Regular activity C. CARDS (IPA) and other external resources Bearing Point, USAID, MMF TAIEX, IPA Bearing Point, USAID PLAC IMF	1) II Q 2007 2. III Q 2007 onwards 3) II Q 2007 4. III Q 2007 onwards
	Reinforce cooperation		Establish the cooperation with the	Contractually based cooperation has been established (signed	B. Budget	

2	with the home supervisors of foreign banks with significant subsidiaries in Montenegro, including by concluding cooperation agreements	Central Bank of Montenegro	supervisors whose banks have subsidiary persons in Montenegro as well as with the supervisors from other countries	Memoranda on Understanding in the field of bank control) with the Bank of Slovenia, National Bank of Serbia, Bank of Albania and the National Bank of the Republic of Macedonia. Negotiations are completed and dates are agreed regarding the signing the agreement with the Bank of Hungary and the National Bank of Bosnia and Herzegovina while the negotiations on realization of the agreement with the Bank of France and FA Austria are in progress.	Regular activity	2007/08
1.7. Company law						
1	Strengthen enforcement of financial reporting requirements, in particular for financial institutions and listed companies	--Ministry of Finance -Central Bank of Montenegro -Securities Commission	1) Adopt the amendments to the Resolution on financial reporting of banks and MFI. 2) Adopting the amendments to the Resolution on financial reporting of banks and MFI. 3) Regulate the scope and deadlines for registered issuers' reporting and adopt the amendments and Rules on Security Operations Control which would, apart from the investment funds and management societies, commit the authorized participants to submit monthly, quarterly, semi-annual and annual reports on operations. Adopt the amendments and Rules on Public Announcements Prospects and Rules on Short Prospectus for the Securities Commission's closed offer.	1) Central Bank of Montenegro has established the financial reporting system with the banks and MFI: daily, weekly, monthly and quarterly - updating the web portals of the Central Bank and the Ministry of Finance is performed on regular basis	B. Budget Regular activity	1) 2008 2-3) Cont
1.8. Employment and social policies						
1	Upgrade the capacity of the Ministry of Labour and Social Welfare on policy formulation and monitoring, with emphasis on labour market integration of young people, women and vulnerable groups; upgrade performance management of active employment measures implemented by the Montenegrin	-Ministry of Health, Labour and Social Welfare - Employment Agency of Montenegro	1) Organized adjustment to the defined objective: establishing of the new organisational structure within the Ministry (which is a result of merging of Ministry of Health with the Ministry of Labour and Social Welfare), with the view of formulating and monitoring of the employment policy. 2)Co-financing the payments of incomes or fiscal obligations to incomes for a certain employment period of these persons 1.1 programme for employment of trainees 1.2 Programme " Elderly Care" 1.3 Programmes against discrimination on labour market 1.4 Programmes for additional training	1) Sector for Labour Relations and Employment has been established within the Ministry of Health, Labour and Social Welfare. The sector will formulate and monitor the employment policy, in full coordination with other sectors and the Employment Agency of Montenegro. 2) The Government has adopted the Decree on Tax Reliefs for employing certain categories of unemployed persons. The aim of this Decree is to dynamize the employment of hard-to-employ persons. - 492 trainees were employed in the first quarter. - 1.827 persons are involved in the additional training and retraining programmes. - The realization of the "Elderly Care" project has commenced. - Detailed preparations for seasonal employment have been carried out. - The training of employees, working with the hard-to-employ groups within the Ministry and the Agency, has been carried out.	A. Total 2) 5.668.000 € B. Budget 2) 1.650.000 1.1. 380.000 1.2. 1.339.000 1.3. 1.835.000 1.4. 280.000 1.5. 184.000	1) I Q 2007 2) IV Q 2007 1.1. – 1.6. Cont during 2007

	Employment Service		and retraining 1.5 Seasonal employment 7) Programmes for hard-to-employ people			
2	Enhance the work of labour inspectorates to ensure health and safety at work	-Ministry of Health, Labour and Social Welfare	1) Normatively regulate the establishment of the Agency for Safety at Work, 2) Adopt the relevant sub-legal acts in field of work safety.		B .Budget Regular activity	2007 onwards
3	Step up efforts to promote quality in the education system and life-long learning	Ministry of Education and Science	1) Construction of 3 elementary schools has been planned 2) Efficient and equal use of means available for improving infrastructure by applying minimum standards for school facilities and equipment 3) Cooperate with target audience and inform public 4) Monitor and evaluate the education reform enforcement 5) Provide the inclusion of Montenegro in the network of OECD INES indicators programme 6) Develop the management capacity 7) Provide the professional qualification and continuous professional development to teaching staff 8) Continue with the training for teachers and directors 9) Integrate the ICT into education system 10) Apply the gender equality principle in the education sector 11) Timely preparation of quality manuals and other teaching material that accompanies the introduction of new education programmes for compulsory and optional modules 12) Preparation of manuals and other teaching material for adults in implementation of new training and education programmes including editions in the languages of minority groups and handicapped children 13) Continue realization of activities regarding inclusion of handicapped children into education system 14) Continue realization of activities	- 12 laws have been adopted in the field of education and scientific and research work - 3 new competent institutions (Bureau for Education, Professional Education Centre and Testing Centre) and 4 advisory authorities (General Education Authority, Professional Education Authority, Adult Education Authority and High Education Authority) have been formed - Schools implementing reform solutions are equipped with new furniture, teaching material and computer equipment - The Strategic Plan of education reforms for the period 2005-2009 has been adopted - Training has been provided for directors, educators, kindergarten and school teachers in schools which apply the reform solutions - New education programmes provide the possibility for schools to adopt 20% of a module's syllabus (elementary education and grammar school) - 3 training centres have been established PISA pilot testing has been performed for the first time and it provides the detailed information on international compatibility of the fifteen year old pupils' achievements Participation in the Employees Training Programme (apart from MPiN, the directors of the Employment Agency attended it) - The Council for ICT in education and ICT Department within the MPiN have been established - The Strategy for Implementation of ICT has been drafted - Each new education programme especially addresses the equity and all new manuals are tested regarding the gender equality - New manuals for I, II, III, VI and VII grade of elementary school, as well as for the I grade of grammar school, have been prepared - The Strategy for Education of Adults has been adopted for the		01. 09. 2008. Continuous activity End of 2009 End of 2009 End of 2007 End of 2009 End of 2009 End of 2009 End of 2009 End of 2009 End of 2009

1.2 Free movement of goods						
1	Further develop standardization, in particular through the adoption of European standards. Continue transposing the New and Global Approach and Old Approach directives. Establish a market surveillance structure as required by the <i>acquis</i>	-Ministry for Economic Development - Centre for Metrology - Institutions to be formed (Institute for Standardization, Accreditation Body)	1 Fully harmonize the technical legislation with the EU requirements 2) Acquire the right for National Institution for Standardization to become an „affiliate member“ in CEN and a „full member“ in CENELEC 3) Undertake further activities for building Accreditation Body of Montenegro as well as the network of authorities for harmonization assessment 4) Revise the Law on Metrology 5) Participation in the work of international metrology institutions and becoming their active member		B. Budget Regular activities C. CARDS (IPA) and other external resources Donors	1) end of 2010 2) end of 2009 3) Cont 4) IV Q 2009 5) IV Q 2010
1.3. Customs and taxation						
1	Ensure continued approximation of Montenegrin customs and taxation legislation to the <i>acquis</i> , and further increase the administrative capacity to implement customs legislation, and to fight against corruption, cross-border crime and fiscal evasion	-Ministry of Finance -Tax Administration - Customs Administration	1) Further harmonization with the EU tax and customs regulations 2) Continuous training and education for customs officers 3) Enhance the system of professional training and improvement of customs officers through trainings, seminars, study visits and other, through cooperation with the competent state authorities and foreign organisations that organize, that is finance certain trainings 4) Improve the system of employment, training, assessment and keeping the human resource register for customs officers, 5) Improve the Customs' laboratory 6) Preparations for TARIC- EU Integrated tariff, 7) Further improve the Risk Analysis System 8) Continuous implementation of the Action Plan on Integrity Development in the Customs Service 9) Further cooperation with WCO, WTO, OLAF, TAXUD, which provide the assistance in the EU accession process 10) Conclude agreements on administrative cooperation with:	2) Plan for training of customs officers and other civil servants regarding the monitoring the preferential treatment (for the period December 2006- April 2007), in accordance with the Administrative Capacity Building Action Plan for the Implementation of the Stabilization and Association Agreement, adopted by the Government of Montenegro 5) Candidated in the IPA project 6) Candidated in the IPA project 8) The Action Plan for Implementation of the Integrated Border Management Strategy, based on the WCO Arusha Declaration on the protection of integrity in customs service, was adopted on 7. 10. 2004 10) The Agreements on customs cooperation regarding the customs matters, which were signed with Croatia, Albania and Iran last year, have been ratified. - The Agreement on mutual assistance in customs matters between the Government of Montenegro and The Government of Slovenia has been concluded on 19.04.2007 in Podgorica	B. Budget 1-12) Regular activity C. CARDS (IPA) and other external resources 1-12) Donors	1-12) Cont

			<p>Slovenia, Ukraine, Moldavia, Byelorussia</p> <p>11) Realization of the Columbus Programme WCO</p> <p>12) Tax procedure is carried out by the Tax Administration but also by the Customs Administration. Consequently, for quite some time there is a need for improvement of data exchange between these two organisations. The improvement implies the determination of exchange procedure, provision of the direct connection between these organs and adjustment of their IT systems for easier use of data.</p>	<p>11) After Montenegro had become the independent member of WCO, the Customs Administration submitted the signed Letter of Intention for accession to the Framework Standards in order to realize the WCO Columbus Programme.</p>		
2	<p>Improve transparency and the exchange of information with the Member States of the European Union in order to facilitate the enforcement of measures preventing the avoidance or evasion of taxes.</p>	<p>- Ministry of Finance - Tax Administration</p>	<p>1) Provide the legal basis for data exchange 2) Accepting EU standards regarding data exchange 3) Data exchange instruments and models 4) Information classification 5) Organisation of the exchange process 6) Analysis and harmonization of Tax Administration IT system with the systems of the member states</p>		<p>B. Budget Regular activities</p> <p>C. CARDS (IPA) and other external resources</p> <p>Consultants' assistance IPA</p>	2007/09
3	<p>Establish a transparent exchange of information with Member States of the EU and with the Commission of the European Communities in order to strengthen the enforcement measures preventing tax fraud, evasion</p>	<p>- Ministry of Finance - Tax Administration</p>	<p>Measures against grey economy</p> <ol style="list-style-type: none"> 1. Prevention 2. Detection 3. Punishment 4. Publicity 		<p>B. Budget Regular activities C. CARDS (IPA) and other external resources</p> <p>Consultants' assistance</p>	2007/9

	and avoidance.					
1.4. Competition						
1	Continue strengthening the competition authority, including its functional independence	Ministry for Economic Development	1) Provide the quality recourses for financing the independent authority for competition protection 2) Training of employees of the independent authority		B. Budget 1) 140.000 € C. CARDS (IPA)) and other external recourses IPA	1) II Q 2007 2) cont
2	Continue strengthening the state aid framework and establish state aid control in line with the requirements of the Stabilisation and Association Agreement.	Ministry of Finance	Implementation of EU standards regarding state aid with the gradual adjustment to the EU market competition regulations		B. Budget Regular activities	Cont.
1.5. Public procurement						
1	Continue strengthening the public procurement regime, including in the utilities sector and in relation to concessions, by further aligning domestic legislation with the <i>acquis</i> and by upgrading the administrative capacity of the Public Procurement Agency, the review body and of contracting entities	Public Procurement Commission -Ministry of Finance	1) Draft the new Law and sub-legal regulations defining the public procurement procedures for the utility sector 2) Assess the implementation of the Law on Public Procurement, with the recommendations for possible amendments to the Law, sub-legal regulations as well as for the draft of the new law incorporating the Directive 17/2004 referring to the utility sector and draft the sub-legal regulations 3) Assistance to the new institutions: building and improving the capacities of the Commission for the Control of Public Procurement Procedures and of the Public Procurement Directorate, study visit to the relevant institutions in the EU member countries 4) Training for trainers, providers, orderers, training for the NGO sector, media and other relevant subjects 5) Public campaign 6) Publishing of the National Legislation, EU directives, manuals, guidelines, comparative analysis of the public procurement system of the countries in the region, practice of the European Court of Justice, guidelines for legal protection		A: Total 1-15) 2.200.000 B. Budget Regular activities C:CARDS (IPA)) and other external resources IPA	2008/09

			<p>7) Organizing the regional and local conferences, round tables, workshops, TV and radio programmes, preparing the log design, promotional material</p> <p>8) Preparations for introducing the electronic public procurement</p> <p>9) Automatic announcement of calls for tenders and decisions of contracts awards</p> <p>10) Supply of software and hardware</p> <p>11) Training of direct and indirect users, study visit to relevant institutions in the EU member countries</p> <p>12) Upgrading the web sites of the Commission for Control of Public Procurement Procedures and Public Procurement Directorate</p> <p>13) Preparing the automatic records on public procurement</p> <p>14) Supply of software and hardware</p> <p>15) Training of direct and indirect users, study visit to relevant institutions in the EU member countries</p>			
2	Continue ensuring full transparency of procedures, regardless of the value of the contract concerned, and non-discrimination between Montenegrin and EU suppliers	Public Procurement Commission -Ministry of Finance	<p>1) Harmonize the legislative regulations with the EU practice, especially in part of non-discrimination</p> <p>2) Performing calls, amendments, choices, decisions of public supplies annulment on the web site</p>	<p>1) New Law on Public Procurement harmonizes the procedures and procedures with the EU legislation. The Law does not provide the discriminatory provisions</p> <p>2) Web site www.nabavka.vlada.cg.yu has been prepared</p>	B. Budget Regular activity C. CARDS (IPA) and other external resources Donors	Cont.
1.6. Intellectual property law						
	Ensure a level of protection similar to that provided by the EU, by aligning fully domestic legislation with the <i>acquis</i> on intellectual property rights, and by continuously strengthening administrative capacity and enforcement by all relevant public	-Ministry of Culture, Sports and Media -Ministry for Economic Development - Customs Administration - Broadcasting Agency	<p>1) Assess the conformity of current laws and harmonize them with EU regulations</p> <p>2) Build the administrative capacities of the Agency for Intellectual Property, ministries, authorities, judiciary</p> <p>3) Training- visit of our employees to Geneva has been provided through donor assistance</p>	<p>1) The laws in the field of intellectual property have been adopted at the previous State Union level; Republic of Montenegro will gradually adopt its laws in this field, in accordance with full harmonization with the WTO standards</p> <p>2) Ongoing</p> <p>3) Three employees from lined ministries are attending the months-long training in Geneva during 2007, through IDEAS and AITIC organisation.</p>	B. Budget Regular activity C. CARDS (IPA) and other external resources - candidated for IPA assistance 3) IDEAS AITIC	2007/10

	authorities, including border services, law enforcement agencies and the judiciary					
1.7. Financial services						
	Establish a comprehensive regulatory and supervisory framework for financial institutions and markets in line with EU principles	Ministry of Finance	1) Complete and innovate the legal framework regulating the financial system 2) Establish the independent regulatory agency to supervise insurances in compliance with the new Law on Insurance	1) Regulative framework concerning banking sector and capital market has been completed. Amendments to the Law are being drafted in compliance with new standards and directives 2) Law on Insurance has been adopted and other legal solutions, witch will complete the legal framework in the insurance area, are being drafted	C. CARDS (IPA)) and other external resources IPA	1) Cont 2) 1 July 2007
1.8. Company law						
	Start aligning financial reporting requirements with the <i>acquis</i> and ensure their effective enforcement	Securities Commission	Regulation of scope and deadlines for delivering registered issuers' reports has been planned, as well as the adoption of amendments to the Rules for Security Operations Control which would, apart from investment funds and managing societies, commit the authorized participants to submit monthly, quarterly semi-annual and annual reports on operations. With the view of the efficient implementation, it is planned for the introduction of the Public Information Booklet which would include the data from the financial reports in accordance with the <i>Acquis</i> .		B. Budget Regular activity C. CARDS (IPA)) and other external resources IPA	Cont
1.9. Employment and social policies						
1	Further upgrade the policy formulation and monitoring capacities of the Ministry of Labour and Social Welfare, with emphasis on labour market integration of young people, women and vulnerable groups and on modernizing social policies;	Ministry of Labour and Social Welfare - Employment Agency	1) Building capacities of labour market and employment administration 1.1 Institutional overview 1.2 Assessment of knowledge and competences of staff 1.3 Development of measures for capacity development of key staff 1.4 Development of national policy of labour market and employment 1.5 Determining indicators of success of the national employment policy 2) Co- financing payments of incomes or fiscal obligations to incomes for a certain employment period of this persons	1) All components of the measure planned for this priority will be realized under the project " Reform of labour market and development of labour force" realized by the EAR under the CARDS programme, in dynamics defined by project. 2) Programme for employment of trainees 3) Programme " Elderly Care" 4) Programmes against discrimination on labour market 5) Programmes for additional training and retraining 6) Seasonal employment 7) Programmes for hard-to-employ people 8) Preparation programmes for employment with the sub programmes-IPA	A. Total 21.504.000 € B. Budget 1) Regular activity 2) 4.950.000 3) 1.140.000 4)4.017.000 5) 552.000 6) 5.505.000 7) 840.000 C. CARDS (IPA)) and other external	2-7) IV Q 2010 Cont

			3) Programme for employment of trainees,		CARDS	
2	Further upgrade performance management of active employment measures implemented by the Montenegrin Employment Service..	- Ministry of Labour and Social Welfare - Employment Agency	1) Monitoring and evaluation of measures for active employment policy in accordance with the National Employment Policy in the National Employment Action Plan.	Model of monitoring and evaluation for each individual measure has been prepared with the view of analysis of its efficiency	A. Total 180.000 € B. Budget 180.000	IV Q 2010

2. SECTORAL POLICIES

No.	Priority	Responsible Authority / Institution	Necessary Activity	State of Implementation	Financing	Deadline
					A. Total B. Budget C. CARDS (IPA) and other external recourses	
a) Short term priorities						
2.1. Industry and SMEs						
1	Continue implementing the European Charter for Small Enterprises	<ul style="list-style-type: none"> - Agency for Development of SMEs - Ministry of Finance - Development Fund 	<p>Monitor the implementation of all ten chapters of the European Charter for Small Enterprises as well as implementation of six priority objectives planned for 2007:</p> <ol style="list-style-type: none"> 1) National life-long entrepreneurship learning strategy 2) Decrease of tax burden for SMEs 3) Completion of the overall registration process and entry in operations 4) At least on business incubator operational 5) Export and Competitiveness Promotion Department operational and implementation of Export Promotion Strategy 6) SMEs Development Strategy 2007-2010 in place 7) Attend meetings of national coordinators of the European Charter for Small and Medium Sized Enterprises; attendance to the annual conference of the EU Charter for Small and Medium Sized Enterprises; execution of tasks concerning the filling in of the questionnaire for 2007, as well as organizing bilateral meeting between the EC and Montenegro 8) <u>The Development Fund cooperates with</u> the Agency for Development of SMEs in order to stimulate development of SMEs in Montenegro, as well as on implementation of the Charter for Small Enterprises. Concrete activities related to opening of different credit lines for 	<p>The European Charter for Small and Medium Sized Enterprises is continuously implemented. In February 2007, the European Commission announced official evaluation results for Western Balkan countries for year 2006 based on ten evaluation dimensions</p> <p>Average mark of Montenegro is 2,75</p> <p>(concerning marks of other countries of the Region, Montenegro has been assessed to be <u>the second country</u> in the Region according by the application of the priorities from this Document)</p>	<p>B. Budget 1-7) Regular activity</p> <p>A. Total</p>	<p>1-7) Cont</p> <p>8) 2007</p>

			SMEs and financial offers (planned resources in 2007 - € 7, 5 mil).		8) 7,5 mil €	Cont
2	Strengthen the investment promotion agency	<ul style="list-style-type: none"> - MIPA - Ministry for Economic Development 	<ol style="list-style-type: none"> 1) Improve regulations in order to enhance the overall investment climate and attract direct foreign investments; 2) Implement the existing and initiate new agreements on bilateral economic cooperation, agreements on avoiding dual taxation, as well as agreements on foreign investments stimulation and protection; 3) Further strengthening of MIPA as a central investment promotion unit; 4) Implement recommendations from MIGA/FIAS/EAR; 5) Further application of the best international experience; 6) Continue issuing promotion material of good quality; 7) MIPA presentation at important international investment promotion manifestation (fairs, seminars, etc.) 8) Close cooperation with municipalities with the view of identifying investment possibilities, analyzing economic environment and upgrading strategic sectors of each municipality 	<ol style="list-style-type: none"> 1) Establishment of closer cooperation with line Ministries; 3) Professional and qualification training of MIPA employees; 4) Successful realization of EAR and MIGA project; 5) Application of international experiences (in particular, the experience of the "Chech-invest"); 6) Improvement of Montenegro's investment profile and image; 7) High quality presentation of Montenegro abroad; 50 presentations 	B. Budget Regular activity	1-8) Cont
3	Improve business advocacy and consultation	<ul style="list-style-type: none"> - Agency for Development of SMEs - Ministry for Economic Development - Union of Employers of Montenegro - Chamber of Commerce of Montenegro 	<ol style="list-style-type: none"> 1) Establishing of business Centres. 2) Realization of the Project "Promotion of Competitiveness and Export" 3) Realization of BAS Programme 	<ol style="list-style-type: none"> 1) Six regional and three local business centres have been formed within the Agency for Development of SMEs, as well as EURO INFO correspondent centre for rendering business services 2) According to tasks defined in the Export Promotion Strategy (adopted by the Government at the end of 2005), a separate Department for promotion of competitiveness and export has been formed within the Agency for Development of SMEs, which officially became operational in April 2006. At the end of September 2006, the Government adopted document "Promotion of Competitiveness and Export – Strategic and Operative Plan", as well as an operative plan of working tasks and deadlines for their realization. 3) BAS Programme provided consultancy services for 67 enterprises in the period 2005-2006. The aim of the programme, signed for the period 2007-2008, is to develop enterprises in smaller municipalities of Montenegro, as well as to develop business activities initiated and conducted by women or by most vulnerable social structures in Montenegro 	<p>A. Total</p> <ol style="list-style-type: none"> 1) 2,409,000 2)BAS programme is financed by EBRD <p>B. Budget</p> <ol style="list-style-type: none"> 1) Regular activity 2)Regular activity <p>C. CARDS (IPA) and other external resources</p> <ol style="list-style-type: none"> 1) Candidated for IPA funds 2) BAS programme is 	<p>1) cont</p> <p>2) cont</p>

					financed by EBRD	
4	Adopt a law on harmonization and acceleration of licensing and systems for issuing permits	Ministry for Economic Development	Statement on validity of the draft Law on Issuing Operation Permits	The Law on Issuing Operation Permits has been drafted.	B. Budget Regular activity	2007
5	Implement legislation in close cooperation with local government authorities; and, adopt and implement an action plan on the reduction of business barriers	-- Agency for Development of SMEs Ministry for Economic Development - Ministry of Finance - Development Fund	1) Analyse business barriers 2) Implement the "Business Barriers" Project for gradual and complete elimination of barriers hampering employment and business development 3) Continue the financing infrastructural projects of local self-governments, thus eliminating infrastructural problems as an important obstacle to business	1) Working version of the analysis on business barriers has been drafted and submitted to administrative bodies, private sector, professional associations, and institutions for opinion and suggestions. 3) Regular activities of the Development Fund are in progress.	A. Total 2) 1 mil € 3) 6.5mil € B. Budget 1) regular activity C. CARDS (IPA) and other external resources 2) Candidated for IPA funds IPA	1) II Q 2007 2) Cont 3) 2007
6	Accelerate the setting up and implementation of a national guarantee fund for SMEs	- Agency for Development of SMEs - Ministry for Economic Development	Establish the National Guarantee Fund.	A number of seminars/presentations regarding the National Guarantee Fund have been held. The best model of organisation of the Guarantee Fund in Montenegro is still considered, in cooperation with EAR. The Law on Banks, containing provisions on the Guarantee Fund, is being drafted.	B. Budget Regular activity	III Q 2007.

2.2. Agriculture and fisheries

1	Continue strengthening administrative capacity for agricultural and rural development policy formulation and implementation	- Ministry of Agriculture, Forestry and Water Management	1) Draft the Law on Agriculture and Rural Development 2) Develop a concept of reorganisation of agricultural institutions in the light of the future involvement in the Common Agricultural Policy (CAP) 3) Annual Report on Agriculture, Green Report 4) Create high-quality databases and informational systems for support to agricultural reforms 5) Prepare the National Strategy for harmonization of legal regulations with the Acquis and Common Agricultural Policy (CAP) 6) Adopt Programme for protection and usage of genetic resources in agriculture, taking into account recommendations of international organisations, in particular FAO's recommendations	1) The Strategy for Development of Food Production and Rural Areas has been adopted. 2) The concept of reorganisation of agricultural institutions has been adopted.	B. Budget Regular activity	1-7) 2007/8
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2	Adopt the food safety law, a law on animal welfare and a new veterinary law and strengthen the veterinary and phyto-sanitary services, including control and laboratory capacities	Ministry of Agriculture, Forestry and Water Management	<ol style="list-style-type: none"> 1) Adopt the Law on Food Safety 2) Adopt the Law on Animal Welfare 3) Establish the Phyto-sanitary Directorate 4) Develop and implement a system for safe removal of animal carcasses and abattoir confiscates 5) Activities on suppression of animal diseases - programmes for control and monitoring 	<p>- Law on Amendments to the Veterinary Law has been drafted- in the Parliamentary procedure.</p> <ol style="list-style-type: none"> 1) Law on Food Safety has been drafted. 2) Law on Animal Welfare has been drafted. 3) Residue Monitoring Programme has been prepared. 4) Veterinary and phyto-sanitary inspections have been additionally equipped as well as the laboratory for veterinary and phyto-sanitary diagnosis 	<p>B. Budget Regular activity 4) 1250.000 € 5) Funds allocated through Operational programme - 40.000 €</p> <p>C. CARDS (IPA and other external resources) EAR ≈ 110000 € For Vet. Lab.</p>	2007-2008
3	Continue efforts to align legislation with the EU veterinary and phytosanitary acquis including the setting up of an integrated food safety system aiming at avoiding overlapping, and increasing food safety	Ministry of Agriculture, Forestry and Water Management	<ol style="list-style-type: none"> 1) Adopt the Law on Plant Nutrition Products 2) Adopt the Law on Pesticides 3) Adopt the Law on Plant Varieties Protection 	<p>The following laws have been adopted:</p> <ul style="list-style-type: none"> - Law on Seedling Material for Agricultural Plants, - Law on Seeds, - Law on Plant Health Protection, <p>The following laws have been drafted:</p> <ol style="list-style-type: none"> 1) Law on Plant Nutrition Products 2) Law on Pesticides 3) Law on Plant Varieties Protection 		2007/8
4	Prepare a system of animal identification and registration for bovines in line with EU requirements	Ministry of Agriculture, Forestry and Water Management	<ol style="list-style-type: none"> 1) Adopt the Law on Identification and Registration of Bovines, with accompanying sub-legal acts 2) Provide the computer equipment necessary for implementation of the system for identification and registration of bovines 	<ol style="list-style-type: none"> 1) The Law on identification and registration of animals has been drafted. - Working plan for identification and registration of bovines has been prepared, with detailed instructions for its enforcement. - National coordinator for identification and registration of bovines has been appointed. - The unit for identification and registration of bovines has been established within the Veterinary Administration. 2) Software for the Bovine Identification and Registration Project has been provided. 	<p>B. Budget Funds allocated through Operational programme - 284.000 €</p> <p>C. CARDS (IPA and other external resources) IPA 2007 1.500.000€</p>	2007
5	Finalise the fisheries strategy and upgrade the capacity of Montenegro to conduct a fisheries policy in line with EU standards, including	Ministry of Agriculture, Forestry and Water Management	Amendments to the Law on Sea Fishing, with the view of its harmonization with the EU directives, to the possible extent EU	<ul style="list-style-type: none"> -- The document entitled "Strategy for Fishery Development in Montenegro and Building Capacities for Implementation of the EU Common Fisheries Policy" has been completed. - Equipping of laboratories for chemical and microbiological analyses of fish and fishery products is in progress. - Equipping of the competent scientific institution in the area of sea fishing is under way, in order to improve monitoring of resources. - Purchase of additional equipment for fishery inspection is in 	<p>B. Budget Regular activity</p>	2007/08

	those concerning international cooperation.			progress, in order to improve control of catch of fish		
6	Ensure protection of the geographical indications and designations of origin registered in the Community under Council Regulation (EC) No 510/2006. ⁹	Ministry of Agriculture, Forestry and Water Management	1) Draft and adopt the Law on Geographical Indications 2) Define procedures for implementation of the Law on Geographical Indications 3) Appoint contact persons within the Ministry of Agriculture 4) Strengthen administrative capacities and training	- Cooperation has been established on joining the WIPO	B. Budget Regular activity	2008

2.3. Environment

1	Continue approximating Montenegrin legislation to EU legislation and standards, notably environmental protection framework legislation; Develop the administrative capacity to implement and enforce adopted legislation	Ministry of Tourism and Environmental Protection	1) Amendments to the Law on Environmental Protection from 1996 2) Law on Radiation Safety and Protection from Ionising Radiation 3) Law on Ecological Fund 4) Law on Air Quality 5) Law on Nature Protection 6) Law on Proclamation of the National Park "Prokletije" 7) Amendments to the Law on Water Supply, Waste Water Drainage and Solid Waste Disposal from the territory of municipalities Herceg Novi, Kotor, Tivat, Budva, Bar, Ulcinj and Cetinje 8) Law on Ratification of the Berne Convention 9) Law on Ratification of the Convention for the Protection of the Marine Environment and the Coastal Region of the Mediterranean and accompanying Protocols 10) Decree on types of activities and installations requiring integrated license 11) Decree on criteria for determining the best available techniques, for application of quality standards, and for determining emission limit values in the integrated license 12) Develop the strategy for	The following laws and documents have been adopted: - Law on Ratification of Kyoto Agreement - Law on Ratification of the UN Convention to Combat Desertification - Decree on projects requiring the environmental impact assessment - Law on Waste Management - Law on Strategic Environmental Impact Assessment - Law on Environmental Impact Assessment - Law on Integrated Pollution Prevention and Control - Action Plan for Building Administrative Capacities for Implementation of the SAA – environment - Rulebook on Internal Organisation and Systematisation of the Ministry of Tourism and Environmental Protection - Pilot strategic environmental impact assessment for the draft Spatial Plan of Montenegro - Assessment of conformity of the Montenegrin legislation with the EU environmental legislation - Organisational model of the Agency for Environmental Protection in Montenegro - Assessment of the institutions in charge of environmental protection - Strategy for building capacities for Strategic Impact Assessment	B. Budget 1. - 8) 11-12) 50.000€ A. Total 9)7.000€ C. CARDS (IPA) and other external resources 9) UNEP/MAP 13)	1) II Q 2007 2) IV Q 2007 3) IV Q 2007 4) II Q 2007 5) IV Q 2007 6) III Q 2007 7) II Q 2007 8) III Q 2007 9) II Q 2007 10) II Q 2007 11) III Q 2007 12) III Q 2007
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⁹ Council Regulation (EC) No 510/2006 of 20 March 2006 on the protection of geographical indications and designations of origin for agricultural products and foodstuffs (OJ L 93, 31.3.2006, p. 12).

			<p>approximation of legislation in the field of environment</p> <p>13) Decree on contents of the programme for adjustment of existing devices or activities to defined conditions</p> <p>14) Establish the Environmental Protection Agency of Montenegro as well as a Project Implementation Unit for environmental protection projects</p> <p>15) Implement tasks from the Action Plan for Administrative Capacity Building for Implementation of the SAA</p> <p>16) Rulebook on Types and Methods of Waste Examination</p> <p>17) Rulebook on Waste Dumps</p> <p>18) Law on Chemicals Management</p> <p>19) Develop the Strategy for assess the costs of harmonized legislation implementation in the field of environment</p>		<p>Government of Italy (expert assistance)</p> <p>A. Total 14) 1,2 Mil€</p> <p>C.CARDS (IPA) and other external resources 14) CARDS 2005</p>	<p>13) IV Q 2007</p> <p>14) II Q 2007</p> <p>15) I Q 2007 - cont</p> <p>16) II Q 2007</p> <p>17) II Q 2007</p> <p>18) II Q 2007</p> <p>19) IV Q 2007</p>
2	<p>Develop an overall environment protection strategy (water, waste, air). Adopt the Land Use Plan; adopt the Sustainable Development Strategy and sectoral strategies (integrated coastal zone management, biodiversity, climate change). Strengthen environmental management administrative capacity</p>	<p>- Ministry of Tourism and Environmental Protection</p> <p>- Ministry of Economic Development</p>	<p>1) Draft the National Action Plan for Environmental Protection</p> <p>2) Draft the Republican Plan for Waste Management</p> <p>3) Draft a reform plan for the sector of water supply and waste management</p> <p>4) Draft a Feasibility Study for establishment of the Revolving Fund intended for realization of infrastructural projects in the area of environmental protection</p> <p>5) National Strategy for Sustainable Development</p> <p>6) National Strategy for Integrated Coastal Area Management</p> <p>7) Biodiversity Preservation Strategy with an action plan</p> <p>8) Action plan on assessment of Montenegrin capacities for implementation of conventions on biodiversity, climate changes and degradation of land, with proposal of measures</p> <p>9) Draft the first National Communication on Climate Change</p> <p>10) Develop capacities for reduction of industrial pollution</p> <p>11) Draft documents –Establish a network of protected areas in line with</p>	<ul style="list-style-type: none"> National Sustainable Development Strategy was adopted in March 2007 	<p>A. Total</p> <p>5) 499,000€</p> <p>6) 319,970 USD (for SCG)</p> <p>7) 62.664USD</p> <p>8) 405.000 USD (for SCG)</p> <p>9) 1 mil €</p> <p>10) 193.000 €</p> <p>B. Budget</p> <p>6) 27,000 USD (for SCG)</p> <p>7) 9.450 USD</p> <p>C.CARDS (IPA) and other external resources</p> <p>5) GTZ</p> <p>6) GEF/UNDP</p> <p>7) GEF/UNDP</p> <p>8) GEF/UNDP</p> <p>9) IPA (candidated)</p> <p>10) IPA</p>	<p>1) IV Q 2007</p> <p>2) III Q 2007</p> <p>3) II Q 2007</p> <p>4) II Q 2007</p> <p>5) III Q 2007</p> <p>6) 2007/2008</p> <p>7) IV Q 2007</p> <p>8) 2008</p> <p>9) 2008</p> <p>10) II Q 2008</p>

			the EU legislation		(candidated)	
2.4. Transport policy						
1	Continue to align aviation legislation, including air traffic control, with the <i>acquis</i> , in line with the commitments undertaken by signing the European Common Aviation Area Agreement	- Ministry of Transport, Maritime Affairs and Telecommunication - Directorate for Civil Aviation	1) Enable fast implementation of the first transitional phase of the European Common Aviation Area Agreement and implement the Horizontal Agreement on Unification of Security and Safety Standards 2) Adopt the Law on Civil Aviation	1) Agreements have been signed and ratification procedure is in progress. 2) The Law on Civil Aviation, which verifies the role of the Directorate for Civil Aviation as an independent regulatory and supervisory body, has been drafted.	A. Total 2) 20.000€ B. Budget 2) 5.000€ C. CARDS (IPA) and other external resources 1) 40.000 € (IPA fund) 2) 15.000 € (IPA fund)	1) 2007-2008 2) II Q 2007
2	Strengthen the Civil Aviation Authority, and appoint an operationally independent aviation accident investigation body, a national supervisory body for the air navigation service provider, and a body responsible for the enforcement of air passenger rights	- Ministry of Transport, Maritime Affairs and Telecommunication - Directorate for Civil Aviation - Flight Control Agency	1) Enable functioning of the Directorate for Civil Aviation of the Republic of Montenegro - Adopt the Rulebook on Systematisation and provide sufficient number of employees for realization of priorities and training of personnel 2) Establish an optimal model for centralisation of flight control functions in the region of so-called functional blocks	1) The process of establishing a unique aviation authority is under way. That authority will be in charge of search, rescue and investigating aircraft accidents as well as of inspection control and monitoring over exercising passengers' rights. - Rulebook on systematisation has been adopted. 2) Aircraft navigation services are currently provided by the Flight Control Agency of Serbia and Montenegro	B. Budget 1) estimated: - Budget - compensation for overflights - compensation for terminal services C. CARDS (IPA) and other external resources 1) 60.000 € (IPA fund)	1) 2007 2) 2007
3	Continue implementing the Memorandum of Understanding on the Development of the South East Europe Core Regional Transport Network, including cooperation in the South East Europe Transport Observatory	Ministry of Transport, Maritime Affairs and Telecommunication	On the basis of commitments arising from the Memorandum of Understanding, the Second Five-year Action Plan for development of the core regional transport network should be implemented, in terms of defining regional priorities and coordination of investments.	The Second Five-year Action Plan for Development of the South East Europe Core Regional Transport Network for the period 2007-2011 has been adopted, and the Action Plan for 2008-2012 is being prepared. Regional infrastructural projects, within the Action Plan, have been defined as well.	B. Budget 32.000 € C. CARDS (IPA) and other external resources - credit instruments - IPA fund	2007-2009
4	Implement the road transport law (including	Ministry of Transport, Maritime Affairs and	1) Complete implementation of the Law on Road Transport - Provide effective functioning of the Republic inspection for road traffic, in	1) Implementing decrees have been adopted and are consistently applied. - Unit for road traffic has been incorporated within the Directorate for Transport, which is in charge for road infrastructure, railway and	A. Total 3) 41,9mil € B. Budget 1) 250.000€	1) 2007 cont

	<p>establishment of the relevant implementation structures);</p> <p>Ensure sufficient resources for the maintenance of transport infrastructures and institutions</p>	Telecommunication	<p>order to make it capable to supervise and control the road traffic</p> <p>2) Effectively implement the five-year contract with "Crnagoraput" regarding maintenance of regional and main roads</p> <p>3) In accordance with the programme of maintenance, reconstruction and modernization, allocate necessary funds for road and railway infrastructure</p>	<p>road transport in accordance with the Law.</p> <p>2) The contract is being realized according to planned dynamics.</p> <p>3) Plans for maintenance and reconstruction of traffic infrastructure have been realized in accordance with the Government's Work Programme.</p>	<p>2) 9 mil € at annual level</p> <p>3) 3.2 mil € roads, 8.3 mil €</p> <p>Railway</p> <p>C.CARDS (IPA) and other external resources</p> <p>3)</p> <p>11 mil € (EIB)</p> <p>6 mil € (EBRD)</p> <p>Roads</p> <p>4,4 mil € (EBRD)</p> <p>Railway</p>	<p>2) 2007</p> <p>3) 2007/08</p>
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2.5. Energy

1	<p>Ratify and continue implementing the commitments undertaken in the framework of the signed Energy Community Treaty</p>	<p>- Ministry for Economic Development</p> <p>- Energy Regulatory Agency</p> <p>- Ministry of Tourism and Environmental Protection</p>	<p>In accordance with the Treaty Establishing the Energy Community in the South Eastern Europe, the following activities are planned:</p> <p>1) Implementation of Directive 85/337 EEC on the assessment of certain public and private projects' impact on the environment as well as compliance with the Acquis regarding environment protection when constructing the new energy power plants;</p> <p>2) Implement the EC Directive 2003/54/EC regarding general rules for internal power market</p> <p>3) Implement the EC Regulation 1228/2003/EC on conditions for access to the network for cross-border power exchanges</p> <p>4) Submit the Plan for implementation of the Directive 2001/77/EC on Electricity Production from Renewable Energy Sources as well as the Directive 2003/30/EC on the promotion of the use of biofuels or other renewable fuels for transport</p> <p>5) Adopt declarations on secure supplying, with particular emphasis put on diversity in supplying, technological security and geographical origin of the imported fuels</p>	<p>- The Treaty Establishing the Energy Community in the South Eastern Europe was ratified in October 2006, and came into force on 1 January 2007.</p> <p>- Montenegro is chairing the Energy Community during the first half of 2007.</p> <p>- Law on Environmental Impact Assessment was adopted in 2005, and enters into force on 1.01.2008</p>	<p>B. Budget</p> <p>1-5) Regular activity + CARDS</p>	<p>1-5) I Q 2008</p>
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2	Complete and implement the Energy Development Strategy, and the Energy Efficiency Strategy	- Ministry for Economic Development - Energy Regulatory Agency	1) Adopt the Energy Development Strategy of the Republic of Montenegro until 2025, along with the Action Plan for its implementation 2) Adopt and realize the Action Plan for implementation of the Strategy on Energy Efficiency in 2007	1) With the support of UNIDO, the Energy Development Strategy of the Republic of Montenegro until 2025 has been drafted. 2) The Government of the Republic of Montenegro adopted the Strategy on Energy Efficiency in October 2005.	A. Total 1) 740.000€ B. Budget 1) 140.000€ 2) 50.000 € C. CARDS (IPA) and other external resources 1) 600.000 € Government of the Republic Slovenia through UNIDO 2) candidated for IPA	1) II Q 2007 2) beginning of 2008
3	Strengthen the administrative capacity of the Ministry of Economy in the field of energy	- Ministry for Economic Development	1) Adjust human resources structure of the Energy Department within the Ministry for Economic Development to the scope and complexity of activities performed in this Department 2) Organise training for employees in the Energy Department	1) New Systematisation Act has been adopted, providing for the increase of number of employees within the Department, in accordance with its scope and complexity of work.	B. Budget Regular activity	1) I Q 2007 2) cont
4	Put in place a regulatory body and adopt appropriate legislation in the field of nuclear safety and radiation protection	- Ministry of Tourism and Environmental Protection - Ministry of Health, Labour and Social Welfare,	1) The Law on Radiation Safety and Protection from Ionising Radiation provides for establishment of an independent regulatory body in this area. 2) Purchase of necessary equipment and instruments for warehousing	2) Warehouse for storage of low and medium-level radioactive waste has been constructed.	A. Total 2) 200 000 € C. CARDS (IPA) and other external resources 2) IAEA	1) IV Q 2007 2) 2007
5	Ensure law enforcement and transparency in the energy market	- Ministry for Economic Development - Energy Regulatory Agency	1) Initiate the legal separation of the Electric Power Industry of Montenegro 2) Determine electricity tariffs and prices 3) Strategy for Privatisation of the Electric Power Industry of Montenegro 4) Privatisation of the Thermo Electric Power Plant Pljevlja, five smaller hydro-electric power plants as well as of a minority block of shares in the Coal Mine Pljevlja 5) Create institutional and administrative framework for private sector participation in the energy area	1) Functional separation of the Electric Power Industry of Montenegro has been completed, and preparations for the legal separation are under way. 2) The Rulebook on Electricity Tariffs was adopted in July 2005. Preparation of new tariffs and prices, in accordance with the Rulebook, is in progress. 3) The Strategy for Privatisation of the Electric Power Industry of Montenegro is in the drafting process. 4) Privatisation of the Thermo Electric Power Plant Pljevlja and selling of a minority block of shares in the Coal Mine Pljevlja are under way. Procedure for selling five smaller hydro-electric power plants under the ownership of the Electric Power Industry of Montenegro has been initiated. 5) The Strategy on Development of Small Hydro-electric Power Plants was adopted in April 2006, as well as the Action Plan for its	B. Budget 1) Regular activity 2) Regular activity 3) Regular activity 4) Regular activity 5) Regular activity	1) IV Q 2007 2) II Q 2007 3) IV Q 2007 4) IV Q 2007

				implementation. In November 2006, Decree was adopted regulating the manner and conditions for giving concessions for research of water-flows and techno-economical usage of hydro-energetic potentials for electricity production in smaller hydro-electric power plants. Drafting of a Rulebook on technical conditions for connecting smaller plants to the electricity distribution system is in the final stage, as well as drafting of a Guidebook on the manner of calculating the purchase price of electricity from smaller hydro-electric power plants.	C. CARDS (IPA) and other external resources 1) CARDS 3) CARDS	5) IV Q 2007
2.6. Information society and media						
1	Strengthen the Agency for Telecommunications to foster competition in the market by applying the relevant legislation, in particular in relation to the introduction of the necessary competitive safeguards in the market	- Ministry of Transport, Maritime Affairs and Telecommunication - Agency for Telecommunications and Postal Activity	1) Adopt a new Law on Electronic Communications	1) Drafting of the Law on Electronic Communications is in progress.	B. Budget 1) 30.000 €	1) III Q 2007
2	Improve the administrative capacity of the Ministry of Economy in the area of electronic communications. Take further steps in tariff balancing, further address the terms and conditions of interconnection tariffs, and address the issue of license fees	-- Ministry of Transport, Maritime Affairs and Telecommunication - Agency for Telecommunications and Postal Activity t	1) In accordance with the proposed systematisation, the number of executives dealing with electronic communications will be increased and provided with the adequate training 2) Rebalance of tariffs 3) Compensations	1) Continuous training of three trainees employed in the Ministry is under way.	B. Budget 1) 10.000€	1) I Q 2007 Cont
3	Guarantee the operational independence of the Broadcasting Authority	- Ministry of Culture, Sport and Media - Broadcasting Agency	1) Organise a public competition for timely appointment of two members to the Broadcasting Agency Council (proposed by the Government of the Republic of Montenegro and NGO sector, in accordance with the Law on Broadcasting) 2) Provide conditions for institutional building of the independent regulatory			1) I Q 2007

			<p>agency, on clear political and financial basis. Development and improvement of the broadcasting/ audio-visual sector should be set up as a priority</p> <p>3) Provide sustainable and stable sources of financing for the Broadcasting Agency, with the view of strengthening and developing its technical and human resources, which will result in timely and professional fulfilment of its regulatory function as well as in implementation of international standards.</p> <p>Continuously improve structure of the Agency financing resources, in order to:</p> <ul style="list-style-type: none"> - Increase the percentage of revenues collected through license fees, - Keep the existing level of collection of broadcasting subscription, - Provide access to the external funds for ad hoc financing as well as for strategic activities. 			<p>2) I Q 2007</p> <p>3) IV Q 2007</p>
4	<p>Ensure a smooth transformation of Montenegrin Radio and Television into a public service provider, and ensure means for its efficient functioning.</p>	<ul style="list-style-type: none"> - Ministry of Culture, Sport and Media - Parliament of the Republic of Montenegro - Radio Television of Montenegro 	<p>1) Technological modernization (digitalization)</p> <p>2) Introduction of new programme formats</p> <p>3) Carry out a public competition for timely nomination, in line with the Law on Public Broadcasting Services "Radio Montenegro" and "Television Montenegro"</p> <p>4) Develop human resources, skills and knowledge of journalists as well as other employees</p> <p>5) Assure stable sources of financing, without hampering the system's stability</p> <p>6) Define the subscription amount and manner of its collection</p>	<p>2) A three-year plan on training of journalists and other employees has been prepared.</p>	<p>A. Total</p> <p>4) 800.000 euros</p>	<p>1) 2007/2008</p> <p>2) 2007/2008</p> <p>3) I Q 2007</p> <p>4) 2007-2008</p> <p>5) 2007</p> <p>6) 2007</p>
2.7. Financial control						
1	<p>Upgrade the Public Internal Financial Control strategy with references to short- and medium-term objectives and with corresponding IT system support; enhance internal</p>	<p>Ministry of Finance</p>	<p>Elaborate and adopt the Strategy on Internal Financial Control of Public Sector</p>			<p>IV Q 2007.</p>

	audit capacity					
2	Further strengthen the State Audit office and provide for the appropriate constitutional guarantees	<ul style="list-style-type: none"> - Ministry of Finance - Parliament of the Republic of Montenegro - Supreme State Audit Institution 	<ul style="list-style-type: none"> - <u>Financial Independence</u> Define procedures for adoption of a plan of expenditures for the next year, bearing into mind that the Parliament, i.e. its Parent Committee for Budget and Finances should support the plan prepared by the State Audit Institution. That proposed plan of expenditures is integrated into the general state budget, adopted by the Parliament. - <u>Capacity Development</u> Enable recruitment of a required number of auditors and provide training for them - <u>Functional Independence</u> Develop professional education, independence, autonomy and objectivity in the State Audit Institution work, especially when conducting control in accordance with the Law 	Place and role of State Audit Institution will be defined by the new Constitution.	<p>B. Budget Regular activities</p> <p>C. CARDS (IPA) and other external resources Donors</p>	2007/08
2.8. Statistics						
1	Collect and transmit statistical information in compliance with statistical requirements related to the economic, trade, monetary and financial areas, consistent with current EU practices	<ul style="list-style-type: none"> - MONSTAT - Ministry of Finance 	<ol style="list-style-type: none"> 1) Continue the work on drafting the new organisation and systematisation act of MONSTAT, in accordance with the development Master plan and duties that MONSTAT will have in the process of integration into the European Statistical System, as well as in accordance with obligations of the Republic of Montenegro as an independent state; 2) Prepare for the organisation and taking the agricultural register; If the resources are provided (by donations and from the budget), trial census could be carried out in 2007 and the real census in 2008; 3) Census should serve to introduce a statistical register of farms, and agricultural households; 4) Implement the HS Nomenclature 2007. 5) Publish GDP results for 2005 and 2006 6) Ensure regular publication of GDP in line with the EU practice, that is 11 months after the end of the year. 7) Establish Statistics Business Register (SBR) under MONSTAT, which will meet 	<ol style="list-style-type: none"> 1) The Programme on survey of the statistical system in Montenegro for 2007 should be adopted by the Government of the Republic of Montenegro. 2)- 4) Ongoing 5) Calculation for GDP for 2004 was published in September 2006. Calculation for GDP for 2005 was published in April 2007. - SBR was presented at the end of April 2007 - Household budget surveys (HBS) are continued to be carried out, in accordance with the European standards. Labour force survey is continued to be carried out, in accordance with the European standards. 	<p>B. Budget Regular activities</p> <p>C. CARDS (IPA) and other external resources Donors</p>	<ol style="list-style-type: none"> 1) Cont 2) Cont. 4) II Q 2007 5) II Q 2007 7) II Q 2007

			national requests and the requests of EU Statistics Business Register 8) From the next year onwards, ARS will be preformed twice per year			
2	Revise and adopt the master plan on statistics with a view to enhancing the quality and broadening the scope of statistics Reinforce the collection and processing of agriculture statistics in line with EU standards and methodology; implement HS nomenclature 2007	- MONSTAT - Ministry of Finance	1) Continue the work on drafting the new organisation and systematisation act of MONSTAT, in accordance with the development Master plan and duties that MONSTAT will have in the process of integration into the European Statistical System, as well as in accordance with obligations of the Republic of Montenegro as an independent state; 2) Prepare for organisation and conduction of a census of agriculture; If the resources are provided (by donations and from the budget), trial census could be carried out in 2007 and the real census in 2008; 3) Census should serve to introduce a statistical register of farms, and agricultural households; 4) Implement the HS Nomenclature 2007. 5) Publish GDP results for 2005 and 2006 6) Ensure regular publication of GDP in line with the EU practice, that is 11 months after the end of the year. 7) Establish Statistics Business Register (SBR) under MONSTAT, which will meet national requests and the requests of EU Statistics Business Register 8) From the next year onwards, ARS will be preformed twice per year	1) The Programme on survey of the statistical system in Montenegro for 2007 should be adopted by the Government of the Republic of Montenegro. 2)- 4) Ongoing 5) Calculation for GDP for 2004 was published in September 2006. Calculation for GDP for 2005 was published in April 2007. - SBR was presented at the end of April 2007 - Household budget surveys (HBS) are continued to be carried out, in accordance with the European standards. Labour force survey is continued to be carried out, in accordance with the European standards.	B. Budget Regular activities C. CARDS (IPA) and other external resources Donors	1) Cont 2) cont 4) II Q 2007 5) II Q 2007 7) II Q 2007
b) Medium term priorities (3 – 4 years)						
2.1 Industry and SMEs						
1	Ensure the European Charter for Small Enterprises is fully implemented	Agency for Development of SMEs	1) Monitor enforcement of all ten chapters of the European Charter for Small Enterprises, as well as implementation of priorities planned for the next year 2) Attend meetings of national coordinators of the European Charter for Small Enterprises and the annual conference of the EU Charter for Small Enterprises	1) The European Charter for Small Enterprises is continuously implemented. 2) Ongoing 3) Questionnaires prepared by OSCE Investment Compact, EC (DG Enterprise and Industry), EBRD and European Training Foundation are filled annually, while the situation in certain areas of the Charter is explained during bilateral meetings with the European	B. Budget Regular activities	cont

			3) Carry out activities concerning the filling in of the questionnaire, and organisation of bilateral meetings between the EC and Montenegro	Commission representatives. Also, priority goals for the next year are defined.		
2	Start introducing regulatory impact assessments Further improve access to finance and develop business support structures (clusters, incubators, business and technology parks)	- Ministry for Economic Development - Agency for Development of SMEs - Union of Employers	1) Project "Entrepreneurship Stimulation" implemented by the Development Fund, the Employment Agency and the Agency for Development of SMEs, in cooperation with commercial banks 2) Opening of the first business incubator in Montenegro 3) Realization of the project "Technological Business Incubator" 4) Form a cluster	1) During 2006, 2.174 credits have been assigned to SMEs, to the amount of € 26.337.187 (all three institutions) 2) The first business incubator in opening phase. It is realized by the Municipality of Podgorica, Agency for Development of SMEs, and the University of Montenegro. 3) The project "Technological Business Incubator" has been drafted and candidate for IPA funds. 4) Analysis of present conditions for forming cluster in meat industry is being prepared.	A. Total 1) For 2007, the project budget amounts 2 mil € 2) 61,000€ 3) 1.5 million € 4) 35,000€ B. Budget 1) 2 mil. € 2) 61,000€ C. CARDS (IPA) and other external resources 3) Candidate for IPA funds	1. IV Q 2007 2. IV Q 2007 3. 2008 4. IV Q 5. 2007
2.2. Agriculture and fisheries						
1	Further administrative capacities for policy formulation and implementation in the agricultural and rural development sector. Design and start implementing a rural development policy	Ministry of Agriculture, Forestry and Water Management	1) Establish the National Agency for Payment 2) Develop the Integrated Administration and Control System (IACS) 3) producers registers completed - system of gathering and distribution of market information is completed, as well as system of Farm Accountancy Data Network (FADN))		B. Budget Regular activity	2009
2	Strengthen institutional capacity for food safety	Ministry of Agriculture, Forestry and Water Management	Administrative structures have been prepared for: - Adequate control system in the place of origin - Non-discriminatory control during the transport, at exterior borders and in final destinations, and a satisfactory laboratory control system		B. Budget Regular activity	2009
		Ministry of	Programme on comprehensive control of		B. Budget	2009

3	Prepare a programme for upgrading food processing establishments to meet EU requirements	Agriculture, Forestry and Water Management	objects for food production has been defined, in order to meet conditions from EU legislation, thus protecting animal health, public health, as well as plant health and quality.		Regular activity	
4	Start action with a view to identification of sheep and goats and registration of their movements	Ministry of Agriculture, Forestry and Water Management	On the basis of experiences in realization of the Program of identification and registration of bovines, initiate preparations for realization of the Project of identification of sheep and goats and registration of their movements		B. Budget Regular activity C. CARDS (IPA) and other external resources IPA 2007	2009
5	Start action to ensure efficient control of domestic plant production, in particular for products subject to specific EU requirements	Ministry of Agriculture, Forestry and Water Management	- Inspectors trained, and system developed for control of seeds and seedling material, performed in accredited phyto-sanitary laboratories (testing of health and testing of quality – purity and germination degree)		B. Budget Regular activity	2009
6	Take measures to ensure that the fisheries policy moves closer to EU standards, in particular in the areas of resource management, inspection and control and in market and structural policies	Ministry of Agriculture, Forestry and Water Management	1) Set regular monitoring of fish resources 2) Create high-quality statistical database (collection of data on fishing activities, catch of fish, and economic data on vessels) 3) Set a system for controlling residues in the water and in fish meat 4) Restructure the fishery sector (fleet size adjusted to fishery potentials and adopted standards) 5) Improve control over fishing and fish market, in compliance with EU standards 6) Project “Strengthening of Fishery Sector in Montenegro”, project of technical support to fishery sector by the EU through EAR		B. Budget Regular activities	2009.
7	Continue ensuring protection of the geographical indications and designations of origin registered in the Community	Ministry of Agriculture, Forestry and Water Management	1) Draft the Programme for agricultural products and foodstuff, for the purpose of supporting agricultural producers to enter the procedure for protection of geographical indications of origin 2) Promote products with geographical indications of origin		B. Budget Regular activities	2009.

	under Council Regulation (EC) No 510/2006 and its subsequent amendments.					
8	Update the list of protected geographical indications and designations of origin in line with developments of the EU <i>acquis</i> in this area	Ministry of Agriculture, Forestry and Water Management	-Draft the national list of products with protected geographical indication of origin		B. Budget Regular activities	2009.
2.3. Environment						
1	Continue the approximation of Montenegrin legislation to EU legislation and standards, notably legislation on air pollution, water and chemicals	- Ministry of Tourism and Environmental Protection	1) Implement the Strategy for Approximation of Environmental Legislation 2) Draft and adopt sub-legal acts deriving from adopted laws 3) Draft and adopt laws on ratification of environmental conventions 4) Twinning for support to drafting laws in the area of public utility services 5) Establish a network of protected areas in compliance with the EU legislation		A.Total 4) 1 mil € C.CARDS (IPA) and other external resources 1) Expert support from the Ministry for the Environment, Land and Sea of the Republic of Italy 4) Candidated for IPA	1)Permanent task 2- 3) 2007/09 4) 2008 5) 2009 and cont.
2	Begin implementing the Land Use Plan and the overall environment protection strategy	- Ministry of Tourism and Environmental Protection	1) Draft a Land Protection Strategy 2) Implement NEAP 3) Implement the Strategy on Capacity Building for Strategic Assessment	- The pilot strategic evaluation of the Spatial Plan of Montenegro is completed	A.Total 1) € 570 000 C.CARDS (IPA) and other external resources Donors	1) 2008 2) 2008 – and cont. 3) 2007 - 2010
3	Begin implementing the Sustainable	- Ministry of Tourism and	1) Implement the Sustainable Development Strategy		C.CARDS (IPA) and other external	1) 2007 – Cont 2) 2007 –

	Development Strategy and other sectoral strategies (integrated coastal zone management, biodiversity, climate change)).	Environmental Protection	<p>2) Implement the Strategy on Integrated Coastal Area Management</p> <p>3) Implement the Biodiversity Preservation Strategy</p> <p>4) Implement the First National Communication on Climate Changes</p> <p>5) Implement the Land Protection Strategy</p>		<p>resources</p> <p>1) € 800.000 Ministry for the Environment, Land and Sea of the Republic of Italy</p>	<p>Cont</p> <p>3) 2008 – Cont</p> <p>4) 2008 – Cont</p> <p>5) 2009 - Cont</p>
4	Ensure a viable financial framework for implementing a mid- to long-term environmental protection policy	Ministry of Tourism and Environmental Protection	<p>Funds necessary for implementation of medium-term and long-term environmental protection policy should be planned from the following sources:</p> <p>1) Budget of the Republic of Montenegro</p> <p>2) Budgets of local self-governments</p> <p>3) Eco-compensations and taxes</p> <p>4) Financial support of international organisation and financial institutions</p> <p>5) Draft a Strategy on evaluation of costs caused by implementation of harmonised environmental legislation.</p>			<p>1-4)and Cont</p> <p>5) I Q 2008 - cont</p>
5	Ratify and start implementing the Kyoto protocol	<p>- Ministry of Tourism and Environmental Protection</p> <p>- Ministry of Foreign Affairs</p> <p>- Ministry for Economic Development</p>	<p>2) Establish a designated national body (DNA) for CDM projects approval</p> <p>2) The Ministry of Foreign Affairs will notify UN after ratification by the Montenegrin Parliament</p>	<p>- Law on ratification of Kyoto Protocol – march 2007</p> <p>- In compliance with the Kyoto Protocol, until the Designated National Body is founded, a working group for approval of potential CDM projects has been established within the Energy Efficiency Department of the Ministry for Economic Development, composed of representatives of the Ministry of Tourism and Environmental Protection and the Ministry for Economic Development.</p> <p>- An inventory of gases with “greenhouse effect” has been prepared for the years 1990, 1998, 2000 and 2003.</p> <p>- Assessment of potential sources of renewable energy (wind, sun, biomass) has been done.</p> <p>3) The Ministry of Foreign Affairs has given positive opinion on ratification of the Kyoto Protocol</p>	<p>B.Budget Continuous resources</p> <p>C.CARDS (IPA) and other external resources € 200.000 Ministry for the Environment, Land and Sea of the Republic of Italy</p>	<p>1 IV Q 2007</p> <p>2) I IQ 2007</p>
6	Continue strengthening the administrative capacity of ministries and bodies in charge	Ministry of Tourism and Environmental Protection	Strengthen administrative capacities of the Ministry of Tourism and Environmental Protection and develop capacities of the Environmental Protection Agency and Project		A.Total 1 mil € CARDS 2006	1) march 2007- june 2008

	of environmental planning, permitting, inspecting, enforcement and monitoring, as well as project management		Implementation Unit for communal infrastructural projects.			
2.4. Transport policy						
1	Strengthen capacity building, including project preparation for large investments	- Ministry of Transport, Maritime Affairs and Telecommunication - Directorate for Transport	1) Strengthen functioning of Project Implementation Unit (PIU) within the Directorate for Transport, with the view of efficient coordination of investments and realisation of projects	1) In progress	C.CARDS (IPA) and other external resources EAR consulting services	2007-Cont
2	Continue to earmark sufficient resources for the maintenance of transport infrastructures and institutions	Ministry of Transport, Maritime Affairs and Telecommunication	1) Allocate necessary funds in accordance with mid-term plans for maintenance, reconstruction and modernisation, adopted by the Government 2) Implement the Transport Development Strategy, which precisely defines mid-term plans for transport infrastructure maintenance 3) Elaborate Action plan for transport	1) Annual plans are derived from mid-term plans for maintenance, reconstruction and modernisation. 2) The Government of Montenegro has drafted the Strategy and its finalisation is in the final stage. It will precisely define mid-term plans for investment in transport infrastructure.	B.Budget 2) € 100.000	1) 2007-2009 2) 2007-2009 3)2007-2008
3	Implement international commitments under International Maritime Organisation Conventions and improve maritime safety conditions of the fleet in the light of the Paris Memorandum of Understanding	Ministry of Transport, Maritime Affairs and Telecommunication	1) Start activities on ratification and implementation of commitments defined by IMO Conventions, in terms of creating new legal framework 2) Submit the official request for accession to the Paris MOU on Port State Control as a cooperative member - Within the three-year period, fulfil criteria necessary for Montenegro's membership in the Paris MOU on Port State Control	1) Montenegro became member of IMO in October 2006. -Harmonise draft laws on sea, hydrographic activities and navigation security with opinions given by competent authorities - Draft Law on Yachts has been submitted to authorities for consideration. - Draft Law on Ports has been submitted to the governmental commission for consideration. - Law on Protection from Sea Pollution Caused by Vessels and Law on Maritime Navigation have been drafted.	C.CARDS (IPA) and external resources 1) € 40.000 (IPA fund) 2) € 90.000 (IPA fund)	1) 2007-2009 2) 2007/2009

2.5. Energy						
1	Adopt and implement a long term strategy for an environmentally sustainable energy policy	Ministry for Economic Development	1) Adopt the "Energy Development Strategy of the Republic of Montenegro by 2025" 2) Elaborate an Action Plan for implementation of the Strategy	1) Elaboration of the "Energy Development Strategy of the Republic of Montenegro by 2025", in compliance with environmentally sustainable energy policy, is in the final stage.	A.Total 1) 740.000 B.Budget 1) € 140.000 C.CARDS (IPA) and other external resources 2)) € 600.000 Government of Slovenia, through UNIDO organisation	1) II Q 2007 2) 2007
2	Continue to implement regional and international commitments in this area in view of establishing a competitive regional energy market	- Ministry for Economic Development - Energy Regulatory Agency	1) Participation in the work of the Energy Community of the South East Europe 2) Elaboration of development plans, compliant with the List of generally recognised standards of the European Community 3) Ensuring that all buyers, except households, are qualified	1) Montenegro actively participates in activities of the Energy Community. In November 2006, the Action plan for electricity was adopted	B.Budget Regular activities	1-3) Cont.
3	Become party to international nuclear safety conventions to which EURATOM is already a Contracting Party.	- Ministry of Foreign Affairs - Ministry of Tourism and Environmental Protection	Initiate the procedure for taking over, on the basis of concession, international conventions in the area of nuclear safety in which EURATOM is a contractual party	Montenegro became member of the International Atomic Energy Agency (IAEA) on 30 October 2006.)	B.Budget Continuous resources	2007
2.6. Information society and media						
1	Finalise transposition into national legislation of the EU 2002 framework for electronic communications	- Ministry of Transport, Maritime Affairs and Telecommunication - Ministry of Culture, Sport and Media - Agency for	1) Provide that strategic and legal acts, adopted in order to transpose EU legal framework for telecommunications from 2002, recognise level of development and results in broadcasting sector and its regulatory framework 2) Adopt the Strategy on Digitalisation 3) Carry out a comprehensive analysis of media regulations (related to broadcasting and audio-visual sector), with the view of its harmonisation with international standards and further stimulation of development in the	Gradual harmonization of legislation in line with the commitments of transitional deadlines given in SAA.	A.Total 2) € 50.000 4) € 10.000.000 B.Budget 1) Regular activities 2) Regular activities 3) Regular activities C.CARDS (IPA) and	1)Cont 2) III Q 2007 3) II Q 2008 4) I Q 2008

		Telecommunications -Broadcasting Agency	electronic communication sector 4) Provide timely and coordinated activities and resources necessary for switch from analog to digital system of broadcasting signals transmission.		other external resources 4)€10,000,000	
2	Establish a competitive electronic communications market through progressive implementation of legislation, and by applying competitive safeguards and addressing any existing market entry barriers.	- Ministry of Culture, Sport and Media - Ministry for Economic Development -Agency for Telecommunications -Broadcasting Agency -Ministry of Transport, Maritime Affairs and Telecommunications	Additional training of the Agency's personnel in making high-quality decisions in the process of regulating the broadcasting market: 1) Further implement: - Law on Broadcasting - Agency's sub-legal acts - Broadcasting Development Strategy 2004-2007 - Broadcasting Frequency Distribution Plan of the Republic of Montenegro 2) Implement the Electronic Communication Strategy in compliance with European standards 3) Strengthen the Agency, in terms of personnel and technical equipment 4) Further develop programme standards and technical standards for the work of electronic media 5) Further develop mechanisms for collection of broadcasting subscription, as well as for financing of public broadcasting 6) Construct a main and a regional centre for control and measurement, as well as a remotely controlled station for control and measurement, thus completing the first stage in the implementation of the planned system			1) 2007 2) 2-6 cont.
3	Maintain the independence of the regulatory authorities and ensure there are sufficient resources and expertise to execute their tasks	- Ministry of Culture, Sport and Media - Agency for Telecommunications	1) Provide independence of the Agency for Telecommunications through adequate legal regulation	1) Independence of the Agency for Telecommunications is provided by provisions of the Law on Telecommunications, regulating: - Appointment and dismissal of the Agency's director and deputy director; - Stable manners of financing the Agency, which does not have budgetary character; - Adoption of the Agency for Telecommunications' decisions that are final and can be re-examined only in a specified procedure at competent courts; - Implementation of the Development Strategy 2004-2007; - Implementation of the Law on Broadcasting.	B.Budget Regular activities	Cont.

4	Fully align legislation to the audiovisual <i>acquis</i>	<ul style="list-style-type: none"> - Ministry of Culture, Sport and Media - Agency for Telecommunications - Broadcasting Agency 	<p>1) Adopt sub-legal acts for implementation of the Law of Optical Discs, also necessary for membership in relevant international organisations (IPFI and other)</p> <p>2) Provide that strategic and legal acts, adopted in order to transpose EU legal framework for telecommunications from 2002, recognise level of development and results in broadcasting sector and its regulatory framework</p> <p>3) Accede to the Council of Europe Convention on crossborder television and harmonise domestic legislation with the EC Directive on television with no borders.</p>	<p>1) At the session held on 26 December 2006, the Parliament of Montenegro adopted the Law on Optical Discs.</p> <p>3) In the process of drafting of laws on media (Law on Media, Law on Broadcasting, and Law on Public Broadcasting Services of Radio of Montenegro and Television of Montenegro) the norms and principles from recommendations, EU directives and conventions of Council of Europe are accepted and already incorporated within the Montenegrin media legislation.</p>	B.Budget Regular activities	Cont.
2.7.Financial control						
1	Develop and implement the principles of decentralised managerial accountability and functionally independent internal audit in accordance with the internationally accepted standards and EU best practice	Ministry of Finance	Implement the Strategy for Public Internal Financial Control		B.Budget Regular activities	2008/09
2	Strengthen the operational capacity, and the functional and financial independence of the State Audit Office.	State Audit Institution	<ul style="list-style-type: none"> - <u>Financial Independence</u> Define procedures for adoption of a plan of expenditures for the next year, bearing into mind that the Parliament, i.e. its Parent Committee for Budget and Finances should support the plan prepared by the State Audit Institution. That proposed plan of expenditures is integrated into the general state budget, adopted by the Parliament. - <u>Capacity Development</u> Enable recruitment of a required number of auditors and provide training for them - <u>Functional Independence</u> Develop professional education, independence, autonomy and 		B.Budget Regular activities C.CARDS (IPA) and other external resources GTZ and other donors	Cont

			objectivity in the State Audit Institution work, especially when conducting control in accordance with the Law			
3	Develop procedures and administrative capacities to ensure effective protection of the EU financial interests	Ministry of Finance	Develop principles, procedures and adequate administrative capacities for introduction of a decentralised implementation system (DIS) for managing EU financial support	Training of personnel through seminars on programming	C.CARDS (IPA) and other external resources CARDS 2006 IPA	Preparatory activities initiated, planned to be completed by 2010
2.8. Statistics						
1	Continue developing reliable economic statistics. Build up institutional capacity to produce and publish basic statistical data harmonised with European standards in the area of business statistics, labour market statistics and national accounts.	-MONSTAT	1) Provide regular publishing of GDP in compliance with EU practice, i.e. 11 months after the end of the year. 2) Within the project 'Reform of Labour Market and Development of Labour Force' (CARDS 2006) of which MONSTAT is one of the beneficiaries, improve the statistics of labour and employment market, including the analysis and reporting.		B.Budget Regular activities C.CARDS (IPA) and other external resources CARDS 06 IPA 2007	Cont
2	Fully include local government in general government accounts	-Ministry of finance -Local selfgovernments	Include municipalities, local public companies and agencies in common public expenditures	Local self-government budgets included in the system of public expenditures		2010.

3. JUSTICE, FREEDOM AND SECURITY

No	Priority	Responsible Authority/ Institution	Necessary Activity	State of Implementation	Financial aspect	Deadline
					A.Total B. Budget C. CARDS (IPA) and other external resources	
a) Short term priorities						
3.1. Visa, border control, asylum and migration						
1	Develop institutional capacity in relation to visa policy and align visa policies with those of the EU.	-Ministry of Foreign affairs - Ministry of Interior Affairs and Public Administration	1) Negotiations regarding the agreement on visas facilitations between the Republic of Montenegro and the EU are in process 2) Adopt the Law on Foreigners 3) Adopt the National Strategy for Managing Visas and Migrations 4) Adopt sub legal acts for implementation of the Law on Foreigners 5) Continue the harmonization of visas politics for citizens of certain countries that comply with EU standards 6) Intensifying the activities regarding the EC initiatives on visa facilitation regime 7) Amend the rules on duration of temporary foreigners stay 8) Clearly distinguish the visa regime from the stay and work permits 9) Improve the work of diplomatic and consular posts 10) Reduce the issuing of visas at borders to the minimum, with exceptions ¹⁰ 11) Create the single register of issued visas	1) Visa abolition agreement, for diplomatic and official passports, has been concluded with Benelux Countries. The Agreement on reciprocal citizen travel regime has been concluded with Bulgaria 2) Draft Law on Foreigners has been prepared and it is now in the Parliamentary procedure 3) The Resolution on temporary visa regime has been adopted 4) The revision of the visa regime has been carried out, as well as of the technical conditions with the view of meeting the EU standards 5) The Agreements on return and acceptance of persons who do not fulfil the legal requirements for residence (readmission) have been ratified with 17 countries from the EU and the region 6) The negotiations regarding the agreement on visa facilitations and readmission, between the Republic of Montenegro and the EC, have started 7) The Act on organisation and systematisation of the Ministry of Interior Affairs and Public Administration which includes the organisational unit for migrations, visas and readmission, has been adopted 8) The procedure for tendering the supply of the identification documents preparation system is in process	B.Budget Regular funds	1)2007 2) II Q 2007 3) IV Q 2007. 4) II Q 2007. 5) during 2007 6)2007/8 7)2007/8 8)2007/8 9)2007/8 10)2007/8 11)2007/8 12)2007/8

¹⁰ Republic of Montenegro has opened its diplomatic and consular posts in Rome, Paris, Vienna, Ljubljana, Zagreb, Sarajevo, Belgrade and Skoplje, and until the end of April of this year it is planned to have posts established in Moscow and New York. These are now the destinations from which it is possible to come directly to Montenegro. It practically means that foreign citizens who need visa to enter Montenegro can get it in these posts. The real solution would be if most of the foreign citizens who needed visa to enter Montenegro, could get it in their own countries. This could be accomplished if one of the neighbour countries or countries from region, who have a much bigger number of diplomatic posts than Montenegro, issued visas for entering Montenegro. Republic of Serbia has unilaterally quit issuing visas for entering Montenegro, and therefore, Montenegro will, within a short period of time, make agreements with one or several countries who will issue visas for entering Montenegro, according to the regulations and practice of EU. Visas would be issued according to the Schengen standards, and expenses of obtaining visas would belong to the country that issues them.

			<p>12) Adopt the Law on Residence Registers</p> <p>13) Establish the independent organisational unit for migrations and visas</p> <p>14) Amend the procedures for coordination of border police work, the work of consular and diplomatic posts and procedures regarding the access to the data base</p> <p>15) Organise training for officers regarding the work on visa files. Sign the Agreement on cooperation with the countries from the region</p> <p>16) Realize the project regarding Identification documents issuing system</p>			<p>13)2007/8</p> <p>14)2007/8</p> <p>15)2007/8</p> <p>16)2007/8</p>
2	Strengthen integrated border management and ensure consistent implementation by all responsible bodies, including civilian control	<p>-Police Directorate</p> <p>- Tax Administration</p> <p>-Ministry of Agriculture, Forestry and Water Management</p>	<p>1) Implementation of the Strategy and the Action Plan for Integrated border Management</p> <p>- The Action Plan contains eight strategic results in the field of legal regulations, managing and organisation, procedures, human resources and training, infrastructure, communication and IT system, technical resources and budgeting. <u>47 strategic results are defined in order to achieve the strategic objectives</u></p>	<p>1)</p> <p>a) The Strategy for Integrated Border Management has been adopted,</p> <p>b) The Action Plan for Implementation of IBM Strategy has been adopted</p> <p>c) Integrated Border Management in the Republic of Montenegro will be implemented by the Commission. The resolution on forming of the Commission is adopted by the Government of Montenegro on 20.04.2006. The Commission consists of the representatives of ministries and other administrative organs which are directly involved in the border procedures (Ministry of Interior, Ministry of Agriculture, Forestry and Water Management, Police Directorate, Customs Administration and Veterinary Directorate) and indirectly involved: The Ministry of Foreign Affairs, SEI, Ministry of Defence, Ministry of Ministry of Maritime Affairs, Transportation and Telecommunication, Ministry of Environmental Protection and Physical Planning and Ministry of Justice.</p> <p>- On adoption of the Action Plan, the Government obligated the Ministry of Interior to submit the resolution on establishing the inter-ministerial commission within a month. The commission would be in charge of monitoring the realization of the Action Plan, preparing and delivering regular reports to the Government, providing guidelines to the border services regarding the Action Plan requirements and if necessary suggesting measures for implementation of the Action Plan. This activity is in process.</p>	<p>A.Total</p> <p>It is estimated that for the realization of the activities until 2012, including the funds for regular activities of border services, 140 mil € 165 000€ (one hundred forty millions and one hundred sixty-five thousand euros)</p> <p>B.Budget</p> <p>40 mil €</p> <p>C:CARDS(IPA) and other external resources</p> <p>around 100 165 000 € (IPA)</p>	2012.

3	Adopt the Asylum Law and carry out the construction of the planned reception centres for asylum seekers and refugees	-Ministry of Interior Affairs and Public Administration -Refugee Care Institute	1) Adopt sub-legal acts for implementation of the Law on Asylum 2) Establish and organize the Asylum Office. In that regard, provide the functional systematisation and filing of posts, in accordance with the general act on systematisation 3). Provide the professional qualification for employees in the Asylum Office (specialised trainings, seminars) 4) Adopt the plan of activities regarding the training of employees in the field of asylum policy 5) Establish and form the State Commission for Complaints Settlement 6) Construct the Asylum Reception Centre	1) The Law on Asylum has been adopted 2) Act on organisation and systematisation which provides for establishment of the Asylum Office has been adopted 3) The Regulation on contents and manner of managing the register in the asylum area has been drafted 4) The Draft Decree on the form and contents of templates and manner of documents issuance for the persons requiring asylum, has been prepared 5) The construction of the Centre for placement of persons seeking asylum has started 6) The Bureau for the Care of Refugees has been established	B.Budget Regular funds	1) I Q 2007. 2) II Q 2007. 3 during 2007. 4) II Q 2007. 5) II Q 2007. 6) during 2007.
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3.2. Money laundering

1	Ensure efficient implementation and coordination of the anti-money-laundering legislation and strengthen the financial intelligence unit.	- Ministry of Finance - Administration for the Prevention of Money Laundering	1) - Administration for the Prevention of Money Laundering prepares the Draft Law on Prevention of Money Laundering in order to comply with the new EU Directive III on prevention of Money laundering. The working group is established and it intensively works on the draft preparation. Apart from the representatives of the Police Directorate, the group is consisted of the representatives of the Ministry of Finance, Ministry of Justice and the Secretariat for Legislation. In addition, we turned to the Council Of Europe for provision of expert help regarding the draft of these amendments. We expect that the assistance will imply an expert who was involved in the drafting of EU III Directive. In order to increase the efficiency of the existing system, we planned the further education of authorized persons obligors, as well as permanent updating the list of suspicious transactions indicators We realize the introduction of all innovations of international combating money laundering and financing terrorism system through our full	1) With the assistance of expert of the Council of Europe, in January 2007 the working group adopted the basic principles for Draft law on Prevention of Money Laundering and financing terrorism	B.Budget 1) Regular funds C.CARDS(IPA) and other external resources 1) IPA 2007 and Financing of foreign expert (Council of Europe)	1) End of 2007.
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			<p>participation in working groups, work of Egmont group as well as by attending the international seminars and conferences with the view of their timely implementation in our system</p> <p>The regional cooperation is given the special attention. Regarding that issue, we will continue the cooperation with the colleagues from the region.</p>			
3.3. Drugs						
1	<p>Further develop international cooperation capacity of the Centre for Fighting Drugs and Smuggling and improve operational analysis capabilities, including the establishment of relevant databases.</p>	<p>Office for Prevention of Drug Addiction</p> <ul style="list-style-type: none"> - Ministry of interior Affairs and Public Administration -Police Directorate -Ministry of Health, Labour and Social Welfare 	<p>Intensify the cooperation between the Office for Prevention of Drug Addiction and Ministry of Health, as well as other state authorities regarding the technical equipment and cadre qualification of the future public institution for rehabilitation and resocialisation of PAS users</p> <p>Establishing and development of computer network through the Secretariat for European Integration with the view of exchange of experiences regarding building the human resources, working space, material and technical equipment capacities</p> <p>Enforcement of trainings and education of police officers dealing with the fight against drugs</p> <p>2) Establishing the computer network for the exchange of intelligence data-central and regional level</p> <p>Supply of special analytical software</p>	<p>2) Purchased: Licence 2 Base Designer Licence 2 Base User</p>	<p>B.Budget Regular activities 2) Regular funds</p> <p>C.CARDS (IPA) and other external resources OEBS</p>	<p>Cont</p> <p>2)2007/2008.</p>
2	<p>Develop a national strategy for combating drug abuse and trafficking, in line with the EU Drugs Strategy 2005-2012 and the EU Action Plan on Drugs 2005-2008, and</p>	<p>Office for Prevention of Drug Addiction</p> <ul style="list-style-type: none"> - Ministry of interior Affairs and Public Administration - Police Directorate -Ministry of Health, Labour and Social Welfare 	<p>1) Initiating the establishment of Office for Prevention of the Drug Addiction in other municipalities, as well as connecting them in a unique system</p> <p>2) Adopt the National Strategy for preventing drugs addiction and combating drugs abuse as well as the National Plan for its implementation</p>	<p>1) Ongoing</p> <p>2) Working version of the National strategy for prevention of drug addiction combating the abuse of drugs has been prepared</p>	<p>B.Budget 1) Regular funds 2) Regular funds</p> <p>C.CARDS(IPA) and other external resources 1) Donors 2) Donors</p>	<p>1) 2007/2008</p> <p>2) I Q 2007</p>

	develop a public awareness campaign on drugs.	- Ministry of Education and Science				
3	Establish standards relating to preventing the diversion of chemical precursors and other essential substances towards the production of illicit drugs.	- Ministry of Health, Labour and Social Welfare Police Directorate	1) Adopt the Law on Precursors	2) Ongoing	B.Budget Regular funds	First six months of 2007.
4	Develop the capacity of relevant law enforcement authorities to combat drug abuse and trafficking	-Police Directorate -Office for Prevention of Drug Addiction Ministry of Health, Labour and Social Welfare Ministry of Education and Science	1) Build the capacities of the Group for fighting drugs and smuggling, a Department within the Crime-Investigation Police Sector	<u>Centre for fighting drugs and smuggling, now the Group for fighting drugs and smuggling</u> was established based on the Rulebook for internal organisation and systematisation of the Ministry of Interior from 2002. It is an organisational unit within the Crime- Investigation Police Sector and at this point it employees four officers This organisational unit deals with organized criminal offences related to drugs, international cooperation on cutting the chain of drug smuggling and other significant issues related to the abuse of narcotics at the international level, significant criminal-investigation processing initiated by the district units for combating drugs, analytical following and preparing the periodical information and reports, participation in the training of the criminal-investigation police officers and other within the Police Directorate, Customs Administration. New act on internal organisation and systematisation of the Police Directorate increases the number of officers engaged in this field and consequently, also the scope of working activities especially with regard to prevention of drug addiction and investigation of organised criminal groups dealing with illegal activities	B.Budget Regular funds	Cont

3.4. Police						
1	Further strengthen the professional capacity of the police, by specialised training, development of intelligence and risk analysis tools.	- Police Directorate	<p>1) Necessary training for usage of the Police Directorate system:</p> <p>1) Training for collecting and processing the intelligence data</p> <p>2) Specialized training for combating terrorism</p> <p>3) Training for usage of contemporary forensic techniques and methods</p> <p>4) Specialized training for detection and prevention of narcotics abuse, human trafficking</p> <p>5. Training in the field of financial investigation, detecting the criminal offences of corruption, money laundering and deprivation of proceeds</p> <p>6. Training in the field of collection and analysing the data on organised crime, training for application of methods in the fight against organised crime</p> <p>7. Establishing the unit to deal with the corruption investigation</p> <p>8. Adoption of the model of Police guided by intelligence activities</p> <p>9. Establishing the criminal-intelligence units at central and regional level</p> <p>10. Training in the field of criminal-intelligence affairs</p> <p>11. Training for application of special software</p>	<p>1)</p> <p>- The Rulebook on Internal Organisation and Systematisation of the Police Directorate has been adopted</p> <p>- The system of preparation and technical equipment of the Monitoring Centre has been introduced in the Police Directorate, Crime-Investigation Police Sector-Department for Special Checks. The system is prepared for application of secret supervision measures in investigations of criminal acts with the elements of organised crime and corruption, in accordance with the Criminal Code of Montenegro</p> <p>- Conference on criminal investigation and intelligence activities-January 2007</p>	<p>B.Budget Regular funds</p> <p>C.CARDS (IPA) and other external resources Donors</p>	2007/2008
2	Ensure the proper functioning of the Police Academy.	-Police Academy Ministry of Finance	<p>1) Building human recourse capacities of the Police Academy (training of tutors and instructors. Introducing the specialized studies in the field of fighting trafficking drugs and precursors, terrorism and human trafficking</p> <p>2) Building facilities (Gym and shooting range) with the view of educating, training and qualifying public servants and employees in the Police Directorate, Ministry of Interior, Customs Authority and persons dealing with the protection of people and property, detective and other security activities</p> <p>Improving technical capacities of the Academy- equipping cabinets, classrooms and training grounds accompanied by teaching material and equipment.</p>	<p>1) The Government of the Republic of Montenegro adopted the Project Reform of Police Education in August 2005. It provides for the transformation of Interior Affairs High School to the Police Academy. This Project also predicts the police education for high school graduates in duration of 18 months and for candidates who completed the basic studies 10 months</p> <p>2) The Government of the Republic of Montenegro adopted, in April 2006, the Resolution on establishing the Police Academy as a public institution functioning as a legal person and which is competent for:</p> <p>- Education, professional training of public servants and employees in the Police Directorate and the Ministry of Interior and Public Administration;</p> <p>-Education, professional training of persons performing the work of customs control</p> <p>- Training of persons dealing with protection of people and property, detective work and other security activities</p> <p>- Research in the field of criminalistics and security</p> <p>-Research with regard to education work</p>	<p>A.Total 2)1800.000 €</p> <p>B.Budget 1)Regular funds 2)300.000 € 3)Regular funds</p> <p>C.CARDS (IPA) and other external resources 1)) Swedish Agency for International Cooperation</p>	<p>1)2007.</p> <p>2)2007. and 2008. Cont</p>

			<p>Preparing education programmes, based on European standards, for realization of the professional training of police officers dealing with fighting organized and cross border crime, corruption, financial and cyber crime, trade in arms etc</p> <p>3) Improving the already existing cooperation with police academies and other institutions dealing with the education of the security structures' employees, from the region and the EU. Associate the Academy into Association of European Police Schools (AEPS)</p>	<p>-Librarian and editing activities etc</p> <p>3) The Police Academy established the cooperation and realizes the joint education projects with the Police Academy from Sweden (Velho) and Swedish Police Committee, Police Academy from Turkey (TADOC-Academy), Police Academies from Croatia, Bosnia and Herzegovina, Republic Srpska, Serbia, FRY Macedonia and Slovenia.</p> <p>The Academy realizes certain forms of professional improvement in cooperation with the OSCE Mission to Montenegro, ICITAP, American Ministry of Defence and other</p>	<p>agency (SIDA) 40.000 €</p> <p>2)IPA 1.500.000 €</p> <p>3)) Swedish Agency for International Cooperation agency (SIDA) 30.000 €</p>	<p>3)2007 and 2008. d Cont</p>
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3.5. Fight against organised crime and terrorism

1	<p>Establish efficient institutional mechanisms for inter-agency cooperation in the area of the fight against organised crime and upgrade the capacity of the police department in the fight against organised crime.</p>	<p>Ministry of Interior Affairs and Public Administration</p> <p>Police Directorate</p> <p>-State Prosecutor</p> <p>Supreme Court</p> <p>-Ministry of justice</p>	<p>1) With the prosecutor's participation, establish the special department, within the Police Directorate, to deal with the fight against corruption</p> <p>2) Provide the adequate working space for the existing Department, within the Police Directorate</p> <p>3) Providing the continuous training of public servants regarding fight against corruption and organised crime</p> <p>4) Providing the technical and communication equipment for the Department</p>	<p>1) In accordance with the Law on Police, the Rulebook on systematisation and Organisation of posts has been adopted. It defines that the Criminal Investigation Police Sector is consisted of the following operational units: Department for fighting organised crime and corruption Department for special Checks, Witness Protection Team and other services contributing to the fight against organised crime</p> <p>2) Ongoing activities</p> <p>3) Ongoing</p> <p>4) The system for preparation and technical equipment of the Monitoring Centre has been introduced in the Police Directorate, Crime-Investigation Police Sector-Department for Special Checks. The system is prepared for application of secret supervision measures in investigations of criminal acts with the elements of organised crime and corruption, in accordance with the Criminal Code of Montenegro. The project of introducing the intelligence- analytical system has begun in cooperation with the Swedish Police</p>	<p>B.Budget Regular funds</p> <p>C:CARDS (IPA) and other external resources IPA 2007</p>	<p>The end of 2008.</p> <p>2007.</p> <p>2007/8</p> <p>2007.</p>
2	<p>Upgrade capacity to use special investigative means in line with appropriate guarantees and strengthen criminal intelligence.</p>	<p>Ministry of Interior Affairs and Public Administration</p> <p>Police Directorate</p> <p>-State Prosecutor</p>	<p>1) Adopt the new Code of Criminal Procedure in order to create necessary normative conditions for the efficient implementation of special investigation measures</p> <p>2) Building the capacities of forensic department for criminality technique in the fields of investigation and operational technique and district organisational units which deals with crime scene</p>	<p>1) Since the secret supervision measures can be applied for criminal acts with statutory offence for 10 years or if the criminal act is perform as organized one, the reduction to the statutory offence of five years has been initiated and the suggestion is now in the Parliamentary procedure</p> <p>2) In the course of 2005 and 2006, thanks to foreign donations, the process of modernizing this service has begun. The service has modest level of scientific and technical knowledge and old equipment. In cooperation with OSCE, the project for modernization of Department of Criminal Investigation technique with estimated costs about 1 380 000,00 €. Part of the project worth 320 000 €</p>	<p>B.Budget 1)Regular funds 2)3)4)5) Regular funds</p> <p>C:CARDS (IPA) and other external resources</p>	<p>1) III Q 2007</p>

			<p>investigation activities, registration technique, audio-video and photo technique</p> <p>3) Improving cooperation and exchange of intelligence information between the competent services (Agency for national Security, Agency for Prevention of Money laundering, Department for fighting organised crime)</p> <p>4) Control of suspicious financial transactions</p> <p>5) Building the capacities of Special Anti-Terrorist Unit and providing the specialized training for eliminating danger of improvised explosive devices and antidiversional protection</p>	<p>and financed by the Government of Norway has been realized by supplying the equipment for chemical cleansing, detecting traces of papillary line and audio and video technique. Second part of the project is taken over from the American Government and it is partly realized by purchasing four microscopes for various tests. Realization of the third part is taken over from the Government of Norway and it concerns the supply of digital processor for photographs developing and vehicle for criminal scene investigations</p> <p>Also, at the EAR's initiative, the activities regarding the construction of purpose facility for the needs of the forensic Department have been undertaken. Modernizing the Department also involves the introduction of new reports and the supply of the new equipment, especially with regard to DNA analyses. In cooperation with the Swedish Police Board, the realization of modernizing the crime scene investigation activities is in the pipeline.</p>	<p>3) OEBS 1 380 000,00 €</p> <p>4) Government of Norway 320 000 euros</p> <p>5)USA Government of Norway Government of Norway EAR Swedish police board</p>	
3	Adopt the legislation and develop the capacity to seize assets and proceeds of crime	<p>Ministry of Justice</p> <p>State Prosecutor</p>	<p>Adopt:</p> <p>-a) Lex specialis on depriving proceeds from criminal activities or amend the existing one</p> <p>-b) New Law on Criminal procedure which will:</p> <p>- Abolish function of Investigative Judge, so the State Prosecutor will be in charge of the whole investigation</p> <p>These matters will be defined in accordance with the UN Convention on confiscation, deprivation and detection of property obtained by criminal actions</p>	The Working Group for drafting the Law on Criminal Proceedings was formed at the end of the January 2007	<p>A.Total 50.000€</p> <p>B.Budget Regular funds</p> <p>C.CARDS (IPA) and other external resources Council of Europe OEBS</p>	<p>2008.</p> <p>III Q 2007</p>
4	Increase the efficiency of international cooperation and implementation of the relevant international conventions on terrorism and preventing and fighting organised crime	<p>- Ministry of Justice</p> <p>Police Directorate</p> <p>Ministry of Foreign Affairs</p> <p>Ministry of Interior Affairs and Public Administration</p>	<p>1) Establishing the regional and international cooperation regarding the fight against terrorism and organised crime</p> <p>2) Amendments to and adoption of the legal acts in accordance with the conventions</p>	<p>1) The international cooperation has been established through the international police organisations- Interpol – by forming NCB Podgorica. Several bilateral agreements on cooperation with the polices from the region have been concluded: Croatia, Bosnia and Herzegovina, Serbia Albania and the request for the admission of Montenegro to the SECI Centre has been submitted with the view of better cooperation and performing joint operations against organised crime</p> <p>2) In accordance with the Programme for fighting organised crime and with the Action Plan, Montenegro has performed the commitments from these strategic documents regarding: <u>Harmonisation of national legislation and adopted few legal regulations with the view of fighting the organised crime</u></p> <p>-Law on Criminal Procedure (Title XXX – regulates the special rules on prosecuting organised criminal acts) as well as the amendments to the above mentioned law in the course of 2006</p> <p>-Law on Criminal Procedure Criminal Code,</p>	<p>B.Budget 1) 2) Regular funds</p>	<p>1) Cont</p> <p>2)2007/8</p>

				<ul style="list-style-type: none"> - Law on State Prosecutor, - Law on Witness Protection, - Law on Preventing Money Laundering and Financing Terrorism - Law on Public Procurement - Law on Liability of Legal Persons <p>In accordance with the adopted regulations, the agencies and institutes for enforcement of these laws have been established. For example: Administration for the Prevention of Money Laundering, Directorate for Anticorruption, within the Prosecution- the Department of the Special Prosecutor for combating Organised Crime</p>		
5	Improve cooperation and the exchange of information between all branches of the security services and with other states	<ul style="list-style-type: none"> - Ministry of Interior Affairs and Public Administration -Police Directorate - <u>Administration for the Prevention of Money Laundering</u> 	Concluding memorandum (Protocol) on Cooperation between the intelligence systems of all security subjects in Montenegro	Ongoing	B.Budget Regular funds	2007.
6	Prevent the financing and preparation of acts of terrorism.	<ul style="list-style-type: none"> -Police Directorate - <u>Administration for the Prevention of Money Laundering</u> 	<ol style="list-style-type: none"> 1) Adopt the efficient legislation in the field of fight against terrorism and its financing- Amendments to the Law on Preventing the Money Laundering and Financing Terrorism 2) Improve inter-ministerial cooperation with regard to money laundering prevention and financing terrorism 3) Improve regional and international cooperation with regard to fight against terrorism 4) Introduce the special investigation methods and materials 6) Improve the capacities of the State Prosecution in relation to the fight against terrorism 5) Improve the capacities of the Police Directorate in this field 	<p>1) - Since 2003, the Law on Prevention of Money Laundering has been enforced and its amendments from the March 2005 regarding prevention of terrorism financing were drafted in compliance to FATF recommendations (40+8+1), EU directives (I and II) as well as to the United People Convention against trans-national organised crime (Palermo), Convention of United People on combating illegal narcotics and psychotropic substances trade (Vienna) and the Convention on proceeds search, deprivation and confiscation (Strasbourg)</p> <p>- The Amendments to the Law are at early stage. They are drafted in order to harmonize the Law with The recently adopted EU Directive III. Inter-ministerial working group has been formed and it intensively works on draft preparation. Apart from the representatives of the Directorate for Prevention of Money Laundering, it is consisted of the competent authority representatives. During the drafting, the notaries will be introduced to the list of obligors due to the fact that the presumptions for that have been created by the adoption of Law on Notaries. Thus, the efficiency in monitoring the immovables transactions, as a risky area for money laundry, will be increased.</p> <p>-Criminal-law framework for combating all the above mentioned forms of terrorism: Article 365-terrorism, 447- international terrorism, 448- taking hostages and 449- financing terrorism by which the Montenegrin criminal legislation is harmonized with the European Convention on fighting terrorism, as well as with the UN Convention</p>	B.Budget 1)2)3)4)5)Regular funds	1)2)3)4)5)2007/08 and Cont

			<p>on financing the combat against terrorism from 1999.</p> <p>2) Concluding the international agreements on cooperation with the Customs Authority, Tax Authority, Police Directorate, Central Bank and Securities Commission</p> <p>3) The direct contacts with the countries from the region have been established at the ministerial level, that is the expert teams where general cooperation has been established in fighting the most severe forms of criminal including the fight against terrorism and concerning certain matters, the agreements have been signed.</p> <p>The agreements have been signed with Bulgaria (225), Austria (2004), Albania (2003), Macedonia (2003), Serbia (2003), Croatia (2003), Romania (2006), Belgium (2006)...Regarding the plan of common activities to fight against terrorism, the joint statement of Albania, Bosnia and Herzegovina, Montenegro Macedonia, Serbia, UNMIK and SEPCA Association has been signed at the conference in Tirana on the 19. 11. 2004</p> <p>4) The Criminal Procedure Code provides for a whole new set of procedures and mechanisms for detecting and proving felonies, including terrorism, by introducing the special investigation measures and materials. The Code of Criminal Procedure defines also the autonomous testimony while the out-of-court protection is defined by the Law on Witness Protection.</p> <p>5) Law on State Prosecutor introduces, for the first time, the function of the special prosecutor for fighting the organised crime into our system. It implies that the special department for fighting organised crime is established under the State Prosecution and it is governed by the State Prosecutor. Introduction of this function is of a great importance for fighting the certain forms of terrorism.</p> <p>6) Within the Police Directorate, in the Criminal Investigation Police Sector- Department for Fighting General Crime- the Group for fighting criminal offences in the area of terrorism and protection from fires, explosions and damages is active. Its competences include the monitoring the state and flows of crime and other security activities in this field.</p> <p>The Police officers dealing with these activities need certain specialized skills which are obtained by additional education and training</p> <p>The Special anti-terrorist unit also operates within the Police Directorate. It is specially trained and in charge of the most complex activities and tasks in the field of terrorism, solving hostage situations, plane abduction and similar.</p>		
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3.6. Trafficking in human beings						
1	Continue strengthening the fight against the trafficking of human beings, including the provision of adequate assistance and protection to the victims.	- National coordinator for fight against trafficking in human beings - State prosecutors - Police Directorate	1)The enforcement of the National Strategy, as well as the Action Planes of the competent ministries is in process 2)Strengthening capacities of National Coordinator Office and Trafficking Victims Shelter	1)The enforcement of the National Strategy, as well as the Action Planes of the competent ministries is in process Implementation of the Government Project for the victims of trafficking in human beings, in cooperation with the National Coordinator Office with the NGO Montenegrin Women Lobby 2)Enlargement of financial resources for the functioning would provide implementation and better coordination with the authorities with the aim of reintegration of victims of trafficking in human beings.	A.Total - Regular funds - Regular funds KNK. 2) 134.233.00 €. The amount of 71.188,00 euros was planned for the expenses of National Coordinator Office , while for the financing of Trafficking Victims Shelter the amount of 63.045,00 euros was planned. Donors B.Budget 1) 44.280 € 2) 55.000 €	2007.
3.7. Protection of personal data						
1	Adopt legislation on the protection of personal data and set up an independent Data Protection Supervisory Authority	- Ministry of Interior Affairs and Public Administration	1) Adopt the Law on Secret Data which will specify the scope, that is narrow the right to secret data access 2) Introduce the democratic standard in relation with appointing the secret data manager (person in charge of keeping the secret data) 3) Adopt the set of sub-legal regulations regarding the freedom of information access and the field of secret data 4) Provide the operational system for protection of data acquired in exchange and submission of data with foreign countries and international organisations 5) Provide the internal control of protection of data protection measures by establishing units within state authorities 6) Establish the Office as an	1) Draft Law on Secret Data is prepared 2) The working version of the Law on Protection of personal Data is drafted	B.Budget Regular activities	1) II Q 2007. 2) II Q 2007. 3) During 2007 4) Permanent tasks 5) II Q 2007.

			<p>independent supervisory body for enforcement of the Law on Secret Data Protection</p> <p>7) Adopt the special regulations on determining the level and type of secrecy, measures and procedures for the secret data protection</p> <p>8) Adopt the sub legal acts for enforcement of the Law on Secret Data</p> <p>9) Opening of the Office for Secret Data Protection</p> <p>10) Adopt the new Law on Data protection and the sub-legal act for its enforcement</p> <p>11) Establish the Agency for Personal Data Protection as an independent regulatory body and regulate its work by adopting relevant regulations</p> <p>12) Comply the personal information registers to the provisions of the Law on Personal Data Protection</p>			<p>6) IV Q 2007.</p> <p>7) III Q 2007.</p> <p>8) IV Q 2007.</p> <p>9) II Q 2007.</p> <p>10) I Q 2007.</p> <p>11) III Q 2007.</p> <p>12) I Q 2007.</p>
2	Take the necessary steps to prepare for the conclusion of a cooperation agreement with Europol	- Ministry of Interior Affairs and Public Administration Police Directorate	The activities in this field have been initiated	Police Directorate established contact with the Interpol in November 2006. It is expected that in the further contacts with that institution, all relevant elements will be defined and the Agreement on Cooperation signed	B.Budget Regular activities	2007
b) Medium term priorities (3 – 4 years)						
3.1. Visa, border control, asylum and migration						
1	Develop the technical infrastructure and human resource capacities to implement the Integrated Border Management policy, including strengthening the border police and the customs services.	Police Directorate - Tax Administration -Ministry of Interior and Public Administration	- Implement the Strategy and Action Plan - Considering the deadline of implementation, activities defined in the Action Plan, can be classified in short term (by the end of 2007.), medium term (by the end of 2009.) and long term priorities (by the end of 2012.). Naturally, the activities will be continued after 2012 and will be treated as regular tasks.	-According to the OSCE matrix, we have already realized four projects, which were submitted to the potential donors during the donating conference organized by the Ministry of Interior and OSCE Mission. -We participate in important meetings, seminars, workshops and study visits, organized by OSCE, Stability Pact, NATO, European Commission, DCAF, USA and UK Governments through their embassies in Belgrade and Podgorica, IOM and UNHCR.	A.Total -- About 20 million euros are planned to be allocated to the completed projects B.Budget Partly from the Budget C.CARDS (IPA) and other external resources Donors	- a year from the presentation of a donor

2	Improve cross-border facilitations through new border posts.	-Directorate of Public Procurement -Police Directorate - Customs Administration -Public Enterprise Airports -Ministry of Transport, Maritime Affairs and Telecommunications	- Construction of border crossing Virpazar, -Reconstruction of border crossing Božaj, - Construction of mutual border crossing "Sukobin-Murićani" with the Republic of Albania. -Implement the project regarding modernization of border crossing ports: Port of Zelenika, Port of Risan and Port of Budva -Implement the project regarding video control of border crossings and customs branch. - Implement the project regarding construction of border crossing facilities for detailed inspection of passengers and vehicles as well as facilities for temporary confiscated goods, -Implement the project regarding construction of additional hard shoulders on border crossings, - Project regarding video control of border crossings, -Connection of unconnected locations with the CIS Customs administration	- Investors selection is expected / 3.500.000,00 Euros/ -/EAR/- 1.200.000,00 euros -/EAR/- 700.000,00 euros	B.Budget Regular funds C.CARDS (IPA) and other external resources Donors CARDS	Cont
3	Further align visa policy with EU legislation and practice	Ministry of Foreign Affairs Ministry of Interior and Public Administration	1) Signing the Stabilization and Association Agreement with the EU 2) Accession to the Schengen Agreement, that is integration into the so called White list Ministry of Interior and Public Administration: 3) Consistently observe the Law on Foreigners and adopt a strategy on visa system and migrations. 4) Building the Reception Centre for Foreigners 5) Construction of efficient information system. 6) Improve standards of visa procedure. 7) Improve the control efficiency on borders. 8) Prepare manuals on documents in which a visa can be attached. 9) Improve safety in DCP 10) Improve the capacities for detection of false and illegal documents. 11) Improve statistic data management. 12) Continue the construction of IT		B.Budget Continuous funds	1) I Q 2007 2)2008 3)-14) During 2008. and 2009.

			<p>system and IT infrastructure.</p> <p>13) Continue with the process of safe document development.</p> <p>14) Organize trainings (practical training and use of technical equipment, training of border crossing police officers, training of false and illegal document detection.)</p>			
3.2. Drugs						
1	Strengthen inter-agency and international cooperation and further develop the capacity of relevant law enforcement authorities to combat drug trafficking	<p>Office for Fight against Drug Addiction</p> <p>- Ministry of Interior and Public Administration</p> <p>-Police Directorate</p> <p>Ministry of Labour and Social Welfare</p>	<p>1) Intensify cooperation between Office for the Prevention of Drug Addiction and Ministry of Health, as well as the cooperation between other state authorities regarding technical equipment and personnel qualification.</p> <p>2) Intensify participation of Police Directorate members in Inter-ministerial working bodies (Government Office for the Prevention of drug addiction).</p>		B.Budget Regular funds	Cont
3.3. Police						
1	Continue restructuring	<p>Ministry of Interior and Public Administration</p> <p>- Police Directorate</p>	1) Continue the implementation of laws which regulate the field of police work and actions, in order to capture possible imperfections.		B.Budget Regular funds	2007.- 2009.
2	Ensure accountability	<p>Ministry of Interior and Public Administration</p> <p>- Police Directorate</p>	1) Improve Police Law with regard to control and supervision of police work.		B.Budget Regular funds	During 2007
3	Reform police education	<p>Ministry of Interior and Public</p>	1) Monitoring the results based on implementation of new concepts of police education with the aim of further		B.Budget Regular funds	2007.- 2009.

		Administration - Police Directorate	improvement of the system.			
4	Ensure cooperation among law enforcement agencies.	Ministry of Interior and Public Administration - Police Directorate	1) Signing the Agreement on cooperation between agencies.		B.Budget Regular funds	2007.- 2009.
3.4. Fight against organized crime and corruption						
1	Develop an effective system of witness protection, which also incorporates regional elements.	Ministry of Interior and Public Administration - Police Directorate Ministry of Justice	1) Implementation of Law on Witness Protection, Law on Police and Criminal Code. 2) Conclude the agreement on witness protection on regional level and intensify data exchange.	1) Law on Witness Protection ("Official Gazette of Republic of Montenegro, number 65/04) was adopted. It regulates conditions and actions of witness protection and assistance outside the Court when there is reasonable threat that a witness, who would testify in order to prove a criminal act, for which the Law guarantees protection, is exposed to real and serious threat for life, health, physical integrity, liberty or property since other means of protection are not sufficient. We emphasize that protection in the Court and out of criminal procedure can be guaranteed even to a member of a criminal organization against whom criminal charge or proceeding were filed for organized criminal actions (witness associate or key witness). A person can gain status of witness associate only if its testimony contributes significantly to proving a certain criminal act and if proving such an act is more important than harmful consequences of it. Criteria for determining the status of protected witnesses are more severe in case of protection of witnesses outside of the Court than in the Court. Such attitude is reasonable considering that such protection demands more involvement and greater material resources. Witness protection outside the Court is the last option used in case that a criminal act could not be proved without a testimony. The following criminal acts are considered: 1) Those against Constitutional system and security of Montenegro, 2) Those against humanity and other properties protected by the international Law, 3) Those conducted in organized ways, and 4) Those penalized by Law with 10 years of prison or with more severe penalty.	B.Budget Regular funds	2007-2008
2	Reinforce the fight	Ministry of Interior and Public	1) The implementation of new Law on Criminal Proceedings, which will abolish the function of investigating judge.	1) Working group for drafting the Law on Criminal Proceedings is formed at the end of January 2007.	A.Total 1) 50.000€	1) The end of 2007.

	against economic and financial crime (including money-laundering and counterfeiting of currencies), fraud and corruption, and improve the relevant legislation.	Administration - Police Directorate Ministry of Justice Agency for Prevention of Money Laundering	Therefore the entire investigation will be conducted by the State Prosecutor. 2) Training of personnel dealing with the fight of commercial crime in fields of: - Financial investigation; - Investigation of criminal acts of corruption; - Investigation of criminal acts of fraud, money laundering and forging; - Investigation of criminal acts of smuggling, VAT fraud and tax evasion; - Investigation of criminal acts regarding computer data security (computer fraud); - Investigation of criminal acts against copyright and patent right; 3) Upgrading the technical and communication equipment;		B. Budget 1) Regular funds C. CARDS (IPA) and external resources 1) Council of Europe, OEBS	2007.
3	Facilitate the placement of liaison officers, seconded from EU Member States in the relevant state bodies involved in the fight against organised crime	Ministry of Interior and Public Administration - Police Directorate	1) Signing the agreement with the members of EU regarding participation and mutual commitment in order to fight organized crime, 2) Providing functional working space for liaison officers and procurement of necessary equipment		B. Budget 1) Regular funds	2007/8
4	Implement the Palermo Convention and its Protocols on trans-national organised crime and the applicable international standards on financial and economic crime.	- Ministry of Interior and Public Administration - Police Directorate State Prosecutor	- Continue the process of harmonization between Legislation and UN conventions (Palermo, UNTOC convention), and other conventions within the field of fight against organized criminal - Analyse harmonization between Legislation and international standards in the field of fight against organized criminal	Principles of the Convention are incorporated in existing Legislation (Criminal Code, Code on Criminal Proceedings and amendments to these legislations)	B. Budget 1) Regular funds	2007/8, cont. Cont.
5	Increase administrative and judicial capacity to implement the criminal code as regards organised crime	- Ministry of Interior and Public Administration - Police Directorate State Prosecutor	1) Amendments to legislations regarding Courts in order to form a department for trials against organized crime 2) Building the capacities of Department for Fight against Organized Crime and Corruption within the Police Directorate	1) Ongoing activities 2) Within the Department of Criminal Investigation Police Department (Police Directorate), there are nine organizational units functioning, four of which are specialized in fight against organized crime: One of them is Department for Fight and Prevention of Organized Crime. According to the new act on organization and systematisation, this organizational unit will consist of three groups:	B. Budget 1)2) 3) Regular activity C. CARDS (IPA) and other external resources 1)2)3) Donors	2007/8 Cont.

		Supreme Court -Ministry of Justice		<p>Department for Fighting the General (classical) Crime, Department for Fighting the Commercial Crime and Group for Fighting the Corruption.</p> <p>Besides the Head, four officers will be appointed in Groups.</p> <p>Other organizational units specialized in fight against organized crime:</p> <ul style="list-style-type: none"> -Department for Fight against Organized Crime and Corruption - Department for Fight against Drugs and Smuggling - Department for Special Checks - Special Team for Fight against Trafficking in Human Beings, Illegal Migrations and Smuggling, - Witness Protection Unit - Central National Bureau of Interpol <p>3) Law on State Prosecutor, Article 66 –82 (Official Gazette of the Republic of Montenegro number 69/2003), 30.06.2000. provided for the establishment of the Department for Prevention of Organized Crime within Supreme Public Prosecutor. The Special Prosecutor governs the Department.</p> <p>Unit is equipped with proper working space and professional personnel.</p>		
6	Further strengthen the Unit for the fight against organised crime in the Ministry of Interior, and ensure coordination of all the enforcement bodies, including the further development of appropriate criminal intelligence capacity.	- Ministry of Interior and Public Administration - Police Directorate Ministry of Justice	3) Capacity building of Special Prosecutor Office for Fight against Organized Crime 1) Capacity building of Department for fight against organized crime and corruption within the Police Directorate. 2) Signing the Memorandum (Protocol) on cooperation between intelligence systems of all security subjects of Montenegro	<p>1) By the new Act on organization and systematisation of Police Directorate, this organizational unit will consist of three groups: Group for Prevention of General (classical) Crime, Group for Fighting the Commercial (financial) Crime and Group for Fighting the Corruption.</p> <p>Besides the Head, four officers will be appointed in Groups.</p> <p>2) Police Directorate constantly cooperates with other authorities and institutions, engaged in fight against all kinds of crimes. The most intensive cooperation is accomplished with:</p> <ul style="list-style-type: none"> - Department for Fight against Money Laundering and Terrorism Financing (The two authorities concluded the <u>Agreement on Cooperation</u>, which precisely defines responsibilities and deadlines for accession) - Customs Administration (Signing the Agreement on Cooperation between Police Directorate and Customs Administration is planned) <p>Tax Administration</p> <p>State Prosecution Office (Intensifying the cooperation with the Prosecution Association, particularly on the professional training of personnel dealing with detection and fight against criminal acts of corruption, money laundering, copyright protection, etc.)</p>	<p>B.Budget 1)2) Regular funds</p> <p>C.CARDS (IPA) and other external resources Donors</p>	Cont.

7	Reinforce the fight against economic and financial crime (including the fight against counterfeiting of both cash and non-cash means of payment) and upgrade institutional and administrative capacity to deal with related challenges.	<p>Ministry of Justice</p> <ul style="list-style-type: none"> - Directorate for Prevention of Money Laundering - Directorate for anticorruption - Central Bank - Ministry of Interior and Public Administration 	<p>1) Adopt new Law on Criminal Proceedings, which will abolish the function of the investigation judge. Therefore, the entire investigation will be conducted by the State Prosecutor</p> <p>2) Continue the reinforcement of organizational units within the Police Directorate, which are engaged in fight against commercial and financial crime</p> <p>3) Reinforce the role of Central Bank within professional and prevention activities and maximal engagement on detection, identification and repression of counterfeit money spread in the Republic of Montenegro.</p> <p>Reinforce cooperation between authorized state institutions in charge of application of adequate means in the range of their jurisdiction.</p>	<p>1) Working group for drafting the Law on Criminal Proceedings was established at the end of January 2007.</p> <p>2) According to the new Act on Organization and Systematisation of the Police Directorate, this organizational unit will consist of three groups: Group for Fighting General Crime, Group for Fighting Commercial (financial) Crime and Group for Fighting the Corruption. Besides the Head, four officers will be appointed in Groups.</p> <p>3) Application of precaution measures for detection of fake documents in all payment offices with clear rules for action in case of any doubt with the legality of documents.</p> <ul style="list-style-type: none"> - Education and training of personnel regarding the technical aids used in cash operations, which are being improved in order to detect important protection characteristics on banknotes, coins and its defections. - Professional expertise within the Central Bank Treasury, using modern equipment such as Projecting Docucenter. Expert determines whether the delivered example of suspicious money is forged or original one. - Cooperation and information exchange with international institutions which are dealing with the problem of money forging: Europol, OLAF-ETSC, ECB - Educative Campaign of public presentation of banknotes, and coins euros, during the introduction of this means of payment into the Montenegro's payment system. Campaign included the precise information on banknotes and coined euros layout as well as the banknotes protection characteristics. All details can be obtained at the Central Bank's of Montenegro website: www.cb-cg.org 	<p>A.Total</p> <p>1) cca 50.000€</p> <p>B.Budget</p> <p>1) Regular funds</p> <p>2) Regular funds</p> <p>3) Regular funds</p> <p>C.CARDS (IPA) and other external resources</p> <p>1) Council of Europe, OEBS</p>	<p>1) The end of 2007</p> <p>2) Cont</p> <p>3) Cont</p>
3.5. Protection of personal data						
1	Ensure the smooth functioning of the Data Protection Supervisory Authority	<ul style="list-style-type: none"> - Ministry of Interior and Public Administration 	Monitoring the implementation of Law on Personal Data Protection and the Law on Secret Data and Law on Free Access to Information.		<p>B.Budget</p> <p>Regular funds</p>	2007.- 2009.
		-- Ministry of	Continuous personnel training in future		B.Budget	Permanent

2	Ensure the capacity of state authorities, in particular law enforcement bodies, to implement the legislation on protection of personal data.	Interior and Public Administration	Agency for Protection of Personal Data.		Regular funds	activities
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